

1 **Reference points for predators will progress ecosystem-based**
2 **management of fisheries.**

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9 **SUPPORTING INFORMATION**

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Case studies and detailed scores

Case study 1: Common cockle and oystercatcher in Burry inlet (UK)

Table S1. Summary of *Common cockle and oystercatcher in Burry inlet* case study, including location; spatial scale; fished species; catch and biomass in tonnes with catch as a percentage of assessed biomass (C/B) in brackets; institutional scale of management (N – national, I – international) and MSC status; representative predator species; and their IUCN red list status (LC – least concern, NT - near threatened, VU - vulnerable, EN – endangered, i – increasing, d – decreasing, s – stable, u - unknown).

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
Burry Inlet, Wales, UK (Northeast Atlantic)	66	Common cockle, <i>Cerastoderma edule</i>	1,191 12,313 (10%)	National (UK) MSC certified	Eurasian oystercatcher, <i>Haematopus ostralegus</i>	NT, d

NOTES: The catch estimate is for 2017 season and the biomass estimate is for October 2017 (NRW data; Smith 2018).

Coastal habitats are important sites for shellfish, such as the common cockle (*Cerastoderma edule*) and mussel (*Mytilus edulis*), many supporting commercial shellfisheries of high economic value within Europe. Shellfish are also the primary food for some internationally-protected bird species, including oystercatcher (*Haematopus ostralegus*) and red knot (*Calidris canutus*). Shellfishing has several effects on these birds, some negative, but some positive (Stillman & Goss-Custard 2010). Shellfishing removes the larger shellfish eaten by birds such as oystercatcher. If shellfishing occurs at low tide when shorebirds are feeding, it can exclude them from preferred habitats. In contrast, when artificial intertidal shellfish beds are created, the amount of food for the birds can be increased.

Coastal and estuarine shellfisheries occur throughout Europe and tend to be managed at local scales (e.g., within specific estuaries) and employ different methods. The current case study focuses on the methods used to manage the cockle fishery in the Burry

42 Inlet (UK), which is also an important, and protected, overwintering site for wading birds.
43 Similar methods are used to manage other UK shellfisheries including in the Wash and Dee
44 Estuary.

45 Shellfish stock sizes are measured for shellfishery management, for example as
46 biomass over a minimum fishable size, within identified beds. In the Burry Inlet biomass
47 assessments occur biannually, in spring and autumn, as management depends on year-to-
48 year variation in size of shellfish stocks relative to requirements of the birds.

49 The sizes of European coastal bird populations are relatively well known from
50 monitoring schemes. Within the UK the Wetland Bird Survey (WeBS) occurs throughout the
51 shorebird overwintering period and estimates monthly population sizes at all important
52 sites (<https://www.bto.org/volunteer-surveys/webs>). The shellfish food reserves of the birds
53 can usually be derived from shellfishery surveys, but the abundance of other foods, such as
54 marine worms, which can be vital when shellfish are rare, are less well known, and usually
55 derived from bespoke surveys to estimate overall site condition.

56 The overall aim of shellfishery management is to set a Total Allowable Catch (TAC)
57 that allows exploitation of the shellfish stocks, while not adversely affecting future shellfish
58 recruitment, and reserving sufficient food for the birds. The birds require enough food so
59 that their survival rates are not decreased and so that they have sufficient fat stores for
60 migration to the breeding grounds and successful breeding (Smit *et al.* 1998). The process of
61 calculating TACs, and how this depends on underlying shellfish and bird data, has varied
62 through time and between sites.

63 Calculating the food requirements of bird populations can be a complex task, and
64 has traditionally been beyond the scope of shellfishery management organisations.
65 However, developments in the understanding of shellfish-feeding birds (e.g. Goss-Custard *et*
66 *al.* 2004; Stillman *et al.* 2016) have allowed a simple, but scientifically-informed, approach
67 that can be applied on a year-on-year basis as shellfish stocks and bird populations change
68 size. This accounts for the amount of food birds need in the environment at the start of
69 winter (the Ecological Requirement) to allow them to find enough to survive in good
70 condition to the end of winter (the Physiological Requirement). The ecological requirement
71 is calculated from the physiological requirement by:

72 $Ecological\ Requirement = Physiological\ Requirement \times Ecological\ Multiplier$

73 The TAC is ultimately calculated as a function of both *Shellfish biomass* and the *Ecological*
74 *Requirement* of dependent seabirds.

75 The Ecological Multiplier can range between 2 and 8 for oystercatcher, depending on
76 sites and whether the shellfish species is cockle or mussel (Goss-Custard *et al.* 2004). The
77 Ecological Requirement can greatly exceed the Physiological Requirement as resource
78 competition may exclude some birds from the most profitable food, birds cannot find all of
79 the food, and food may be lost due to other causes (Goss-Custard *et al.* 2004). In the UK this
80 approach is used in the management of estuaries including the Wash, Dee Estuary, and
81 Burry Inlet. These fisheries can be closed or opened, and TACs set, on the basis of the food
82 requirements of the birds and total shellfish stock. The Burry Inlet is legally designated to
83 support 13,590 oystercatchers, equivalent to the mean peak population size between
84 1991/92 and 1995 /96. TACs for the cockle fishery are based on this target oystercatcher
85 population size and an Ecological Multiplier of 2 (Stillman *et al.* 2010, MSC 2017). This
86 translates into a fixed requirement to ensure that a minimum 4,800t of cockles is available
87 for oystercatchers at 1st September or other available food sources. Oystercatchers also
88 feed on alternative prey such as mussels.

89 The process for allocating the shellfish biomass between the requirements of birds,
90 future recruitment and TAC is hierarchical. The first consideration is to reserve sufficient
91 biomass at the start of winter to meet the food requirements of oystercatchers. The
92 uneaten portion of the bird allocation is also intended to reserve sufficient cockle biomass
93 to support cockle recruitment in the spring and summer. Thus the 4,800t bird allocation is
94 also a reference point for cockles. The fishery opens with a TAC for April and May calculated
95 from the autumn survey biomass minus the winter TAC, the bird allocation and assumed
96 overwinter cockle mortality. TACs for the remaining summer months are based on the
97 spring survey biomass, adjusted to account for catch and natural mortality (estimated from
98 small scale monthly surveys from June to September). The autumn survey updates the
99 biomass estimate, and TACs for the winter months are based on any biomass above the bird
100 allocation, with adjustments for catch and natural mortality. The fishery will be closed if
101 there is insufficient biomass above the bird allocation to support it. This approach includes
102 additional precaution as cockles below the minimum landing size are excluded from the TAC
103 calculations. Red knot also have a substantial requirement for cockles in Burry inlet, but
104 they feed on small cockles below the minimum landing size. Actual harvests are further

105 limited by strict effort controls including a maximum number of harvesting permits and
106 individual daily quotas. Compliance is rated as “generally good” (MSC 2017).

