
The Great Barrier Reef: Vulnerabilities and solutions in the face of ocean acidification

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Abstract :

As living carbonate-based structures, coral reefs are highly vulnerable to ocean acidification. The Great Barrier Reef (GBR) is the largest continuous coral reef system in the world. Its economic, social, and icon assets are valued at AU\$56 billion (Deloitte Access Economics, 2017), owing to its vast biodiversity and services related to commercial and recreational fisheries, shoreline protection, and reef-related tourism and recreation. Ocean acidification poses a significant risk to these ecological and socioeconomic services, threatening not only the structural foundation of the GBR but the livelihoods of reef-dependent sectors of society. To assess the vulnerabilities of the GBR to ocean acidification, we review the characteristics of the GBR and the current valuation and factors affecting potential losses across three major areas of socioeconomic concern: fisheries, shoreline protection, and reef-related tourism and recreation. We then discuss potential solutions, both conventional and unconventional, for mitigating ocean acidification impacts on the GBR and propose a suite of actions that would help assess and increase the region's preparedness for the effects of ocean acidification.

33 Introduction

34

35 The Great Barrier Reef (GBR) is the largest living structure in the world, covering an area of more
36 than 344,000 km². Long and relatively narrow, the GBR extends 2,300 kilometers alongside
37 Australia's northeast coast with its width ranging between 100 km in the north to 200 km in the
38 south (Brodie and Pearson 2016). The reef begins in the north at Australia's Cape York Peninsula
39 and ends midway down the eastern coast at Lady Elliot Island, located just 90 kilometers northeast
40 of Bundaberg. 1,115,000 people live within the reef's catchment area that is made up of 35 river
41 basins and, together with the GBR, totals 424,000 km² in area (Stoeckl et al. 2011).

42

43 The GBR is the most famous and intensively managed marine park in the world. In 1975, the
44 region gained protection through the creation of the Great Barrier Reef Marine Park (GBRMP)
45 with a slightly larger area of 348,000 km² designated as a World Heritage Area (GBRWHA) in

46 1981, signifying the GBR's status as a place of global importance (Hoegh-Guldberg and Hoegh-
47 Guldberg 2004). Roughly 600 species of coral live on coral dominated reefs. These reefs, however,
48 make up only about 7 percent of the GBRMP by area. Seagrass, mangroves, estuaries and other
49 marine habitats help to host 100 species of jellyfish, 3,000 varieties of molluscs, 100 species of
50 worms, 1625 types of fish, 133 varieties of sharks and rays, more than 30 species of whales and
51 dolphins, and various turtles and crocodiles (Great Barrier Marine Park Authority 2015).

52
53 Around the world, coral reefs are already under severe pressure from a number of stressors,
54 including overfishing, pollution, and increasingly frequent and damaging bleaching events. Adding
55 to this suite of threats, they are also among the most vulnerable ecosystem to ocean acidification
56 (OA) because their very framework is dependent on calcium carbonate secreting organisms.
57 Tropical coral reefs are identified as one of the most sensitive ecosystems in the Special Report on
58 Global Warming of 1.5°C of the Intergovernmental Panel on Climate Change, with mass coral
59 bleaching and mortality projected to increase due to interactions between rising ocean temperature,
60 OA and increased frequency of storms (Hoegh-Guldberg et al, 2018). The report presents an
61 extremely bleak outlook for these ecosystems, with a very high risk of loss of most (70-90%) coral-
62 dominated ecosystems and remaining structures being weakened due to OA if warming exceeds 1.5
63 °C. The northern Great Barrier Reef already lost 50% of its shallow water corals during severe
64 bleaching events in 2016-2017 (Hughes et al 2017).

65
66 Coral reefs are biodiversity hotspots and provide habitat to a myriad of organisms, including many
67 fish species. Loss of coral cover, whether due to OA, warming or other pressures on the reef, will
68 lead to a shift in fish communities from species that prefer coral habitats toward species which are
69 successful outside reef settings (Pratchett et al 2008), with associated potential changes to
70 important reef fisheries. Coral reefs also provide coastal protection from storms and support
71 livelihoods and economic activities such as reef-associated tourism and recreation.

72
73 A recent valuation exercise strived to include the social and icon brand value of the Great Barrier
74 Reef and found the total value of the reef to be AU\$56 billion, owing to its vast biodiversity and
75 assets related to commercial and recreational fisheries, shoreline protection, and reef-related
76 tourism and recreation (Deloitte Access Economics, 2017). This includes the support of 64,000
77 jobs in Australia. More recently a social science approach was undertaken to identify the non-
78 material value of the Great Barrier Reef to people (Marshall et al. 2018). This approach assessed
79 the importance of the GBR for providing lifestyle, sense of place, pride, identity, well-being, and
80 aesthetic, scientific, and biodiversity values according to 8,300 people across multiple cultural
81 groups. People across all groups related strongly to all of the cultural values, highlighting the
82 importance of non-material benefits that people derive from iconic ecosystems such as the GBR to
83 people. Yet, most studies tend to oversimplify the value of the GBR and often fail to account for
84 the ways in which a loss of coral reef resources in the GBR will affect the local and regional
85 economies of Queensland or the rest of the world (Hoegh-Goldberg et al. 2019 this issue).

86
87 Below, we provide a brief summary of potential impacts of OA on the GBR, followed by a review

88 of the current literature on the economic valuation of the GBR and then discuss factors affecting
89 potential loss of ecosystem services due to OA and other stressors affecting the reef. We focus on
90 three major areas of socioeconomic concern: fisheries, shoreline protection, and reef-related
91 tourism and recreation. We then focus our discussion on protective actions that can address risks
92 from OA and climate change that have already been put into practice in the GBR Marine Park, and
93 discuss scope for future action. We conclude that it will likely be necessary to consider an array of
94 potential measures, and we argue that urgent and substantial cuts in CO₂ emissions must be at the
95 centre of any future action, given that climate change and OA are the most serious threats facing
96 the GBR today.

97

98 **Impacts of ocean acidification on the Great Barrier Reef**

99 Ocean acidification refers to the shifts in seawater chemistry that occur as a result of uptake of
100 atmospheric carbon dioxide by the upper layers (300 m) of the ocean. When OA emerged as a
101 dedicated research field in the late 1990s, corals and coral reefs were rapidly identified as
102 potentially vulnerable given their role and sensitivity as key marine calcifiers, and several of the
103 earliest studies on OA focused on corals and coral reefs (e.g. Battuso et al. 1998; Kleypas et al.
104 1999). About 15% (579 papers out of 3648) of all papers published to date investigating a
105 biological response to OA have looked at impacts on corals, which represents the third main
106 taxonomic group studied after mollusks (674 papers) and phytoplankton (632 studies) (OA-ICC
107 bibliographic database, accessed 22 November 2018). The body of research on OA impacts on
108 corals include both laboratory and field studies and many have been carried out in the real-world
109 context of simultaneous warming and acidification. Although results are variable, the overall
110 picture emerging from the research effort to date is that corals and coral reef systems are among the
111 most vulnerable organisms and ecosystems to OA (Hoegh-Guldberg et al., 2007; Anthony, 2016;
112 Kroeker 2010; 2013, IPCC 2014; Hoegh-Guldberg et al., 2018). This is in large part owing to the
113 reliance of coral reefs on the capacity of corals and other calcifiers to produce calcium carbonate
114 through the process of calcification, and existing calcareous structures' resistance to the process of
115 dissolution, both of which are subject to negative impacts from changing carbonate chemistry
116 conditions associated with OA (Andersson et al., 2011; IPCC 2014). In addition to calcification,
117 other potential processes susceptible to OA include reproduction, respiration, and photosynthesis,
118 in both corals and other reef organisms such as algae and fish (Andersson et al., 2011; IPCC 2014).

119

120 Several studies have looked specifically at GBR species and communities. A broad review of the
121 implications of climate change, including OA, was compiled as part of the comprehensive climate
122 vulnerability assessment for the GBR (Johnson & Marshall 2007). This, in combination with more
123 detailed studies published since, have shown a broad array of possible impacts on corals and
124 coralline algae under future OA and warming, e.g. decreased calcification, primary production,
125 settlement, reproduction, and survivorship, increased skeletal dissolution, and changes to gene
126 expression, especially in early life stages (e.g. Anthony et al 2008, Diaz-Pulido et al 2012,
127 Doropoulos et al. 2012, 2013; Kaniewska et al 2012, 2015, Moya et al 2012, Albright et al 2013,
128 Vogel et al 2015). Webster et al 2013 found evidence for altered microbial communities in biofilms
129 of a GBR crustose coralline algae, affecting its ability to perform its role as a substrate for coral

130 settlement. OA and warming have been shown to accelerate bioerosion of corals by microbial
131 communities (Dove et al 2013), endolithic algae (Reyes-Nivia et al 2013) and excavating sponges
132 (Fang et al 2013), adding to the corrosive effects of OA, although these organisms may themselves
133 be susceptible to OA and warming which may limit the negative impacts they will cause in the
134 future ocean (Achlati et al., 2017; Fang et al. 2018). Several studies have been carried out on GBR
135 fish, with results indicating a change in behavioral and sensory function such as attraction to
136 predator scent, including in commercially important species such as the coral trout (Chivers et al
137 2014, Munday et al 2012), although similar changes were not found in other coral reef fish species
138 (Sundin et al 2017). Other examples of limited or positive impacts of OA on the GBR have been
139 found, e.g. several GBR seagrass species seem to increase net photosynthesis rates under OA (Ow
140 et al 2015) and biotic processes (e.g. photosynthesis) in reef sediments seem unaffected by OA
141 (Fink et al 2017). It is not yet fully understood if OA increases corals' susceptibility to bleaching
142 (Anthony et al 2008) even though it seems increasingly unlikely (Albright 2018).

143 OA has the potential to affect not only biological processes but also ecological interactions between
144 species, with some species benefitting to the detriment of others. For example, seaweed may
145 become increasingly competitive compared with corals under future OA conditions on the GBR
146 (Diaz-Pulido et al 2011). Coral and coralline algae communities present in naturally acidified
147 waters around CO₂ seeps in Papua New Guinea are less diversified and complex as compared to
148 similar communities outside the seep site (Fabricius et al., 2011, 2015). Less diverse and less
149 structural complexity translate to less appropriate habitat for fish and other reef organisms with
150 potential impacts on fisheries and other ecosystem services. Such studies provide 'windows into the
151 future' and can, together with other methods, provide some much-needed insight into responses at
152 the ecosystem level, necessary to understand any changes to services provided by those
153 ecosystems.

154 It is likely that GBR communities already calcify less due to OA. Calcification rates increased by
155 25% in small patch reefs in mesocosm experiments when carbonate chemistry was restored to
156 preindustrial compared to present day conditions (Dove et al., 2013), and Albright et al 2016a
157 found that net community calcification increased when water with conditions corresponding to
158 preindustrial levels were applied to a GBR reef flat in a controlled field perturbation experiment.
159 Decreased calcification is supported by results from skeletal records of massive corals from the
160 inshore Great Barrier Reef, which indicate an 11% decline in calcification between 1990 and 2005,
161 the fastest and most severe decline in at least 400 years (De'ath et al 2009). Another study argues
162 that decreased community calcification on the Lizard Island reef flat over the last three decades
163 might be primarily due to OA (Silverman et al 2014).

164 According to a review of regional accretion rates by Kennedy et al. (2013), the Great Barrier Reef
165 has much lower net accretion rates when compared to areas such as the Coral Triangle, suggesting
166 that the GBR may have a relatively higher sensitivity to OA in comparison to other reef systems.
167 Dove et al. 2013 showed that reefs may transition from net calcium carbonate accretion to net
168 dissolution by the end of this century, which has also been confirmed in other areas of the world
169 (Silverman et al 2009, Perry et al 2013), at CO₂ seep sites (Enochs et al 2016), by CO₂ enrichment
170 experiments in the field (Albright et al 2018) and by model projections (Hoegh-Guldberg 2007).

171 Like in other reef systems, carbonate chemistry is highly variable on the GBR, both in time and
 172 space, and driven by both physical (e.g. temperature, mixing with water masses from adjacent
 173 waters) and biological (photosynthesis, respiration) processes (Albright et al., 2013, Anthony et al.,
 174 2013, Kline et al., 2012, Uthicke et al., 2014). Corals are likely to experience changes in pH which
 175 go beyond declines projected for the end of the century on a regular basis. It is unknown though if
 176 this high natural variability confers enhanced resistance to OA (Albright et al. 2016b). Many
 177 laboratory experiments to date have used scenarios of open ocean carbonate chemistry conditions
 178 rather than more locally relevant conditions. Cornwall et al 2018 found limited response and some
 179 evidence for faster calcification under extreme OA in corals and calcareous algae from a site with
 180 high daily pH variability in North West Australia compared to a low-variability site. There seems
 181 to be little evidence for acclimation and adaptation to OA in the GBR (but see Moya et al 2015).

182

183 In summary, results from laboratory, field and model studies converge to show that we can expect
 184 OA, particularly in combination with warming, to cause major changes in GBR communities,
 185 including loss of reef framework, biodiversity and ecosystem services. While warming remains the
 186 most acute concern for the GBR, with mass bleaching events expected to continue in the years to
 187 come (Hughes et al 2018), OA adds to the stress from warming and makes reefs less resilient,
 188 slowing recovery after bleaching events.

189

190 **Potential socio-economic impacts of Great Barrier Reef loss**

191

192 While the evidence for adverse effects of OA and climate change on corals and coral reef
 193 ecosystems grows, and our capacity to project future changes improves, the challenge remains to
 194 project what these effects will mean for human communities depending on the reefs. The
 195 estimation of future losses in economic and societal value of coral reefs is complicated by the
 196 uncertainty associated with projections of human behavior in response to degradation of coral reefs,
 197 since human behavioral responses are notoriously difficult to predict with confidence given
 198 available data and knowledge of system dynamics (Pendleton, Hoegh-Guldberg, et al. 2016;
 199 Pendleton, Comte, et al. 2016)

200

201 Hoegh-Guldberg et al 2019 review existing literature on the potential economic consequences of
 202 losses to coral reef fisheries, coastal protection and tourism, and discuss factors affecting these
 203 losses (this issue). For instance, the authors point out that people may simply continue to take
 204 advantage of the decreased services provided by the reefs, albeit with less profit, enjoyment etc., or
 205 shift to using substitutes for lost services (e.g. recreation activities which are not dependent on the
 206 reef). These same reef users could also turn to other ecosystems that could provide similar services
 207 (e.g. mangroves in the case of shoreline protection and tourism), adapt their activities, or move.
 208 Regions like the GBR where most people do not rely on the reef as primary source of food, and
 209 where there are more options to adapt, would tend to be less vulnerable and more resilient to
 210 change.

211

212 Below we outline some of the key issues that affect the potential loss of value if coral reef

213 ecosystems decline in the GBR. It is hoped that this analysis will spark a more nuanced discussion
 214 about the value of coral reef ecosystem services, not to lessen in any way the importance of these
 215 systems, but to encourage research on the human dimensions of loss of ecosystem services to better
 216 understand and be able to suggest more appropriate solutions to reduce impacts of coral reef loss. A
 217 full presentation of this approach and discussion about the methods used, including assumptions
 218 and limitations, is presented in Hoegh-Guldberg, Pendleton and Kaup, 2019 (this special issue).

219

220 **Great Barrier Reef Fisheries**

221

222 **Current Value.** The estimated economic contribution from the GBR fisheries cannot be wholly
 223 ascribed to the coral reef within the marine park because much of the park is habitat for non-reef
 224 species such as pelagic fish. Valuations that have examined the economic contribution of
 225 commercial and/or recreational fisheries within the GBR, with the exception of Teh et al. 2013
 226 (Teh et al. 2013), have not distinguished between reef-dependent and non-reef dependent fisheries.
 227 Nevertheless, the range of estimates of the economic contribution from GBR fisheries provides
 228 insight into the value of reef ecosystems as a component of GBR fish habitats.

229

230 Many studies or reports that examined GBR fisheries estimated the gross “value” of the GBR’s
 231 commercial fisheries – a measure of revenues. Gross revenues can be useful in determining the
 232 societal importance of an ecosystem service, but is an overestimate of the “value” of the good or
 233 service because the costs of production inputs, including environmental degradation or depletion of
 234 natural resource stocks, are not accounted for. The estimates for the annual gross revenue from
 235 GBR commercial fisheries ranged between AU\$119 million (does not include aquaculture) (1999-
 236 00) and US\$199 million (includes aquaculture) (2015-16) (Deloitte Access Economics 2017; Driml
 237 1999; KPMG Consulting 2000; Oxford Economics 2009; Productivity Commission 2003) to
 238 US\$407 million for reef-dependent fisheries (derived from Teh et al. (2013) (Teh et al. 2013; see
 239 also Pendleton et al. 2016).

240

241 Gross value added (“GVA”) focuses more on the additional value created by coral reef fisheries
 242 and is comprised of wages earned, profit and production taxes (less subsidies) that result from
 243 GBR fishing activity (Deloitte Access Economics 2017). Beginning in 2005, Access Economics
 244 (“Deloitte Access Economics” as of 2011) generated a series of reports for the GBRMPA that
 245 examined the “economic contribution” of the Great Barrier Reef in terms of “value added” or, in
 246 other words, the value of gross output (total revenue) minus the intermediate costs of producing the
 247 goods and services (Deloitte Access Economics 2017). Deloitte (2017) found that the annual value
 248 added from commercial fishing and aquaculture in and around the Great Barrier Reef was AU\$162
 249 million for Australia (2015-16) of which AU\$116 million was considered “direct value” or the
 250 economic contribution resulting from consumer transactions within the commercial fishing sector.
 251 About AU\$95 million of the total revenues (AU\$199 million) came from line, net, pot and trawl
 252 fishing, but the contribution of coral reefs to these economic contributions was not calculated.