107 Although the bird allocation is currently fixed, the process and supporting legislation
108 could accommodate new allocation estimates based on revised consumption models or a
109 revised reference point for the bird population. Any proposed revisions would require
110 careful evaluation to assess whether the assumption that the uneaten portion of the bird
111 allocation is sufficient to support cockle recruitment remains valid.

112 The danger of underestimating the shellfish food requirements of birds has been
113 clearly highlighted in the Netherlands. A policy to ensure that 60% of the food requirements
114 of the birds remained each year after harvesting (i.e. Ecological Multiplier = 0.6), incorrectly
115 assuming the remainder to be provided by alternative prey (Smit *et al.* 1998), led to large
116 bird population declines and has now changed to allow more shellfish to be reserved for
117 them. Similarly, high mortality rates of oystercatcher were observed in the Wash when
118 shellfish stocks were exceptionally low (Atkinson *et al.* 2010).

119 Sustainable shellfishery management relies on accurately assessing the amount of
120 shellfish that needs to be reserved in the environment to support the birds – i.e. the size of
121 the Ecological Requirement. The large declines of shellfish-feeding birds in The Netherlands
122 highlight the potential danger for the birds when food requirements are underestimated.
123 The danger of overestimating food requirements is the potential loss of economic income
124 that could result. A key future priority is to accurately predict the size of the Ecological
125 Multiplier, taking account of between-site variation in shellfish species, size and abundance
126 (Stillman *et al.* 2016).

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152 **Table S2.** Scores for the *Common cockle and oystercatcher in Burry inlet (UK)* case study. A
 153 score of 1 indicates the presence of the relevant component of a target species feedback
 154 loop (Fig 1) designed to achieve objectives for the fished stock or the extra components of
 155 an predator feedback loop intended to achieve additional objectives for predators of the
 156 fished stock. The evidence to support each score is a verbatim quote from the case study.

Component	Target species feedback loop (objectives for common cockle and fishery)		Predator feedback loop (additional objectives for Eurasian oystercatcher)	
	Score	Evidence	Score	Evidence
Variable	1	TAC is calculated as a function of both <i>Shellfish biomass</i> and the <i>Ecological Requirement</i>	1	The Burry Inlet is legally designated to support 13,590 oystercatchers
Data	1	biomass assessments occur biannually, in spring and autumn	1	the Wetland Bird Survey (WeBS) occurs throughout the shorebird overwintering period and estimates monthly population sizes
Estimate	1	biomass assessments occur biannually, in spring and autumn	1	the Wetland Bird Survey (WeBS) occurs throughout the shorebird overwintering period and estimates monthly population sizes
Reference point	1	the 4,800t bird allocation is also a reference point for cockles	1	TACs for the cockle fishery are based on this target oystercatcher population size
Adjustment method	1	TAC is calculated as a function of both <i>Shellfish biomass</i> and the <i>Ecological Requirement</i>	0	the bird allocation is currently fixed
Implementation	1	Actual harvests are further limited by strict effort controls including a maximum number of harvesting permits and individual daily quotas. Compliance is rated as “generally good”		NA
Total score	6		4	

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160 **Case study 2: South African sardine and African penguin in South African waters.**

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162 **Table S3.** Summary of *South African sardine and African penguin in South African waters*
 163 case study. Further details as Table S1.

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
Western Cape (Southeast Atlantic)	500,000	Sardine (South African sardine), <i>Sardinops sagax ocellatus</i>	45,560 335,000 (13.6%)	National (South Africa) Not MSC certified	African penguin <i>Spheniscus demersus</i>	EN, d

164 NOTES: Catch and biomass estimate are for 2017 (Coetzee *et al.* 2017, Oceana 2017).

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166 **Case study**

167 South African sardine, also known as sardine, *Sardinops sagax* is a small, short-lived,
 168 fast growing and early-maturing epipelagic fish species found in shelf waters off most of
 169 South Africa’s coast (Beckley and van der Lingen 1999). Sardines are highly sensitive to
 170 environmental forcing and show large changes in population size (Checkley *et al.* 2009).
 171 Biomass estimates off South Africa have ranged from <100 000 to >4 million tonnes over the
 172 period 1984-2016, although they have been at low levels since 2005 as a result of sustained
 173 poor recruitment (Coetzee *et al.* 2016). This low biomass, together with an eastward shift in
 174 the relative distributions of sardines and anchovies *Engraulis encrasicolus*, has had
 175 significant consequences for the food web (Blamey *et al.* 2015). Sardines are the dominant
 176 prey of a suite of marine top predators, including seabirds such as the endangered African
 177 penguin *Spheniscus demersus*, endangered Cape cormorant *Phalacrocorax capensis* and
 178 endangered Cape gannet *Morus capensis* (Crawford *et al.* 2015). Sardines are also targeted
 179 by a purse-seine fishery, managed by the Fisheries Management Branch (FMB) of the
 180 Department of Agriculture, Forestry and Fisheries (DAFF), that has caught ca 130 000 tonnes
 181 per year since 1950 (van der Lingen *et al.* 2015). The legal foundation for the management
 182 of South African fisheries is the Marine Living Resources Act, 1998 (Act No. 18, 1998) of
 183 South Africa, which recognises “the need to protect the ecosystem as a whole, including
 184 species which are not targeted for exploitation”.

185 Sardine population size has been estimated since 1984 using bi-annual hydro-
186 acoustic surveys that cover shelf waters off most of South Africa (de Moor *et al.* 2008).
187 Those data, together with length-frequency data from commercial catch samples, are used
188 to develop assessment models of the sardine population (e.g. de Moor and Butterworth
189 2015), which are then integrated in an adaptive Operational Management Procedure (OMP)
190 (DAFF 2014). The present OMP (OMP-14; de Moor and Butterworth 2014) sets “Initial” TACs
191 at the start of each year in response to the stock assessment following the November
192 survey. It revises these to “Final” TACs following the mid-year recruitment survey. The OMP
193 was chosen because simulations suggest it has a low probability that the abundance of
194 sardines will fall below pre-agreed thresholds at which future recruitment might be
195 compromised. In order to maintain stability in the fishery it is also subject to constraints on
196 the extent to which TACs can vary from year to year. OMP-14 implies a maximum
197 probability of 0.21 that total biomass of age 1+ sardines will fall below 700 000t at least
198 once during 20 year projections. The OMP generally sets TAC at 8.7% of 1+ sardine biomass,
199 but it also responds to the availability of anchovies and to “Exceptional Circumstances”
200 population levels (as observed in the survey of total biomass in the previous year; 300 000
201 tonnes for sardines) below which the TACs are rapidly reduced, and a “buffer zone” of
202 between 300 000 and 600 000 tonnes where a conservative “Initial directed sardine TAC” is
203 set. The OMP-recommended catch allowances are allocated to individual Right Holders in
204 the sardine fishery who are issued annual permits to catch their allocations. The DAFF is
205 considered effective at implementing catch control measures; catch allowances are adhered
206 to and have not been exceeded for the past 30 years (Coetzee *et al.* 2008, DAFF 2014).

207 Annual estimates of all seabird and seal colonies size have been made by the
208 Department of Environmental Affairs around South Africa since the early 1980s, with
209 additional diet sampling or breeding success monitored on a subset of colonies, including
210 Robben Island on the West Coast of South Africa (e.g. Crawford *et al.* 2006, Cohen *et al.*
211 2014). Following a 70% decrease in penguin numbers since the early 2000s (Crawford *et al.*
212 2011), an African Penguin-Biodiversity Management Plan was gazetted in 2013 in terms of
213 the National Environmental Management: Biodiversity Act (Act No. 10 of 2004). Its vision
214 was to (1) halt the decline of the penguin population in South Africa by 2015; (2) thereafter,
215 contribute to increasing the population by at least 1% growth per year to a minimum of 35
216 000 breeding pairs; and (3) remove the African penguin from the IUCN threatened

217 categories within one human generation (30 years) from the implementation of the plan
218 (DEA, 2013).

219 Management of the sardine fishery does not currently incorporate the national
220 objectives for African penguins and no modification of fishing activities is currently planned
221 in response to observed changes in African penguin numbers. The OMP-14 includes a
222 population dynamics model of African penguins on one island breeding colony (Robben
223 Island) which was selected on the basis of data quality and colony size (in 2011, it included
224 8.9% of all breeding pairs in South Africa). In the model, penguin dynamics are coupled to
225 projected sardine biomass trajectories under two contrasting scenarios of sardine
226 distribution (de Moor and Butterworth 2014). The model is conditioned on past dynamics of
227 the colony. However, the current penguin colony size is not taken into account in setting
228 TACs. It was used in the evaluation of the current OMP through simulation. The OMP gives
229 total catch levels (for the whole area open to fishing) which are deemed acceptable in terms
230 of their simulated impacts on Robben Island penguins, particularly as sardine distribution is
231 estimated to have large impact on adult penguin survival there (Robinson *et al.* 2015) and
232 because assessment models estimate relatively low (10%) fishing mortality compared to
233 sardine natural mortality (de Moor and Butterworth 2016). There are no current spatial
234 management plans for the fishery although these are under consideration (e.g. de Moor
235 2017).

236 An “Island Closure” experiment was initiated in 2008 by DAFF with the participation
237 of seabird biologists and fishery representatives, to explore whether excluding purse-seine
238 fishing around some penguin colonies could benefit them. Since then, data on penguin
239 breeding success, foraging effort and chick growth during open and closed periods have
240 been collected (e.g. Pichegru *et al.* 2010, Sherley *et al.* 2015) and used in models to evaluate
241 the effect of closure on penguin demographics, but different models have generated
242 contradictory conclusions (e.g. Hagen *et al.* 2014, Robinson *et al.* 2015, Sherley 2016, Ross-
243 Gillespie and Butterworth 2016, see Dunn *et al.* 2017). Given this, none of the model
244 outcomes produced so far for this experiment have been taken into account in management
245 of the small pelagic fishery and the island closure experiment is continuing, while penguin
246 numbers on the West Coast continue to decrease (A. Makhado and R. Crawford, DEA,
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329 **Table S4.** Scores for the *South African sardine and African penguin in South African waters* case study. A score of 1 indicates
 330 the presence of the relevant component of a feedback loop. Further details as Table S2.

Component	Target species feedback loop (objectives for South African sardine and fishery)		Predator feedback loop (additional objectives for African penguin)	
	Score	Evidence	Score	Evidence
Variable	1	total sardine 1+ biomass	1	OMP-14 includes a population dynamics model of African penguins on one island breeding colony (Robben Island)
Data	1	Sardine population size has been estimated since 1984 using bi-annual hydro-acoustic surveys ... together with length frequency data from commercial catch samples	1	Annual estimates of all seabird and seal colonies size have been made by the Department of Environmental Affairs around South Africa since the early 1980s, with additional diet sampling or breeding success monitored on a subset of colonies, including Robben Island
Estimate	1	... used to develop assessment models of the sardine population	1	Annual estimates of all seabird and seal colonies size
Reference point	1	a low probability that the abundance of sardines will fall below pre-agreed thresholds	0	Management of the sardine fishery does not currently incorporate the national objectives for African penguins
Adjustment method	1	The present OMP sets “Initial” TACs at the start of each year in response to the stock assessment	0	no modification of fishing activities is currently planned in response to changes in African penguin numbers.
Implementation	1	DAFF is considered effective at implementing catch control measures.		NA
Total score	6		3	

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334 **Case study 3: Antarctic krill and its predators in the Southwest Atlantic sector of the**
 335 **Southern Ocean**

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337 **Table S5.** Summary of *Antarctic krill and its predators in the Southwest Atlantic sector of the*
 338 *Southern Ocean* case study. Further details as Table S1.

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
Scotia Sea & West Antarctic Peninsula (Southern Ocean)	3,500,000	Antarctic krill, <i>Euphausia superba</i>	236,939 60,300,000 (0.4%)	International (CCAMLR) MSC certified operator	Adélie penguin, <i>Pygoscelis adeliae</i> ; Chinstrap penguin, <i>P. antarctica</i> ; Gentoo penguin, <i>Pygoscelis papua</i> ; Macaroni penguin, <i>Eudyptes chrysolophus</i> ; Black-browed albatross, <i>Thalassarche melanophris</i> ; Antarctic petrel, <i>Thalassoica antarctica</i> ; Cape petrel <i>Daption capense</i> ; Antarctic fur seal, <i>Arctocephalus gazella</i>	LC, i LC, d LC, s VU, d LC, i LC, s LC, s LC, d

339 NOTES: Catch is for 2017 (CCAMLR, 2018) and biomass estimate is for 2000 (Fielding *et al.*,
 340 2011). Two operators, catching >50% of the total catch are MSC certified. CCAMLR’s remit
 341 includes minimising impacts on “dependent and related populations” which includes all
 342 predators of the fished stock. The listed predators are those monitored by the CCAMLR
 343 Ecosystem Monitoring Programme (Agnew, 1997).

344

345 **Case study**

346 Antarctic krill, *Euphausia superba*, a pelagic crustacean endemic to the Southern
 347 Ocean, has a maximum length of ~6 cm, a lifespan of ~7 years, and spawns from age ~2
 348 years (Reiss, 2016). It has a high biomass (~ 215 million tonnes), high yet locally variable
 349 production (~100 to 500 Mt yr⁻¹) and a highly aggregated distribution (Atkinson *et al.*, 2008;

350 2009; Tarling *et al.*, 2009). These qualities contribute to krill being the main prey of many
351 birds, seals, whales and fish (Trathan & Hill, 2016). It is currently fished mainly in shelf and
352 shelf-break areas of the southwest Atlantic sector (Nicol & Foster, 2016). Catches are ~250kt
353 yr⁻¹ and the main products are meal for animal feed and omega-3 rich oil for human
354 consumption (Nicol & Foster, 2016). There is concern that concentrated fishing could
355 negatively impact land-based predators by reducing local prey availability, particularly
356 where fishing effort is concentrated close to breeding colonies (Constable *et al.*, 2000; Nicol
357 & Foster, 2016; Trathan & Hill, 2016). The fishery is managed by the international
358 Commission for the Conservation of Antarctic Marine Living Resources (CCAMLR) to
359 maintain the regional (c. 3.5 million km²) krill spawning stock biomass within bounds
360 defined by two reference points (Constable *et al.*, 2000; Hill 2013). CCAMLR members
361 include 24 countries plus the European Union.