253

254 Gross Operating Surplus (“GOS”) is a measure of net value and is, in simple terms, the GVA
 255 minus employee compensation, minus taxes on production and plus subsidies received (Australia
 256 Bureau of Statistics 2000). Oxford Economics (2009) used a GOS estimate from GBR commercial
 257 fishery activity as a proxy measurement for “producer surplus”, or the amount that a producer
 258 receives above the amount that the producer is willing to accept – a measure of net value (Oxford
 259 Economics 2009). Applying a GOS/GVA ratio of .62 (from 2004 Queensland Regional Input-
 260 Output Tables) to an earlier 2006-07 Access Economics (Access Economics Pty Ltd 2009) GVA

261 estimate of AU\$65.7 million per year (adjusted to 2009 AU\$), the study found an estimated annual
 262 GOS of AU\$41 million (2009) from the GBRMP-dependent commercial fisheries (which includes
 263 non-reef dependent fisheries).

264
 265 Recreational fishing on the Great Barrier Reef is of the same order of magnitude of economic
 266 importance as commercial fishing. Annual gross revenue estimates for recreational fishing ranged
 267 from AU\$108 million (1997-98) to AU\$240 million (1999-00) (Driml 1999; KPMG Consulting
 268 2000; Productivity Commission 2003). Deloitte (2017) estimated the total annual “recreational”
 269 expenditures to be AU\$415 million, mostly made up of “equipment” at AU\$241 million, followed
 270 by “fishing” at AU\$70 million, and also “boating,” “sailing” and “visiting an island.” The annual
 271 value added from “recreation” was AU\$346 million for Australia, of which AU\$206 was direct
 272 value added (2015-16). Oxford Economics (2009), using the same method employed for
 273 commercial fisheries, estimated the annual GOS (“producer surplus”) associated with GBR
 274 recreational fisheries to be AU\$8.6 million (Access Economics Pty Ltd 2009; Oxford Economics
 275 2009).

276
 277 Consumers, in this case the recreational fishers, also enjoy benefits from coral reefs that are beyond
 278 what they spend to access reef areas, and over the years, economic valuation methods, such as the
 279 travel cost method and contingent valuation have been used to estimate the “consumer surplus.”
 280 Oxford Economics (2009) (Oxford Economics 2009) found the estimated annual consumer surplus
 281 for GBRMP recreational fisheries to be AU\$70.1 million (2009) (the average of two transferred
 282 values from previous studies that were derived from survey work and the travel cost method
 283 Blamey and Hundloe 1993; Prayaga, Rolfe, and Speed 2010).

284
 285
 286 ***Factors Affecting Potential Losses associated with GBR fisheries.*** The annual net economic value
 287 from commercial fishery associated with the Great Barrier reef is likely to be on the order of just
 288 over AU\$40 million/year (Oxford Economics 2009). This represents the maximum amount of
 289 economic net value from fishing that would be lost if fishers simply stop fishing and inputs and
 290 costs were saved and inputs used elsewhere. Recreational fishing generated just under AU\$9
 291 million/year in net value to producers, and recreational fishers were estimated to enjoy
 292 approximately AU\$70 million annually in net benefits (Oxford Economics 2009). The proportion
 293 of these benefits that depend on coral reefs is unclear. If recreational fishers turn to other activities
 294 on the water, expenditures associated with recreational fishing may not change much (expenditures
 295 on boating, sailing, and equipment make up more than 80% of recreation related expenditures
 296 associated with access to the GBR.) With business-as-usual as the measure of impact of coral reef
 297 loss, these estimates are likely to be overestimates of the true net economic cost of coral reef loss to
 298 fishing.

299
 300 **Shoreline Protection provided by the Great Barrier Reef**

301
 302 ***Current Value*** The GBR’s patchy series of 2,900 coral reefs, made up of both barrier and fringing
 303 (about 760 of the total) (Oxford Economics 2009), provide coastal protection from storms, waves
 304 and erosion to more than 316,000 coastal residents (L. Pendleton et al. 2016; L Burke et al. 2011).
 305 We found only two studies that provided estimated values for the coastal protection provided by
 306 the GBR. Cesar et al. (2003) estimated a shoreline protection value of US\$629 million (currency
 307 year not provided) per year for all of Australia’s 49,000 km² of coral reef, and it appears that this

308 value was based on “transferred” 2001 property values from a Hawaii coral reef valuation⁴. Scaled
 309 to the GBRMP area and adjusted for inflation and exchange rates, this figure translates to a value of
 310 GBRMP coastal protection of about AU\$438 million per year (2009 AU\$) (Cesar et al. 2002, 2003;
 311 Oxford Economics 2009).

312
 313 Oxford Economics (2009) used the replacement cost method to estimate coastal protection
 314 provided by the GBRMP. By taking the cost to construct erosion preventative pavement walls
 315 (\$2,300 per meter) in South Mission beach, Australia (about 15 km south of Cairns City)
 316 (Queensland Environmental Protection Agency 2005) and applying this cost to the GBRMP reef
 317 length (2,300 kilometres), the study estimated a capital cost of AU\$5.3 billion (2009 AU\$) for
 318 GBRMP coastal protection. Note, that replacement cost estimates are often discouraged because
 319 unless replacement is or would be undertaken, there is no way of knowing whether replacement
 320 costs are significantly higher than actual value people place on the best service (Barbier 2015).
 321 Since land along the GBR coast is used in a variety of ways and has varying vulnerabilities to
 322 storms, waves, and erosion, it is problematic to use a single replacement cost for one area of
 323 GBRMP in order to estimate the value of coastal protection for the whole coastline. There is a clear
 324 need for more data collection and better estimates of the value of shoreline protection here.

325
 326 ⁴ Cesar et al. (2002), the cited Hawaii coral reef valuation, didn't provide a specific estimate for “coastal protection,”
 327 although it did include the coastal protection services provided by coral reefs as contributing to the “annual reef-related
 328 property value in Hawaii in 2001.”

329
 330 **Factors Affecting Potential Losses.** Already, coastal areas within the Great Barrier Reef
 331 Catchment Area are subject to erosion. Only a small proportion of the coast protected by the Great
 332 Barrier Reef is developed (see Figure 9, 10 below) for residential uses; much is considered outer-
 333 regional, remote, or very remote. The areas most affected by recent coral reef death also are the
 334 areas of lowest population density. The coastline in some developed and urban areas, especially in
 335 urban areas of northern Cairns, have already been hardened. Furthermore, many areas in the region
 336 already are classified as “erosion prone” and steps have been taken to address erosion and lost
 337 shoreline protection. It is unlikely that hard armouring of the shoreline, like that envisioned by
 338 Oxford Economics (2009) will be undertaken for the entire stretch of coast at risk. Mangroves may
 339 also provide important shoreline protection in many of the areas most affected by a loss of coral
 340 protection. Other options include adapting coastal structures to periodic flooding and managed
 341 retreat, for instance in conservation and agricultural areas.

342
 343 **Reef-Related Tourism and Recreation attributable to the GBR**

344
 345 **Current Value.** Several studies have tried to assess the economic contribution of coral reefs to
 346 tourism. As with the economic contribution of GBR fisheries, not all tourism to the GBR region
 347 can be attributed to coral reefs. Some tourists may come simply to enjoy beach or water features
 348 that would occur regardless of coral reef existence. Studies and reports have indeed attempted to
 349 isolate estimate of reef-related tourist expenditures from the broader category of GBR tourism
 350 expenditures. Annual reef-related expenditure estimates range from AU\$480 million (2012) to over
 351 US\$2 billion (2013) (Deloitte 2013; Oxford Economics 2009; Spalding et al. 2017); and estimates
 352 of net benefits (consumer surplus) to tourists have ranged from AU\$474 million (2009) (Oxford
 353 Economics 2009, adjusted to reflect only visitors who were motivated by coral site visitation) to as
 354 much as US\$1.6 billion annually (2000) (Carr and Mendelsohn 2003; Deloitte Access Economics
 355 2017; not adjusted to reflect reef-motivated tourism). Oxford Economics (2009) estimated the
 356 annual GOS (producer surplus) associated with all GBR coral site visitors to be AU\$202 million

357 (2009 AU\$).

358

359 To better understand the importance of coral reefs in supporting coral tourism, Spalding et al.
360 (2017) (Spalding et al. 2017) attempted to map and find the “reef-coast” tourism economic
361 contribution for all countries (worldwide) and territories with greater than 50 km of reef that had
362 total reef-related expenditures greater than \$10 million per year. The estimated expenditures of
363 “reef-coast” tourism and recreation (not including fishing) for all of Australia (mostly attributed to
364 the GBR) were just over US\$2 billion per year or a mean value of US\$1,800 per km² of coral
365 reef (2013 US\$). The authors divided the total economic contribution of reef-coast tourism into
366 “reef-adjacent”⁵ tourism expenditures of US\$473 million per year and “on-reef”⁶ expenditures of
367 US\$1.7 billion per year (2013 US\$). The study estimated that an annual 1.45 million trip
368 equivalents were taken for GBR “on-reef” tourism. This number is similar to the industry estimates
369 of 1.1 million people visiting coral sites and 1.8 million visits to the GBRMP in 2013 (Spalding et
370 al. 2017). The location and intensity of “on-reef” tourism mapped in Spalding et al. (2017) also
371 corresponded to the GBR Marine Park Authority finding that over 80 percent of tourism to the
372 GBRMP took place in only 7 percent of the region (near Cairns and Whitsunday) (Great Barrier
373 Reef Marine Park Authority 2014; Spalding et al. 2017).