362 The CCAMLR Ecosystem Monitoring Programme (CEMP) was established in 1987 to
363 monitor ecological variability in relation to environmental change and fishing. The CEMP
364 monitors a selection of variables for 4 species of penguin, 1 albatross, 2 petrels and 1 seal at
365 breeding colonies throughout the Southern Ocean (Agnew, 1997). Analyses support the
366 expectation that some predator indices are linked to krill availability (Reid *et al.*, 2005, Hinke
367 *et al.*, 2007). Data on the krill stock include fishery-dependent data on catch, effort and
368 body length, and annual summer acoustic biomass estimates from local-scale surveys
369 (~10,000 to 125,000 km²) (Hill *et al.*, 2016), although the most spatially extensive of these
370 survey series (Reiss *et al.*, 2008) stopped in 2011. The CEMP monitoring and the fishery-
371 independent krill surveys are provided by the national Antarctic science programs of various
372 CCAMLR members, usually following standard protocols agreed within CCAMLR.

373 The CCAMLR has objectives which are stated in its founding Convention¹ and which
374 include maintenance of target stocks and ecological relationships, avoidance of irreversible
375 change and restoration of depleted populations (Constable *et al.*, 2000). It has established
376 reference points for the krill spawning stock at the regional scale, but not at finer spatial
377 scales. These reference points include a provision to reserve krill production for predators
378 by maintaining average krill stock size above 75% of its “unexploited” level (Constable *et al.*,
379 2000; Hill, 2013).

¹ <https://www.ccamlr.org/en/organisation/camlr-convention-text>, accessed 12th November 2019.

380 The current annual krill catch limit is determined from a model which simulates
381 variability in regional biomass over 20 years to identify a fixed harvest rate that conforms
382 with the krill reference points (Constable *et al.*, 2000). This harvest rate is multiplied by an
383 estimate of “unexploited” stock size, based on data collected during a synoptic survey
384 throughout the southwest Atlantic sector in 2000 to give a catch limit of 5.61 million tons.
385 This method could be used to modify catch limits in response to new data on krill stock
386 status including that from a new synoptic scale survey conducted in early 2019. These data
387 have not yet been used to modify catch limits. Also, the effective catch limit is a more
388 conservative arbitrary interim limit of 620k tons which applies pending spatial subdivision of
389 the total catch limit (Hill *et al.*, 2016). The interim catch limit is subdivided amongst four ~1
390 million km² “subareas”. CCAMLR intends to increase the spatial resolution of management
391 to minimise impacts on predators before increasing the catch limit. Its preferred approach
392 to achieve this is termed “feedback management” (Nicol & Foster, 2016) although the
393 technical details of this approach, including data requirements, reference points and
394 decision rules are currently unspecified.

395 There is no agreed procedure for producing annual estimates of the controlled
396 variable (regional krill spawning stock biomass) from regular monitoring data, and no
397 management decisions have been taken in response to changes in these data. The
398 Convention includes the following objective: “the restoration of depleted populations to the
399 levels... which ensure... stable recruitment”. The main depleted predator populations at the
400 time that the Convention came into force were baleen whales and Antarctic fur seals. CEMP
401 does not monitor baleen whales or the overall size of the Antarctic fur seal population. Also,
402 the phrase “levels which ensure stable recruitment” has not been translated into an
403 operational reference point. Thus, while the Convention is explicit that, for depleted
404 predator populations, the population level is a variable of interest, the current management
405 procedure for the krill fishery (Constable *et al.* 2000) does not define any predator control
406 variables or reference points, and does not consider predator monitoring data. The rationale
407 for the interim catch limit included the observation that there was no evidence that this
408 level of catch significantly impacts krill predators, but this observation was not accompanied
409 by any analysis of predator data (SC-CAMLR 1991).

410 CCAMLR is generally considered effective at implementing catch control measures
411 (e.g. Cullis-Suzuki & Pauly, 2010) which is evidenced by the successful closure of a subarea
412 when its interim krill catch limit is reached (Hill *et al.*, 2016).

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461 **Table S6.** Scores for the *Antarctic krill and its predators in the Southwest Atlantic sector of*
 462 *the Southern Ocean* case study. A score of 1 indicates the presence of the relevant
 463 component of a feedback loop. Further details as Table S2.

Component	Target species feedback loop (objectives for Antarctic krill and fishery)		Predator feedback loop (additional objectives for krill predators)	
	Score	Evidence	Score	Evidence
Variable	1	The fishery is managed ... to maintain the regional (c. 3.5 million km ²) krill spawning stock biomass	1	the Convention is explicit that, for depleted predator populations, the population level is a variable of interest
Data	1	an estimate of “unexploited” stock size, based on data collected during a synoptic survey throughout the southwest Atlantic sector in 2000	1	CEMP monitors a selection of variables for 4 species of penguin, 1 albatross, 2 petrels and 1 seal at breeding colonies throughout the Southern Ocean
Estimate	0	There is no agreed procedure for producing annual estimates of the controlled variable (regional krill spawning stock biomass) from regular monitoring data.	0	The current management procedure for the krill fishery ... does not consider predator monitoring data... The rationale for the interim catch limit ... was not accompanied by any analysis of predator data
Reference point	1	[CCAMLR] has established reference points for the krill spawning stock at the regional scale	0	The current management procedure for the krill fishery ... does not define any predator ... reference points
Adjustment method	1	The current annual krill catch limit is determined from a model ... to identify a fixed harvest rate that conforms with the krill reference points. ... This method could be used to modify catch limits in response to new data on krill stock status	0	The current management procedure for the krill fishery ... does not consider predator monitoring data
Implementation	1	CCAMLR is generally considered effective at implementing catch control measures		NA
Total score	5		2	

464

465

466 **Case study 4: Lesser sandeel and black legged kittiwake in the North Sea**

467

468 **Table S7.** Summary of *Lesser sandeel and black legged kittiwake in the North Sea* case study.

469 Further details as Table S1.

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
North Sea (Northeast Atlantic)	570,000	Lesser sandeel, <i>Ammodytes marinus</i>	518,277 3,102,166 (16.7%)	International (EU) MSC certified operators	Black legged kittiwake, <i>Rissa tridactyla</i>	VU, d

470 NOTES: Catch and biomass estimate are for 2017 (ICES, 2018). The spawning stock estimate

471 for 2017 was 589,296 t. The Danish fleet has been MSC certified since 2017 and the

472 Norwegian fleet since 2018.

473

474 **Case study**

475 Five species of sandeel (family Ammodytidae) occur in the North Sea, with the most
 476 abundant, *Ammodytes marinus* being a key prey of breeding seabirds (Furness and Tasker
 477 2000) and supporting a fishery for fish meal and fish oil production (ICES, 2017). Hereafter,
 478 “sandeels” refers to *A. marinus*. Sandeels spawn in December-January. Eggs are laid on the
 479 seabed, hatching into the water column in February-April (Wright and Bailey, 1996; Régnier
 480 *et al.*, 2017). After metamorphosis around May-June, juveniles settle into suitable patches
 481 of sandy sediment alongside adults (Winslade, 1974; Wright and Bailey, 1996). After
 482 settling, individuals undertake daily migrations into the water column to feed on
 483 zooplankton, especially calanoid copepods (Reay, 1970; Winslade, 1974; van der Kooij *et al.*,
 484 2008; van Deurs *et al.*, 2011). Once critical size and body condition are reached in late
 485 summer, sandeels bury into the sediment to overwinter (Bergstad *et al.*, 2002; van Deurs *et al.*
 486 *et al.*, 2011b; Rinsdorf *et al.*, 2016). The fishery is active mostly in spring-early summer in order
 487 to target 1+ fish and avoid harvest of 0-group fish (ICES, 2017). Age 1-2 individuals tend to
 488 constitute the majority of stock biomass in heavily fished stocks (ICES, 2017). Maturation
 489 mostly occurs at age 2, but can occur at age 1 (Boulcott *et al.*, 2007).

490 Until recently, North Sea sandeels were managed as two distinct management units,
 491 one small unit around Shetland, and a much larger management unit through the rest of the

492 North Sea. However, sandeels are patchily distributed because of their requirement for
493 sediments containing a high proportion of coarse sand with little silt (Wright *et al.*, 2000;
494 Holland *et al.*, 2005; Jensen *et al.*, 2011) and tendency to remain in areas in which they
495 settle (Gauld, 1990; Wright *et al.*, 2019). Consequently, exchange among grounds is limited
496 by the dispersal of larvae and early juvenile phases (Wright, 1996; Proctor *et al.*, 1998;
497 Christensen *et al.*, 2008). Recognising the limited connectivity among regions, differences in
498 growth and independent stock dynamics, the North Sea is now managed as seven separate
499 stocks of sandeels (ICES, 2017; Wright *et al.*, 2019).

500 Sandeels are affected by environmental changes (Macdonald *et al.*, 2015). Sandeel
501 recruitment is sensitive to changes in plankton phenology as the early growth and survival
502 are linked to the match between hatching and the onset of the spring bloom (Wright and
503 Bailey, 1996; Régnier *et al.*, 2017). Recent warming and changes in plankton distribution
504 and phenology (Beaugrand *et al.*, 2002) could be having a major effect on sandeel growth
505 and survival (van Deurs *et al.*, 2009; 2014) although the importance of changing species
506 composition is uncertain (Eerkes-Medrano *et al.*, 2017). In addition, the fishery can impose
507 high mortality on sandeels, often concentrated for a period of years on particular stocks
508 when high catch per unit effort can be maintained, which can result in reduced stock
509 biomass and a skew towards youngest age classes in the stock (ICES, 2017). Many seabird
510 species in the northern sector of the North Sea, including kittiwakes *Rissa tridactyla*, are
511 dependent on sandeels for food owing to a lack of suitable alternative prey species (Furness
512 and Tasker 2000). As a consequence, kittiwake breeding success and survival are positively
513 correlated with sandeel stock size across this region (Poloczanska *et al.* 2004, Daunt *et al.*
514 2008, Carroll *et al.* 2017).

515 The sandeel fishery started in the 1950s, reaching peak landings of around 1 million
516 tonnes in the late 1990s, before declining to 100,000 – 400,000 tonnes per year since 2003
517 (Furness, 2002; Reilly *et al.*, 2014; ICES, 2017). Although high catches were initially taken
518 from banks off the coast of Denmark, the fishery has tended to concentrate on the Dogger
519 Bank, a shallow area in the southern North Sea. A sandeel fishery started at Shetland in
520 the early 1970s with 0-group being a significant component of catches. Assessments of this
521 stock showed a decrease in recruitment after 1982 that was concomitant with breeding
522 failures of many species of seabirds at Shetland (Furness and Tasker, 2000; Furness, 2007).
523 Despite fishery closures and stricter management, recruitment has generally been poor

524 since 2000, which may be related to climate-change effects on the export of larvae to
525 Shetland from more productive aggregations (Wright, 1996; Proctor *et al.* 1998) and
526 increasing top-down predation (Frederiksen *et al.*, 2007).

527 When the fishery operated off east Scotland in the 1990s, sandeel abundance
528 declined and kittiwakes *Rissa tridactyla* in the region showed reduced breeding success and
529 survival (Rindorf *et al.*, 2000; Frederiksen *et al.*, 2004; Daunt *et al.*, 2008). Breeding numbers
530 and productivity of kittiwakes and other seabird species are monitored annually at many
531 colonies around the British Isles by volunteers providing data to the Joint Nature
532 Conservation Committee (JNCC), who make this available to the public online. A closed area
533 encompassing much of Scotland's east coast was established in 2000 to protect the sandeel
534 stock. Sandeel biomass initially rebounded, but there have been few large year-classes
535 since, likely due to worsening environmental conditions (Greenstreet *et al.*, 2010; Régnier *et*
536 *al.*, 2017). The closure, which is still in place, appeared to provide some benefit to kittiwakes
537 (Frederiksen *et al.*, 2004; Daunt *et al.*, 2008). The Dogger Bank an important sandeel stock
538 that has been the main target of the sandeel fishery in recent years (Christensen *et al.*,
539 2008; ICES, 2017). The western edge of the Dogger Bank and the smaller sandbanks to the
540 south and west are some of the most important fishing grounds (ICES, 2007; Engelhard *et*
541 *al.*, 2008; South *et al.*, 2009; Jensen *et al.*, 2011), but are also important feeding areas for
542 breeding kittiwakes from the largest kittiwake colony in the North Sea, at Flamborough and
543 Filey Coast (Carroll *et al.*, 2017). The colony itself is within a designated Special Protection
544 area which encompasses cliff and intertidal habitats. There is evidence that high fishing
545 mortality imposed on the Dogger Bank stock resulted in reduced breeding success of
546 kittiwakes there (Carroll *et al.*, 2017).