374

375 Deloitte (Deloitte 2013) used data from tourism operator logbooks that were submitted as part of
376 the Environmental Management Charge returns in order to estimate “reef-related” tourism
377 expenditures for the GBRCA. Based on the GBRMP’s estimate of 1.92 million visitor days spent
378 on the reef (2012) and average daily expenditure estimates, Deloitte (2013) found the annual
379 tourism expenditures specific to the reef to be approximately AU\$481 million with a (smaller)
380 value added of AU\$389 million (2012). Deloitte (2013) also estimated that GBRCA reef-related
381 tourism supported the equivalent of approximately 4,831 full-time jobs (2012).⁷ Clearly, the large
382 difference in reef-associated expenditure estimates from Spalding et al. (2017) (\$2.2 billion in
383 2013 US\$) and Deloitte (2013) (\$481 million in 2012 AU\$) demonstrates that the
384 methodology for determining the economic contribution of coral reef is still developing.

385

386 Oxford Economics (2009) (Oxford Economics 2009) estimated the annual GOS (as proxy for
387 producer surplus – an estimate of net value), or industry benefits, derived from tourism to GBR
388 coral sites. A GOS/expenditure ratio of .15⁸ was applied to annual tourist expenditures⁹ of AU\$1.3
389 billion (2009 AU\$) for the GBR coral sites. The annual GOS for coral site tourism as a whole was
390 an estimated AU\$207 million (2009 AU\$) for the GBR, but this figure only reflects industry
391 benefits from tourists who happened to visit the GBR coral sites and weren’t necessarily motivated
392 to travel to the GBR because of coral reef presence. Taking this distinction into consideration, the
393 study assumed that 50 percent of overnight visitors were motivated to make trips based on the
394 presence of the GBR and all of the day-trippers were motivated by the reef’s
395 existence, resulting in an adjusted GOS estimate of \$102 million per year (2009 AU\$).

396

397

398 ⁵ Reef-adjacent values include indirect benefits from coral reefs, including provision of sandy beaches, sheltered
 399 water, food, and attractive views and values (visitor numbers and expenditures) were set as a proportion of 10% of
 400 all coastal non-urban tourism values within 30 kilometers of a coral reef.

401 ⁶ “On-reef values were based on the relative abundance of dive-shops and underwater photos in different countries
 402 and territories.” (Spalding et al. 2017, p. 104)

403 ⁷ Deloitte (2013) (Deloitte 2013) also estimated expenditure values for all GBR tourists (regardless of whether reef-
 404 related). These estimates were later updated in Deloitte (2017) (Deloitte Access Economics 2017): annual
 405 expenditures came to AU\$7.8 billion (2015-16); total value added was AU\$5.7 billion (AU\$2.7 billion direct value
 406 added); and total employment (FTE) was 58,980 FTE (35,485 FTE direct employment).

407 ⁸ Ratio from Australian Bureau of Statistics (ABS) (2008b) *Tourism Satellite Account 2005-07*, ABS Cat. No. 5249.0 ^[1] ^[SEP]

408 ⁹ Based on figures from *Bureau of Tourism Research (2003) Assessment of tourism activity in the Great Barrier*
 409 *Reef Marine Park Region*

410
 411
 412 Deloitte (2017) (Deloitte Access Economics 2017), using the travel cost method, found that the
 413 estimated annual consumer surplus for domestic tourists visiting the GBR was AU\$1.5 billion
 414 (2017); and, by use of benefit transfer and adjustment of a previously estimated recreational
 415 consumer surplus value (Rolfe and Gregg 2012), estimated an annual recreational consumer
 416 surplus of AU\$170 million (2017 AU\$) for recreational visitors (i.e. day visitors) to the GBR.¹⁰
 417 Fourteen years prior to Deloitte (2017), Carr and Mendelsohn (2003) (Carr and Mendelsohn 2003)
 418 had been the only study to examine the consumer surplus associated both with domestic and
 419 international tourism to the GBR, and found a value range of US\$710 million to US\$1.6
 420 billion per year (of which \$400 million accrued to domestic visitors) (2000 US\$).

421
 422 Oxford Economics (2009) was the only study that adjusted its GBR consumer surplus estimate to
 423 only include visitors who visited ‘Coral’ sites and were motivated to come to the GBR by coral
 424 site visitation. Identical to the producer surplus estimate above, the study assumed 50% of
 425 overnight (domestic and international) GBR visitors and 100% of day trippers were motivated by
 426 the presence of coral sites. The study found, after adjusting for “reef-motivated” visitors, the
 427 estimated annual consumer surplus was AU\$474 million (2009).¹¹

428
 429 ***Factors Affecting Potential Losses attributable to GBR tourism.*** Reef-related tourism
 430 infrastructure and capital could be redeployed to other tourism activities. While losses to the
 431 tourism industry are likely to be large in the short-term, overall we would expect the economy to
 432 shift to other types of tourism, and outdoor recreation. Tourists who already planned to go to the
 433 GBR or had that on their ‘bucket list’ would likely lose a considerable amount of their consumer
 434 surplus, in the short term. Over time, international tourists would choose to visit other destinations
 435 (including those within Australia). The long-term impact to international tourism wellbeing (net
 436 value) would likely be small. As is always the case, those who face lower travel costs stand to lose
 437 a higher proportion of their consumer surplus (wellbeing) if the next best option requires
 438 substantially higher travel costs. Domestic tourists (who currently enjoy benefits of AU\$1.5 billion)
 439 who continue to visit coral reefs may have to travel south or leave Australia entirely. Day use

440 visitors stand to lose an even larger proportion of their current value (AU\$170 million/year),
441 although these visitors may simply take up other recreational activities.

442 ¹⁰ Rolfe and Gregg (2012) (Rolfe and Gregg 2012) measured the consumer surplus attributed to beach recreational
443 values (as opposed to recreation specific to coral reef), although some of beach recreation may be attributable to coral
444 reefs (e.g. “observing nature” or “water sports” see Rolfe and Gregg (2012)).

445 ¹¹ The Oxford Economics (2009) per person per visit consumer surplus for the GBR coral site visitors before adjusting
446 for tourists who were specifically motivated by coral sites, was AUS\$892 - AUS\$1,200 (2009). This estimate was similar
447 to the Carr and Mendelsohn (2003) figure of AUS\$600 (domestic) – AUS\$1,500 (international)
448 (2009 AUS\$) (adjusted by Oxford Economics (2009) from US\$350 - US\$800 (2009 US\$)). These values were also
449 similar to the average consumer surplus per person per domestic trip estimate of AUS\$652 (2017) in Deloitte (2017).
450

451 The above discussion demonstrates the inherent complexity of trying to put an economic value on
452 ecosystem services provided by the GBR. Even when discussing more realistic estimates, potential
453 costs of lost services remain very high – and would justify investment in their protection. Also,
454 these discussions do not include societal and iconic value as discussed in Marshall et al (2018),
455 which is even more difficult to assess. Clearly, the value of the GBR is difficult to estimate, and the
456 potential loss of value of reef loss is even more so. While many people feel the GBR is priceless,
457 both to Australians and indeed people around the world, the costs of avoiding loss are very real.
458 (Deloitte 2017).
459

460 Solutions

461

462 ***Current actions and commitments to protect the Great Barrier Reef from OA and climate***
463 ***change.*** The Great Barrier Reef Marine Park (GBRMP), which encompasses most of the Great
464 Barrier Reef region, was created in 1975 in response to increasing concerns about threats to the
465 reef, in particular plans for mining the reef for mineral and gas. The GBRMP Act of 1975
466 established a large number of protective actions, including the complete prohibition of mining and
467 drilling activities on the reef. In 1981, the GBR became a UNESCO World Heritage Area, with
468 world heritage values protected under Australian environmental law.
469

470 The GBRMP is jointly managed by the Great Barrier Reef Marine Park Authority, the state of
471 Queensland and the federal Government (Department of Environment and Energy). Current
472 management is based on the GBRMP Act of 1975 and the ambitious Reef 2050 Long Term
473 Sustainability Plan (the ‘Reef 2050 Plan’ for short) launched by Commonwealth and Queensland
474 governments in 2015 in response to recommendations from the UNESCO World Heritage
475 Committee in 2013. The Committee acknowledged the significant efforts undertaken by the
476 Australian and Queensland governments in developing the Reef 2050 Plan, as shown by the
477 decision not to inscribe the Great Barrier Reef as in-danger in 2015.
478

479 The Reef 2050 Plan was developed with input from a broad range of stakeholders including
480 scientists, communities, traditional owners, industry and non-government organizations. It
481 addresses the concerns of the World Heritage Committee through a series of actions, targets,
482 objectives and outcomes across seven key themes - including biodiversity, water quality and
483 ecosystem health. Commonwealth and Queensland government investment in reef management,
484 research and protection is projected to be more than AU\$2 billion dollars over the next decade

485 (Reef 2050 Plan). It is the most comprehensive strategy to date for addressing the key issues facing
486 the Reef, with stringent plans for reviewing progress and updated actions and priorities. Each
487 review cycle will be informed by improved scientific understanding, including the comprehensive
488 GBRMP Outlook reports, published every 5 years to evaluate the success of the GBRMP and the
489 health status of the reef. The most recent edition came out in 2014 and placed climate change and
490 OA among the top risks to the reef, together with land-based runoff and coastal development
491 (GBRMPA, 2014).

492
493 Although mitigating local stressors does not directly address the threats of climate change and OA,
494 there is increasing focus on reducing local stress factors to increase the resilience of reefs to global
495 stressors associated with climate change (Hock et al. 2016; Roberts et al. 2017). Measures in the
496 Plan relevant to building resilience to OA include regulations to ensure fishing is ecologically
497 sustainable. Avoiding overfishing of herbivores is an important means to help prevent proliferation
498 of algae at the expense of corals (Diaz-Pulido et al 2011). Comprehensive tourism permitting
499 arrangements help ensure that negative impacts from tourist activities are kept to a minimum. The
500 Plan also includes stringent controls on wastewater discharge and programs to reduce land-based
501 sources of pollution (especially from agriculture). The GBR receives run-off from 38 river
502 catchments along its coastline, which drains 424,000 km² of coastal and inland Queensland
503 (gbrmpa.gov.au). Reefs within 10 km of the coast (approximately 20% of the total number of GBR
504 reefs) are under direct terrestrial influence from freshwater sediment, nutrient, and organic carbon
505 runoff (Uthicke et al., 2014). Nitrogen pollution and eutrophication contribute to acidifying coastal
506 waters, exacerbating the effects of OA (Cai et al. 2011, Duarte et al 2013). The Plan includes
507 ambitious targets to reduce dissolved inorganic nitrogen loads in priority areas by at least 50% by
508 2018, with the goal to achieve an 80% reduction in nitrogen by 2025 (Reef 2050 Plan). Other
509 concrete water-quality targets include a reduction in pesticide loads by at least 60% in priority
510 areas by 2018, and a permanent ban on the disposal of dredge material in both the Great Barrier
511 Reef Marine Park and the World Heritage Area from capital dredging projects. Efforts to date have
512 already proved to be successful; pesticide load has been reduced by 28%, sediment load by 11%,
513 total nitrogen load by 10%, and dissolved inorganic nitrogen by 16% compared to a 2009 baseline
514 (Reef 2050 Plan).

515
516 Despite the identification of climate change and OA as among the major threats to the reef in the
517 Outlook report of 2014, and a dedicated GBRMPA 'Great Barrier Reef Climate Change Action
518 Plan (2012–2017)' which outlines activities that will help adjusting to climate change, the first
519 edition of the Reef 2050 Plan released in 2015 did not include much emphasis on climate change
520 and solutions to mitigate and adapt to its effects. In response to the mass coral bleaching events in
521 2016 and 2017, the first scheduled mid-term review of the Reef 2050 Plan was brought forward
522 and resulted in an updated report released in July 2018 (Reef 2050 Plan, 2018). The updated
523 version identifies climate change and OA as the most significant threats to the future of coral reefs
524 worldwide, and includes a number of new actions specifically focused on increasing resilience in
525 the face of climate change and OA. These include investigating and supporting local reef
526 restoration activities, supporting research to produce high-resolution climate change projections to
527 inform regional adaptation strategies, supporting land sector carbon reduction projects, and
528 developing a method for using blue carbon as a carbon abatement activity.

529
530 Active local restoration is included as a priority strategy in the GBRMPA's 'Blueprint for
531 resilience', published in 2017, although such measures have not yet been widely applied to the

532 GBR. The Blueprint informed the addition of actions on restoration in the updated Reef 2050 Plan
 533 from 2018 and signals a change in management of the GBR. The Reef 2050 Plan states that
 534 *'Managing coral reef ecosystems, in light of recent bleaching events, cumulative pressures and*
 535 *possible climate change trajectories, requires a different approach. In the past, management has*
 536 *focused on measures designed to protect values (e.g. zoning plans) or mitigate risk (e.g. permits*
 537 *and best practices). In the future, management will adopt additional measures to not only protect*
 538 *and mitigate but also actively support Reef recovery.'* The 2018 edition of the Plan includes new
 539 actions on the investigation, improvement and scaling up of reef restoration methods based on the
 540 best available science, and to fund research to develop large-scale restoration methods including
 541 assessing the feasibility of increasing the thermal tolerance of Great Barrier Reef corals. The kind
 542 of restoration techniques that may be envisioned are not mentioned, but any interventions would be
 543 regulated through and approved by the GBRMPA (<https://www.gbrrestoration.org/home>).

544
 545 The Plan also mentions international and national efforts and plans to mitigate and adapt to climate
 546 change, such as the Paris Agreement, the Queensland Climate Transition Strategy, and Australia's
 547 support to international efforts on climate action, e.g. through the Green Climate Fund. Australia's
 548 climate mitigation commitments include a \$A2.55 billion emissions reduction fund to help reach
 549 Australia's 2020 emissions target (reducing emissions to 5% below 2000 levels by 2020). Under the
 550 Paris Agreement, Australia has committed to reduce emissions by 26-28%
 551 below 2005 levels by 2030. The Plan states that *"international efforts to reduce global climate*
 552 *change, combined with action at national and local levels to build the resilience of the Reef by*
 553 *reducing impacts, is the best insurance for protecting the Reef".*

554
 555 ***Unconventional solutions applicable to the GBR.*** Less traditional approaches to safeguard the
 556 GBR and associated services have also been proposed, including techniques like phytoremediation,
 557 chemical remediation, and assisted evolution.

558 *Phytoremediation* takes advantage of the fact that seagrasses are carbon limited and will probably
 559 benefit from rising seawater CO₂ concentrations. Increased net photosynthesis rates under OA were
 560 found in several GBR seagrass species (Ovi et al 2015). Manzello et al 2012 showed that seagrass
 561 beds in proximity of coral reefs in the Florida reef tract can modify carbonate chemistry conditions
 562 locally, creating favourable conditions for the adjacent corals. Laboratory and modelling studies
 563 show that phytoremediation may be a viable option for parts of the GBR (Unsworth et al 2012,
 564 Mongin et al 2016) even though cost and scalability will be challenging. Mongin et al 2016 found
 565 that for Heron Island in the southern GBR, a kilometre-scale farm could only partially delay the
 566 impacts of OA by 7-21 years, depending on future CO₂ emissions trajectories.

567
 568 *Chemical remediation* approaches propose to modify carbonate chemistry conditions by adding
 569 alkaline material such as silicate rock (olivine) or calcium oxide (lime) or speed up weathering
 570 processes of calcium carbonate (limestone) electrochemically. Great care would be needed to ensure
 571 that these methods do not generate CO₂ (e.g. lime production). A field experiment conducted on One
 572 Tree Island in the southern GBR manipulated carbonate chemistry of seawater flowing over a reef
 573 flat by adding the base sodium hydroxide (NaOH), resulting in increased net community
 574 calcification (A'bright et al 2016a). The authors point out that this approach would probably only be
 575 practical for small-scale parts of reefs such as protected bays and lagoons. It is estimated that 3.5-
 576 7.7% of Australian GDP would be required to preserve the Great Barrier Reef through artificial
 577 alkalization of reef areas (Feng et al 2016; Deloitte Access Economics, 2013).

578

579 *Assisted evolution* techniques aim at enhancing resilience of corals through e.g. selective breeding of
 580 particularly resistant corals, epigenetic programming, genetic modification of the microbial
 581 communities associated with corals, or inoculation of corals with *Symbiodinium* spp grown under
 582 high CO₂ and temperature to confer resistance. Combining reef restoration with *assisted evolution*
 583 *techniques* to outplant corals resilient to climate change and OA is an active area of research,
 584 however, these methods are in the ‘proof-of-concept’ stage and have not yet extended to field trials.

585
 586 There are many uncertainties as to the efficiency and costs of these techniques (see Albright and
 587 Cooley, this special issue). Most of these techniques will serve only to restore or sustain a subset of
 588 ecosystem services at local to regional spatial scales, thus buying time to address carbon emissions
 589 as the root source of climate change and OA. It is clear that there is a need to assess the safety and
 590 cost-effectiveness of any new methods through the assessment of feasibility and efficacy of
 591 intervention options through strategic scientific trials and cost-benefit analyses (Albright et al
 592 2016b). Albright et al 2016b suggests a theoretical framework for managing the GBR for OA in
 593 space and time, based on risk theory. Acting on reducing local stressors and spatial planning may be
 594 sufficient in areas and at times when the GBR is considered to be moderately affected by OA. When
 595 risks from OA increases, unconventional management strategies may be deemed appropriate. Given
 596 the vast area and different characteristics of the GBR, managers are likely to need to work across
 597 this framework at any given time. To be sure, any actions must be undertaken as part of a suite of
 598 global-scale interventions including atmospheric CO₂ reduction to preserve coral reef ecosystem
 599 function and benefits to humanity.