547 The three smallest North Sea sandeel stocks (Areas 5, 6 and 7, respectively, west
548 Norway, Kattegat and Shetland) do not now support fisheries, and so there are not
549 adequate data for analytical assessments of those stocks (ICES, 2017). For four stocks (area
550 1 – Dogger Bank, area 2 Danish coast, area 3 south Norway, area 4 east Scotland), analytical
551 stock assessments, based on catch and effort data supplemented with dredge data from a
552 fishery independent survey, are carried out annually. These estimate stock biomass and the
553 appropriate quota that can be set based on an escapement strategy (ensuring that
554 adequate numbers of fish remain after harvest to avoid reduced reproductive capacity by
555 examining the historical stock-recruitment relationship and defining the limit of spawning

556 stock biomass that is considered likely to produce good recruitment). The stock assessment
557 models incorporate age-specific estimates of natural mortality derived from estimates of
558 the biomass of the major fish predators of sandeels and the composition of their diets. The
559 models aim to ensure that there is less than a 0.05 risk of spawning stock biomass falling
560 below the defined reference point threshold of minimum acceptable spawning stock
561 biomass. The models used incorporate some elements of variance, but treat other
562 parameters as fixed values rather than estimates with confidence limits (e.g. natural
563 mortality estimates) and so probably underestimate variance in the assessment. This may
564 lead to larger catch quotas than are appropriate and may in part explain why spawning
565 stock biomass in recent years has been below reference limits more frequently than the
566 model predicts (ICES, 2017). There has been some misreporting of catches, but this has
567 apparently been limited and catches have generally respected the set quotas.

568 Although there is strong evidence that reducing sandeel stock biomass below one-
569 third of the long term maximum results in seabird breeding failures (Cury *et al.*, 2011), no
570 thresholds are set for sandeel stock management on the basis of the needs of dependent
571 predators. However, low breeding success of kittiwakes off east Scotland, indicating the
572 poor state of the sandeel stock in that region, led to the closure of a specific sandeel fishing
573 area in 2000. The closure affected a box delimiting an area of a reproductively isolated
574 sandeel aggregation (Wright *et al.*, 1998) which is important for breeding kittiwakes (and
575 other seabirds) along the east coast of Scotland. Breeding success of kittiwakes was
576 proposed by ICES (1999) as a criterion for deciding on re-opening the closed area, but the
577 European Commission did not accept the proposal following complaints by the fishing
578 industry. The UK government has defined an indicator (reference point) of good
579 environmental status based on black legged kittiwakes, but this reference point is not used
580 to set quotas for the sandeel fishery.

581

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698 **Table S8.** Scores for the *Lesser sandeel and black legged kittiwake in the North Sea* case
699 study. A score of 1 indicates the presence of the relevant component of a feedback loop.
700 Further details as Table S2.

Component	Target species feedback loop (objectives for Lesser sandeel and fishery)		Predator feedback loop (additional objectives for black legged kittiwake)	
	Score	Evidence	Score	Evidence
Variable	1	...spawning stock biomass falling below the defined reference point threshold of minimum acceptable spawning stock biomass	0	Breeding success of kittiwakes was proposed by ICES (1999) as a criterion for deciding on re-opening the closed area, but the European Commission did not accept the proposal following complaints by the fishing industry.
Data	1	analytical stock assessments, based on catch and effort data supplemented with dredge data from a fishery independent survey, are carried out annually	1	Breeding numbers and productivity of kittiwakes and other of seabird species are monitored annually at many colonies around the British Isles by volunteers providing data to the Joint Nature Conservation Committee (JNCC), who make this available to the public online.
Estimate	1	analytical stock assessments ... are carried out annually. These estimate stock biomass ...	1	low breeding success of kittiwakes off east Scotland, indicating the poor state of the sandeel stock in that region, led to the closure of a specific sandeel fishing area in 2000.
Reference point	1	the defined reference point threshold of minimum acceptable spawning stock biomass	0	no thresholds are set for sandeel stock management on the basis of the needs of dependent predators
Adjustment method	1	analytical stock assessments ... are carried out annually. These estimate stock biomass and the appropriate quota that can be set based on an escapement strategy	0	Breeding success of kittiwakes was proposed by ICES (1999) as a criterion for deciding on re-opening the closed area, but the European Commission did not accept the proposal following complaints by the fishing industry.
Implementation	1	There has been some misreporting of catches, but this has apparently been limited and catches have generally respected the set quotas.		NA
Total score	6		2	

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Case study 5: Groundfish and Steller sea lion (western stock) in the U.S. North Pacific Ocean

Table S9. Summary of *Groundfish and Steller sea lion in the U.S. North Pacific Ocean* case study. Further details as Table S1.

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
US Northeast Pacific	1,500,000	Walleye pollock, <i>Gadus chalcogrammus</i> ; Pacific cod, <i>G. macrocephalus</i> ; Atka mackerel, <i>Pleurogrammus monopterygius</i>	1,881,000 17,500,000 (11.3%)	National (US) MSC certified fisheries.	Steller sea lion <i>Eumetopias jubatus</i> (western stock)	EN, i

NOTES: Catch and biomass estimates are for 2017 for all three species in the eastern Bering Sea, Gulf of Alaska, and Aleutian Islands combined (NPFMC 2017, 2018a, 2018b). Fisheries for *G. chalcogrammus* and *G. macrocephalus* are MSC certified. Global population of *E. jubatus*: NT, increasing.

Case study

Groundfish fisheries in the U.S. North Pacific Ocean are managed according to individual stocks or stock complexes (comprising several species) by the North Pacific Fishery Management Council (Council) and the National Marine Fisheries Service under authority of the Magnuson-Stevens Fishery Conservation and Management Act (FCMA; see NPFMC 2017, 2018a, 2018b). Species vulnerable to these fisheries are categorized as being **Target** (47 “stocks” within the Bering Sea/Aleutian Islands (BSAI) and Gulf of Alaska (GOA) ecosystems), **Prohibited** (6 incidentally caught species groups), or **Forage** (8 families of fish as well as euphausiids that are considered to be prey for other marine species, hence directed fisheries are prohibited). Target species catches are dominated by three species that are also primary prey for marine mammals and birds: walleye pollock (*Gadus chalcogrammus*), Pacific cod (*G. macrocephalus*), and Atka mackerel (*Pleurogrammus monopterygius*), and these are the focus of this discussion.

726 Fisheries for the focal species occur on the shelf (generally less than 200m) and along
727 the shelf-break, areas that are also important foraging habitats for Steller sea lions
728 (*Eumetopias jubatus*; SSL). The western stock of SSL is listed as ‘endangered’ under the U.S.
729 Endangered Species Act (ESA). Abundance of western SSL in Alaska declined >80% between
730 the 1970s and early 2000s (NMFS 2008), but has shown a gradual increase through 2016
731 (Fritz *et al.* 2016; Sweeney *et al.* 2016). However, some regions (e.g., the Aleutian Islands)
732 continue to decline. Relationships between range-wide or local target-species abundances
733 (or catches) and Steller sea lion population performance are poorly understood which
734 makes linking management measures with expected responses challenging. Early
735 abundance declines in the 1970s and 1980s were likely due to a combination of factors,
736 both direct (incidental take in fisheries and illegal shooting) and indirect (changes in prey
737 availability due to environmental changes and/or fisheries; Atkinson *et al.* 2008). Sources of
738 direct mortality were largely eliminated in the 1990s following ESA-listing and recent fishery
739 management actions have focussed on minimizing indirect impacts, namely to local prey
740 availability (NMFS 2008).

741 The U.S. National Marine Fisheries Service (NMFS) monitors abundance trends of
742 groundfish and Steller sea lions through regular, in most cases annual, surveys. Additionally,
743 most groundfish stocks have detailed age-structured assessments which support acceptable
744 biological catch (ABC) recommendations based on single-species reference points (NMFS
745 2016a, b). These values lead to total allowable catch (TAC, where $TAC \leq ABC$) specifications
746 by the Council after considering socio-economic and environmental factors. Within each
747 ecosystem, TACs are constrained such that their sum does not exceed the optimum yield of
748 2 million t in the BSAI and 0.8 million t in the GOA. The objectives specified in the FCMA are
749 to prevent overfishing, rebuild overfished stocks, increase long-term economic and social
750 benefits, and ensure a safe and sustainable supply of seafood, which includes maintenance
751 of target stock abundances above minimum thresholds at the ecosystem scale. The
752 management system, thanks to an extensive scientific observer program, ensures that
753 catches remain at or below TACs.

754 The terrestrial breeding range of the SSL extends across the North Pacific Ocean
755 from eastern Russia to the central California (U.S.) coast. Two separate stocks, the ESA-
756 threatened eastern and the ESA-endangered western, were recognized in 1997 and are
757 divided at 144W. By 2013, the eastern stock had recovered following 30+ years of

758 population growth and was removed from ESA protection. Management of western SSL is
759 guided by an ESA Recovery Plan (NMFS 2008), which lays out requirements for de-listing
760 (i.e., recovery), including both regional and range-wide (U.S. and Russia) population trends.
761 De-listing requires 3% average annual population (juveniles and adults) growth over 30
762 years in the U.S. region, with stable or increasing trends in 5 of 7 sub-regions (including the
763 Russian region) and no sub-regional declines of >50% over the same period (NMFS 2008).
764 Interim reclassification to ESA-threatened status requires statistically significant population
765 growth over 15 years and consistent trends in 5 of 7 sub-regions (NMFS 2008).

766 Recovery objectives for SSL are considered in fishery management through the ESA
767 Section 7 process, whereby the 'action' agency (NMFS Sustainable Fisheries) consults with
768 the 'consulting' agency (NMFS Protected Resources) to ensure that the groundfish fishery
769 avoids jeopardizing the recovery or adversely modifying critical habitat of SSL (and other
770 listed species). As a result of multiple consultations since 1990, fisheries-management
771 actions have been taken in the U.S. to help recover SSL, such as fishing restrictions
772 (including closures) near terrestrial SSL haulout and rookery sites and suspension of fishing
773 on any of the three target prey species should their biomass fall below 20% of their
774 estimated unfished levels. However, SSL population performance is not specifically tied to
775 any U.S. or Russian fishery-management measure (NMFS 2014). Accounting for the
776 cumulative effects of fishing dating to the early 1960s (e.g., hypothesizing that fishing has
777 reduced carrying capacity) has been limited. Ecosystem objectives listed in other U.S. laws
778 (e.g., Marine Mammal Protection Act) include maintenance of healthy and stable marine
779 ecosystems and optimum populations of marine mammals, maintenance of ecological
780 relationships, and avoidance of irreversible change, but due to separate regulatory systems
781 these objectives are not directly considered in the annual TAC setting or fishery
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783

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817

818 **Table S10.** Scores for the *Groundfish and Steller sea lion (western stock) in the U.S. North*
819 *Pacific Ocean* case study. A score of 1 indicates the presence of the relevant component of a
820 feedback loop. Further details as Table S2.

Component	Target species feedback loop (objectives for groundfish stocks and fishery)		Predator feedback loop (additional objectives for Steller sea lion (western stock))	
	Score	Evidence	Score	Evidence
Variable	1	maintenance of target stock abundances above minimum thresholds	1	requirements for de-listing (i.e., recovery), include both regional and range-wide population trends
Data	1	(NMFS) monitors abundance trends of groundfish and Steller sea lions through regular, in most cases annual, surveys. Additionally, most groundfish stocks have detailed age-structured assessments	1	(NMFS) monitors abundance trends of Steller sea lions through regular, in most cases annual, surveys.
Estimate	1	Most groundfish stocks have detailed age-structured assessments	1	(NMFS) monitors abundance trends of Steller sea lions through regular, in most cases annual, surveys... Management of western SSL is guided by an ESA Recovery Plan
Reference point	1	acceptable biological catch (ABC) recommendations based on single-species reference points	0	Ecosystem objectives [are] listed in other U.S. laws [but] are not directly considered in the annual TAC setting or fishery management processes
Adjustment method	1	detailed age-structured assessments support acceptable biological catch (ABC) recommendations... [which] lead to total allowable catch (TAC, where $TAC \leq ABC$)	0	SSL population performance is not specifically tied to any fishery management measure
Implementation	1	The management system, thanks to an extensive scientific observer program, ensures that catches remain at or below TACs.		NA
Total score	6		3	

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823 **Case study 6: Peruvian anchovy and seabirds in the Humboldt Current system**

824

825 **Table S11.** Summary of *Peruvian anchovy and seabirds in the Humboldt Current system* case
826 study. Further details as Table S1.

Location	Scale (km ²)	Fished species	Catch (t), Biomass (t), (C/B)	Management	Predators	Red list
North-central Humboldt (Southeast Pacific)	550,000	Peruvian anchovy, <i>Engraulis ringens</i>	2,983,944 7,780,000 (38%)	National (Peru) Not MSC certified	Peruvian booby, <i>Sula variegata</i> ; Guanay cormorant, <i>Leucocarbo bougainvillorum</i> ; Peruvian pelican, <i>Pelecanus thagus</i> ; South American fur seal, <i>Arctocephalus australis</i> ; South American sea lion, <i>Otaria flavescens</i>	LC, s NT, d NT, i VU, u LC, s

827 NOTES: The biomass estimate is for March/April 2017 (IMARPE 2017). Global population of
828 *A. australis*: LC, increasing.