600

601 **Recommendations for future action**

602

603 To complement the long history of management of the GBR we propose a suite of actions that
 604 would help assess and increase the region’s preparedness for OA. These actions address six key
 605 dimensions for preparing ecosystems and societies for the impacts of OA: (1) climate protection
 606 measures; (2) adaptive capacity of reef dependent sectors; (3) OA literacy; (4) area-based
 607 management for resilience; (5) research and development; and (6) policy coherence:

608

- 609 – Further enhancing measures to build resilience to climate change and OA, for example
 610 through implementing an effective climate policy that addresses ocean acidification,
 611 including targets for emissions level; renewable energies; and efficiency.
- 612
 613 – Supporting the adaptive capacity of reef-dependent sectors, for example by developing an
 614 understanding of the vulnerability of these sectors and communities, identifying adaptation
 615 options, and developing sectoral strategies for responding to risks from climate change and
 616 OA (e.g. action plans, milestones, measurable outcome indicators).
- 617 – Enhancing OA literacy among the public and decision-makers, including accountability for
 618 climate dedicated government infrastructure (e.g. dedicated departments, technical
 619 assistance, education and outreach) and the incorporation of curriculum material on OA
 620 (e.g. within high school teaching schedules).
- 621 – Increasing compliance with area-based management, especially for locations found to be
 622 OA refuges, including through the establishment of management plans that explicitly
 623 support resilience to OA and programs in place to measure and report on the effectiveness

624 of management.

- 625 – Additional investment in R&D relating to OA impacts and responses, including building
626 capacity through training programs and international partnerships.
- 627 – Improving policy alignment and coherence across jurisdictions and sectors, including
628 commitment to evidence-based decision-making that is consistent within and between
629 governmental departments. It is important that policies aiming to deal with the issue of OA
630 are not offset against other policies that might render a response to OA ineffective.

631

632 **Conclusion**

633

634 The recent recognition and integration of targeted actions to respond to climate change and OA in an
635 integrative manner as outlined in the Reef 2050 Plan is encouraging. Given the long history of
636 intense management and substantial investment into research and protection of the Great Barrier
637 Reef, other countries and ecosystem managers look to the GBR for management best practices,
638 lessons learned, and international leadership, and the specific inclusion of climate change actions in
639 the management of the reef is a positive way forward. Considering the scale of recent destruction,
640 much more needs to be done much faster, both globally and locally, to protect the GBR, its
641 ecosystems, associated services, and its outstanding universal value as a World Heritage Site. The
642 northern, most pristine, areas of the GBR were affected by the bleaching events in 2016-2017,
643 highlighting the fact that global change leaves no area unaffected and local solutions can only
644 protect the reef to a limited extent from climate change.

645

646 It is particularly important that any management decisions are based on the best available science,
647 and that this science is designed to inform management through developing, testing, and refining
648 potential measures while also filling knowledge gaps. Local solutions to mitigate OA effects on
649 coral reefs face the challenge of scalability and can only buy time; therefore, they cannot be used as
650 a reason for delaying action on CO₂ mitigation. That said, given the vast wealth of the GBR,
651 protecting portions of the Reef and buying time should continue to be the focus of management
652 efforts. Adapting reef management to the implications of OA will require an integrated approach
653 that has the central goal of rapidly reducing global carbon emissions, while simultaneously
654 supporting climate adaptation, and increasing investment in local and regional management actions
655 that reduce other threats such as water quality and the crown-of-thorns starfish.

656

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658

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661

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666

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678

679

Table 1. Great Barrier Reef Fisheries: Estimated Economic Benefits

Study	Currency Year & Data Year for Commercial Fishing Estimate	GBR Commercial Fishing Economic Contribution	Currency Year & Data Year for Recreational Fishing Estimate	GBR Recreational Fishing Economic Contribution
(Driml 1999) GBRMP Fisheries	Currency: 1996 AU\$ Data: 1991-92 fishing volume data (selected major commercial species and prawns from Queensland Fisheries Mgmt Authority (QFMA)) Annual gross revenue of \$128 million (1991-92) was inflated to the 1996 equivalent	Annual gross revenues: \$143 million (1996 AU\$)	Currency: 1996 AU\$ Data: Direct annual average expenditures of \$3700 on recreational fishing and boating (1990) transferred from (Blamey and Hundloe 1993) and inflated to 1996 AU\$. No. of boats used in the GBRMP based on Queensland Dept. of Transport (QDT) 1995 records	Annual total direct expenditures: \$122 million (1996 AU\$)
(KPMG Consulting 2000) GBRMP Fisheries	Currency: AU\$ in nominal dollars for each year Data: based on QFMA volume data and price for given year	Annual gross revenues: \$121 million (1994-95); \$149 million (1995-96); \$141 million (1996-97); \$136 million (1997-98 AU\$) Total Annual Impact (includes indirect output and employment): \$150 million (1994-95 AU\$) Initial Annual Employment: 1,568 (1994-95) Total Annual Impact on Employment (includes indirect output and employment): 2,720 (1994-95)	Currency: AU\$ in nominal dollars for each year Data: Direct annual average expenditures of \$3700 on recreational fishing and boating (1990) transferred from (Blamey and Hundloe 1993) and adjusted for inflation. No. of boats for each year based on QDT data	Annual total direct expenditures: \$120 million (1994-95); \$118 (1995-96); \$113 million (1996-97); \$108 million (1997-98 AU\$) Total Annual Impact (includes indirect output and employment): \$255 million (1994-95 AU\$) Initial Annual Employment: N/A Total Annual Impact on Employment (includes indirect output and employment): 2,008 (1994-95)
(Productivity Commission 2003) GBRCA Fisheries	Currency: 1999-00 AU\$ Data: based on volume of catching fish, including prawns and finfish, from ocean or coastal water (not aquaculture) and estimates of landed price of catches from Australia Bureau of Agricultural & Resource Economics (ABARE) 2001 Employment data refers to marine fishing from Australia Bureau of Statistics (ABS) 2001	Annual gross revenues: \$119 million (1999-00 AU\$) Total employed: 641 (August 2001)	Currency: 1999-00 AU\$ Data: Annual expenditures by recreational fishers of lagoon and catchment from Queensland Fisheries Service (QFS) unpublished data	Annual total direct expenditures: \$240 million (1999-00 AU\$)

(Oxford Economics 2009) GBRMP (used interchangeably with the GBRWHA) Fisheries	<p>Currency year: 2009 AU\$</p> <p>Data year: Gross Value Added (GVA) from 2006-07 estimate by (Access Economics Pty Ltd 2009)</p> <p>GVA was adjusted based on wild harvest to total commercial revenue in order to “remove” value from aquaculture</p> <p>Gross Operating Surplus (GOS)/GVA ratio of .62 from Queensland govt. data 2004</p> <p>Assumes 30% loss of value from bleaching based on (Hoegh-Guldberg and Hoegh-Guldberg 2004)</p>	<p>Annual GVA: \$65.7 million for GBRMP (2009 AU\$)</p> <p>Annual GOS (PS): \$40.7 million for GBRMP (2009 AU\$)</p>	<p>Currency: 2009 AU\$</p> <p>Data: 1990 and 2007 - took average CS values from previous studies (Blamey and Hundloe 1995, Prayaga, Rolfe, and Stockl 2010)</p> <p>Gross Value GVA from 2006-07 estimate by (Access Economics Pty Ltd 2009)</p> <p>GOS/GVA ratio from Queensland govt. data 2004</p> <p>No assessment made for costs due to bleaching as this is reliant on whether fishers gain enjoyment from the experience or the catch.</p>	<p>Annual consumer surplus (CS): \$70.1 million for GBR; \$10.1 million for Cairns (2009 AU\$)</p> <p>Gross revenue figure not provided</p> <p>Annual GVA: \$42 million for GBRMP (2009 AU\$)</p> <p>Annual GOS: \$8.6 million for GBRMP; \$1.1 million for Cairns (2009 AU\$)</p> <p>Assumed no net loss from bleaching for recreational fishing.</p>
(Deloitte Access Economics 2017) GBRMP Fisheries	<p>Currency: 2015-16 AU\$</p> <p>Data for commercial fisheries & aquaculture: Queensland Department of Agriculture, Forestry & Fisheries (DAFF) (year not provided)</p> <p>Employment numbers are on Full-time equivalent basis (FTE) (2015-16)</p>	<p>Annual gross revenues for all commercial fishing and aquaculture in the GBRMP: \$199 million (2015-16 AU\$)</p> <ul style="list-style-type: none"> • \$95 million from line, net, pot and trawl fishing • \$9 million from harvest fisheries • \$95 million from aquaculture <p>Annual value added from commercial fishing & aquaculture (2015-16 AU\$): AU\$130 million for the GBR regions; \$140 million for Queensland Total; \$152 million for Australia Total (of which \$116 million is direct value added)</p> <p>Employment (2015-16): 680 FTE for GBR; 690 for Queensland Total; 814 for Australia Total (507 FTE directly for Australia Total)</p>	<p>Currency: 2012</p> <p>Data: Recreational fishing was valued within “Recreation” expenditures. Estimated 3.4 million fishing trips took place in 2012 based on (Rolfe, Gregg, and Tucker 2011).</p> <p>Data for expenditure on recreational equipment: Australian Bureau of Statistics Household Expenditure Survey 2009–10</p> <p>Data for recreational activities undertaken at GBR: “Valuing local recreation in the Great Barrier Reef, Australia,” a survey conducted by John Rolfe et al. (2012)</p>	<p>Annual recreational expenditure (2015-16 AU\$): \$415 million</p> <ul style="list-style-type: none"> • Equipment: \$241 million • Fishing: \$70 million • Boating: \$26 million • Sailing: \$15 million • Visiting an Island: \$62 million <p>Annual value added for Recreation (2015-16 AU\$): \$284 million for GBR Regions; \$296 million for Queensland Total; \$346 for Australia Total (of which \$206 million is direct value added)</p> <p>Employment (2015-16): 2,889 FTE for GBR; 2,964 for Queensland Total; 3,281 for Australia Total (2,352 FTE directly for Australia Total)</p>
(Teh, Teh, and Sumaila 2013) GBR Reef Fisheries (2005 US\$)	<p>Currency: 2005 US\$</p> <p>Data: landed values attributable to 200 reef fish species and taxon groups from Sea Around Us database for 2005. Estimates based on assumed proportion factor of GBR to Australia is .87.</p>	<p>Annual gross landed “value” from GBR reef fisheries: US\$407 million per year (2005 US\$)</p> <p>Annual number of reef fishers: 25,810 (2005)</p>		