829

830 **Case study**

831 Peruvian anchovy, *Engraulis ringens*, is a small pelagic fish endemic to the Humboldt
832 Current System, managed as two stocks by the Peruvian authorities. The North-Central
833 stock (from the Ecuador-Peru border to 16° South), is most important in terms of fish
834 abundance and economic activity, and the Southern stock (from 16 to 27° South, latitude of
835 Antofagasta, Chile) is shared with Chile. This species may attain ~20cm length, becomes
836 mature and recruits to the fishery at 1 year old (~12 cm length), and has a life expectancy of
837 around 3 years. This species produces large biomasses, about 2-18 million tonnes for the
838 North-Central stock and 3-6 million tonnes for the Southern stock (Oliveros-Ramos *et al.*
839 2010, Oliveros-Ramos in press, Chavez *et al.* 2008, Donlan *et al.* 2014). Biomass is highly
840 variable at seasonal, interannual (El Niño and La Niña events), decadal and centennial scales
841 (Chavez *et al.* 2008; Gutierrez *et al.* 2011). This forage fish sustains large populations of
842 guano-producing seabirds (~3.3 million in 2014 with ~1.6 million Peruvian booby, *Sula*
843 *variegata*, ~1.7 million Guanay cormorants, *Leucocarbo bougainvillii*, and ~50,000 Peruvian
844 pelicans, *Pelecanus thagus*; AGRO RURAL, unpublished data; Passuni *et al.* 2016) and

845 pinnipeds (~ 10,000 South American fur seals, *Arctocephalus australis* and ~130,000 South
846 American sea lions, *Otaria flavescens*; IMARPE, 2015, unpublished data). Peruvian anchovy
847 is highly gregarious and distributes in space in constantly moving aggregations (schools and
848 clusters of schools, Bertrand *et al.*, 2008, Peraltilla and Bertrand, 2014). Moreover, a
849 particularly intense and shallow oxygen minimum zone constrains its vertical distribution
850 (Bertrand *et al.* 2010) and impacts its availability to predators (Boyd *et al.* 2015, 2016;
851 Barbraud *et al.* 2018).

852 A large-scale, industrial purse-seine fishery has exploited Peruvian anchovy since the
853 1950s, mainly for production of fishmeal and fish oil. This fishery went through a famous
854 collapse in the early 1970s (related to overfishing, El Niño events and decadal climatic
855 conditions) and a subsequent recovery. Annual landings over the past 20 years have ranged
856 between 2 and 10 million tonnes (2 to 4 million tonnes in the most recent years for the
857 North-Central stock) and Peru provides half and a third of current world production of
858 fishmeal and oil respectively (Fréon *et al.* 2014). The Peruvian fishery is managed by the
859 ministry of production (PRODUCE), based on scientific advice from the Peruvian Institute of
860 the Sea (IMARPE). This advice includes two main objectives for the North-Central stock
861 which are defined in terms of reference points: 1) to maintain a spawning stock biomass of
862 at least 5 million tonnes at the beginning of each reproductive season; and 2) a target
863 exploitation rate of 0.35. The regulatory system is based on fishing effort, catch restrictions
864 and spatial closures. Two fishing seasons have been established to account for the two
865 annual reproductive periods of anchovy, there is a minimum purse seine mesh size (13mm),
866 a total allowable catch (TAC) for each stock, an allocation of the TAC into individual shares
867 (since 2009), a minimum catch size (12cm) and temporal spatial closures for areas with
868 catch exceeding a 10% of juveniles (PRODUCE, 2016).

869 To deal with the particularly intense natural variability, IMARPE performs
870 extraordinarily intensive and continuous ecosystem monitoring. Two to four scientific
871 surveys are conducted each year, most of them covering the entire coast of Peru. These
872 surveys include hydroacoustic biomass evaluation, egg and larvae assessment, plus length
873 structure and gonadosomatic monitoring. The species and size composition of landings are
874 monitored daily. Observers aboard vessels fully monitor about 2% of the fishing trips and
875 VMS is mandatory for the entire fleet. There are annual censuses of pinniped populations
876 and AGRO RURAL (the public institution in charge of guano harvesting) performs monthly

877 censuses of the three guano producing seabird species (listed above). The ability of those
878 species to buffer food shortages to some extent makes it difficult to disentangle the relative
879 effects of intense climate variability and the heavy fishing pressure on the trajectory of their
880 populations. However, some recent studies provide evidence of possible competition
881 between seabirds and the fishery for access to anchovy (Bertrand *et al.* 2012, Barbraud *et*
882 *al.* 2018).

883 IMARPE uses an assessment model for anchovy that integrates size-structured
884 abundance and stock biomass from scientific surveys and fishery landings to forecast
885 anchovy biomass with a time horizon of a few months (Oliveros-Ramos *et al.* in press,
886 IMARPE 2015a, 2015b, 2016). Data uncertainty is taken into account using bootstrapping
887 procedures and an evolutionary algorithm is used for calibrating the assessment model. The
888 model is used to forecast size-structured abundance over several months (until the next
889 anchovy reproductive season). The model takes into account environmental variability
890 (tuning natural mortality and growth parameters according to three qualitative
891 environmental scenarios) and variable exploitation scenarios (time allocation and size
892 structure of the catches). The protocol for estimating maximum allowable catch given
893 reference points and the state of the spawning stock biomass in the current year is
894 described in IMARPE (2015a, 2015b, 2016). Regulations are highly effective. The length of
895 the fishing season is determined according to landings monitored on a daily basis. Once the
896 seasonal quota is met, the fishery is immediately closed. Peru has a clear aspiration to
897 implement an ecosystem approach to fishery management. In that sense, a network of
898 national reserves (33) was implemented in 2009 (RNSIIPG - , decreto supremo n. 024-2009-
899 MINAM), to reduce disturbance at the islands and headlands used as breeding sites by
900 seabirds and marine mammals for their breeding. These reserves include a small (c. 10 km))
901 buffer in surrounding waters. However, no explicit state variables or biological reference
902 points for top predators or other related populations are included in the current anchovy
903 fishery management protocol. Nor does the protocol make use of predator population
904 estimates.

905

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968 **Table S12.** Scores for the *Peruvian anchovy and seabirds in the Humboldt Current system*
 969 *case study.* A score of 1 indicates the presence of the relevant component of a feedback
 970 loop. Further details as Table S2.

	Target species feedback loop (objectives for Peruvian anchovy and fishery)		Predator feedback loop (additional objectives for seabirds)	
Component	Score	Evidence	Score	Evidence
Variable	1	...to maintain a spawning stock biomass of at least 5 million tonnes at the beginning of each reproductive season.	0	no explicit state variables ... for top predators ... are included in the current anchovy fishery management protocol.
Data	1	2 to 4 scientific surveys each year...The species and size composition of landings are monitored daily and observers at sea monitor fully about 2% of the fishing trips	1	census of pinnipeds populations are performed each year. In addition, AGRO RURAL, the public institution in charge of guano harvesting, is performing monthly census of the three guano producing seabird species
Estimate	1	IMARPE uses an anchovy assessment model that integrates size structured abundance and stock biomass from scientific surveys and fishery landings to forecast anchovy biomass with a time horizon of a few months	0	Nor does the protocol make use of predator population estimates.
Reference point	1	a spawning stock biomass of at least 5 million tonnes at the beginning of each reproductive season.	0	no explicit biological reference points for top predators ... are included in the current anchovy fishery management protocol.
Adjustment method	1	The protocol for estimating maximum allowable catch given reference points and the state of the spawning stock biomass in the current year is described in IMARPE (2015a, 2015b, 2016).	0	no explicit state variables or biological reference points for top predators ... are included in the current anchovy fishery management protocol.
Implementation	1	Regulations are highly effective. The length of the fishing season is determined according to landings monitored on a daily basis. Once the seasonal quota fulfilled, the fishery is immediately closed.		NA
Total score	6		1	

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