Table 2. Great Barrier Reef Coastal Protection: Estimated Economic Value

Study	Currency year and data year for Coastal Protection Estimate	Estimated GBR Coastal Protection Values
(Cesar, Burke, and Pet-soede 2003 as cited in Oxford Economics 2009) GBRMP	<p>Currency year: 2009 AU\$ (adjusted in Oxford Economics (2009))</p> <p>Data year: Cesar et al. (2003) value of US\$629 million per year (currency year provided) for all of Australia's coral reef based on benefit transfer from Hawaii coral reef valuation that included 2001 property values</p>	Annual coastal protection value: \$438 million per year (2009 AU\$)
s(Oxford Economics 2009) GBRMP (used interchangeably with the GBRWHA)	<p>Currency year: 2009 AU\$</p> <p>Data year: Replacement cost of \$2.300 per meter in 2009 AU\$ based on a 2005 study of revetment wall in South Mission Beach, Australia</p>	Annual coastal protection value: \$5.3 billion per year for GBRMP (2009 AU\$)

Table 3. Reef-related Visitor Expenditure from Spalding et al. (2017) Table A1 (Spalding et al. 2017). Data retrieved for years 2008-2012 where possible. Local currency data was converted to US\$ values for 30 Jun of relevant year and these values were then converted to 2013 values using the Consumer Price Index (CPI) price deflator.

Country or Territory	Sum of reef-associated tourist arrivals (trip equivalents) per yr	Sum of reef-associated visitor expenditure (2013 US\$ 1000/yr)	Reef visitor expenditure proportion of total tourism (per year)	Reef tourism as part of GDP (per year)	Mean value of reef (2013 US\$ per km ² per year)
Australia	1,877,513	\$2,176	2.41%	0.14%	\$51,883

Table 4. Reef-related Tourism Attributable to the Great Barrier Reef: Estimated Economic Value

Study	Currency year and data year for Tourism Estimate	Estimated Tourism Economic Contribution
(Spalding et al. 2017)	<p>Currency: 2013 US\$</p> <p>Data: 2008-2012 Tourism expenditures determined as proportion of total visits and spending and based on spatial distribution (hotel distribution, geo-located photographs, and number of dive shops); arrival data largely derived from UNWTO</p>	<p>Annual reef-associated visitor expenditure: \$2.2 billion (2013 US\$)</p> <p>Annual reef-adjusted expenditures: \$473 million (2013 US\$)</p> <p>Annual reef-related expenditures: \$1.7 billion (2013 US\$)</p>
(Deloitte 2013)	<p>Currency: 2012 AU\$</p> <p>Data: Tourism expenditures based on number of visitor days and estimated average daily expenditure of domestic and international visitors in 2011-2012. Reef-specific tourism activity was based on tourism operator logbooks. Assumed the expenditure ratio between catchment and the Reef for domestic visitors applied international visitors.</p>	<p>Annual reef-related tourism expenditures: \$481 million (2012 AU\$)</p> <p>Annual value added (economic contribution) from reef-related tourism: \$209 million (\$218 direct value added) (2012 AU\$)</p> <p>Employment: 4,831 FTE (3,368 direct employment)</p>
(Oxford Economics 2009) GBRMP (used interchangeably with the GBRWHA)	<p>Currency: 2009 AU\$</p> <p>Data for Producer Surplus (PS): Expenditure and visitor nos. (unadjusted from 2002-03) from Bureau of Tourism Research (2003) and GOS/Expenditure ratio (.15) from Australia Bureau of Statistics (2008b)</p> <p>Data for Consumer Surplus (CS): Based on 579,000 international overnight visitors, 270,000 domestic overnight visitors; & 207,000 domestic day visitors (between 2002-03 – not adjusted for 2009 levels) using Cairns airport exit survey data from Nov 2006-June 2008. The study assumed 50% of overnight & 100% of day visitors were motivated by coral site visitation.</p> <p>We adjusted annual producer surplus figures based on adjusted present values of producer surplus provided in study. The PV of PS of \$7.1 billion for GBR was adjusted to \$3.6 billion (1.97:1 ratio) so the annual PS of \$202 million was adjusted to \$102 million; the PV of PS of \$5.6 billion for TNQ was adjusted to \$2.8 billion (2:1 ratio) so the annual PS of \$160 million was adjusted to \$80 million</p> <p>Annual adjusted consumer surplus figures were provided in the study.</p>	<p>Annual expenditures for all coral site visitors (regardless of whether motivated by reef's existence): \$1.3 billion for the GBR & \$1.1 billion for Tropical North Queensland (2009 AU\$)</p> <p>Annual GOS (Producer Surplus) for all coral site visitors (regardless of whether motivated by reef's existence): \$202 million for the GBR and \$160 million for TNQ (2009 AU\$)</p> <p>Annual Adjusted GOS (Producer Surplus) (to reflect only those motivated by the reef's existence) for all coral site visitors: \$102 million for the GBR and \$80 million for TNQ (2009 AU\$)</p> <p>Annual Adjusted Consumer Surplus: \$474 million for GBR coral sites and \$333 million for TNQ (2009 AU\$)</p>
(Deloitte Access Economics 2017)	<p>Currency: 2017 AU\$</p> <p>Data for domestic tourist consumer surplus: based on 268 domestic survey responses that were representatively spread across states and territories (year not provided)</p> <p>Data for recreational consumer surplus: based on benefit transfer from (Rolfe and Gregg 2012) which collected survey data from six regional cities in GBR (data of surveys not provided)</p>	<p>Annual consumer surplus for GBR domestic tourism: AU\$1.5 billion (2017 AU\$)</p> <p>Annual consumer surplus for GBR recreation: AU\$170 million (2017 AU\$)</p>

(Carr and Mendelsohn 2003) GBR	Currency: 2000 US\$ (according to Oxford Economics (2009) but currency year not provided in original study) Data:; a sample of 607 people were interviewed between 1 Sept and 1 Dec 2000.	Annual consumer surplus for GBR tourism: US\$710 million - US\$1.6 billion per year (about \$400 million accrued to domestic visitors) (2000 US\$)
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Figure 1. The Great Barrier Reef Marine Park, Queensland Australia.

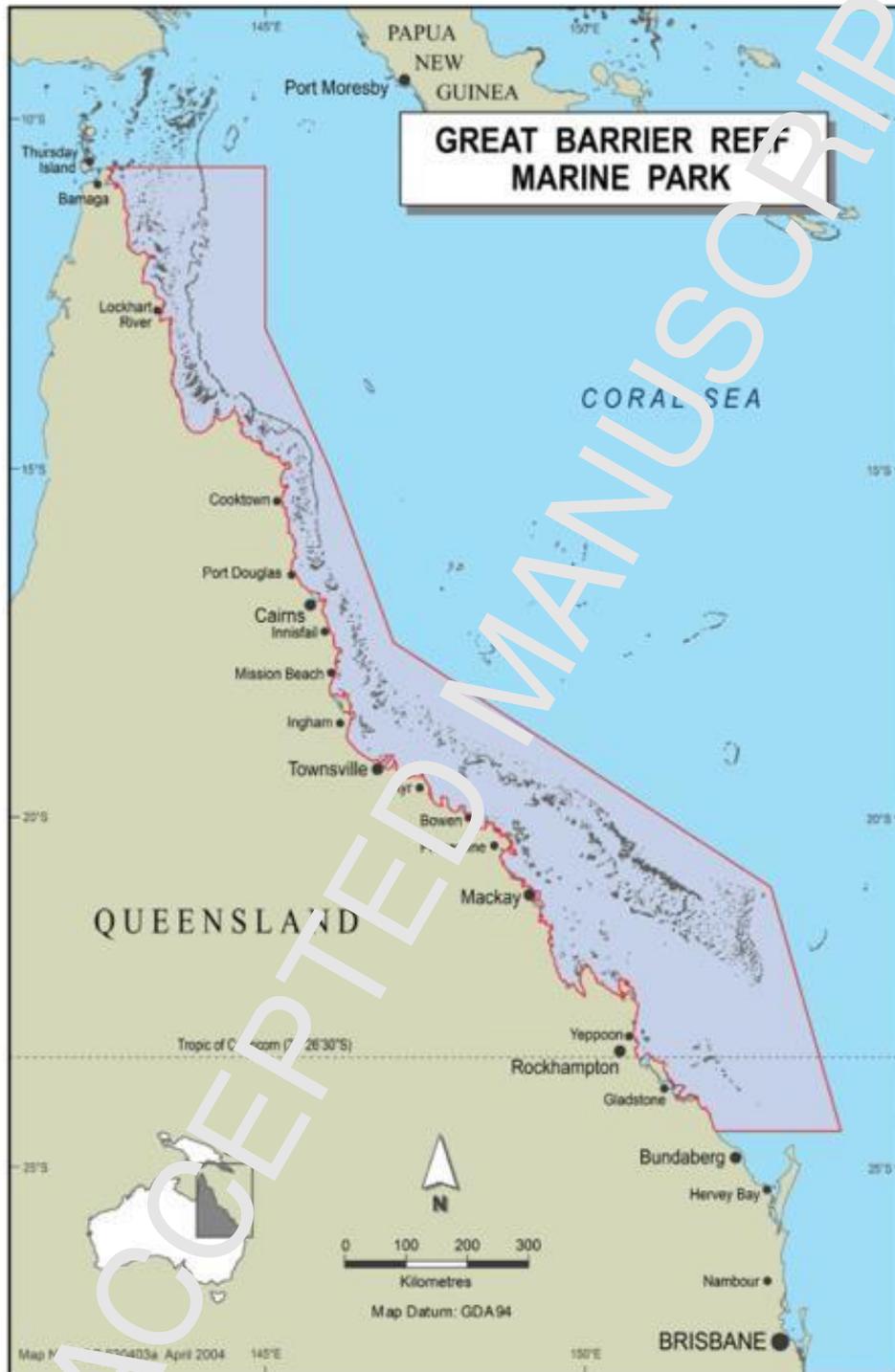


Figure 2: Landuse with the Great Barrier Reef Marine Park. Source: <http://www.reefplan.qld.gov.au/about/regions/great-barrier-reef/assets/land-use-map.jpg>

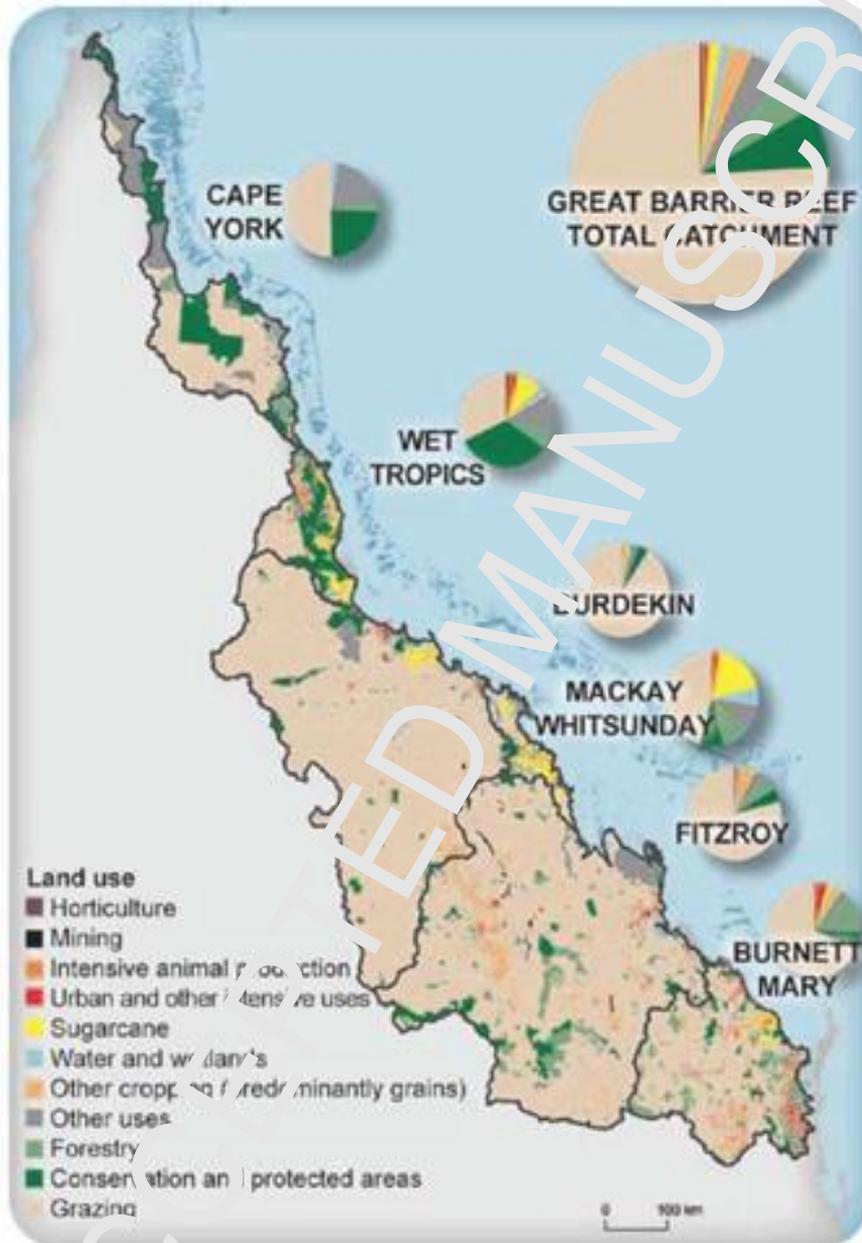
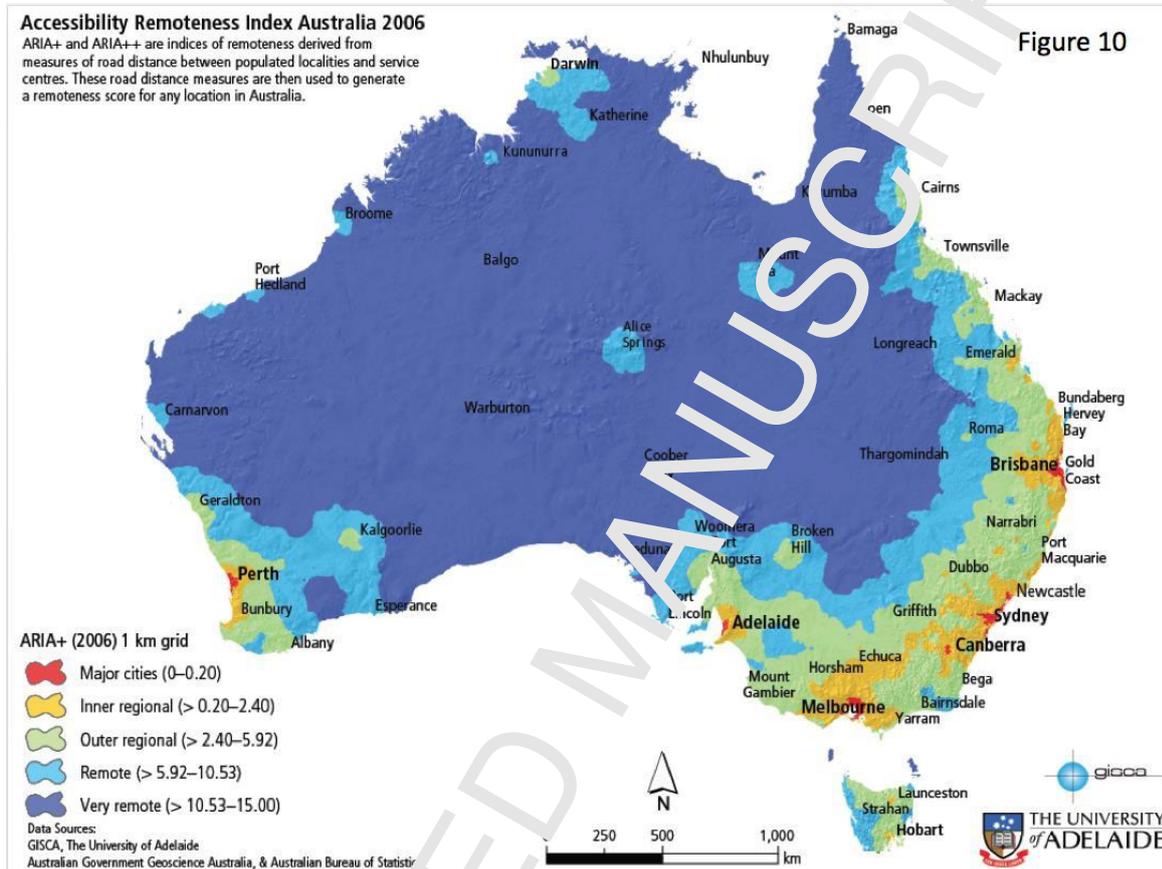


Figure 3. Accessibility remoteness Index for Australia, (<https://aifs.gov.au/publications/families-regional-rural-and-remote-australia/figure1>)



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