Speaking their language – development of a multilingual decision-support tool for communicating invasive species risks to decision makers and stakeholders

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Abstract :

Environmental changes due to non-native species introductions and translocations are a global concern. Whilst understanding the causes of bioinvasions is important, there is need for decision-support tools that facilitate effective communication of the potential risks of invasive non-native species to stakeholders. Decision-support tools have been developed mostly in English language only, which increases linguistic uncertainty associated with risk assessments undertaken by assessors not of English mother tongue and who need to communicate outcomes to local stakeholders. To reduce language-based uncertainty, the 'ecology-of-language' paradigm was applied when developing the Aquatic Species Invasiveness Screening Kit (AS-ISK), a decision-support tool that offers 32 languages in which to carry out screenings and communicate outcomes to stakeholders. Topics discussed include uncertainty related to language-specific issues encountered during the AS-ISK translation and the potential benefits of a multilingual decision-support tool for reducing linguistic uncertainty and enhancing communication between scientists, environmental managers, policy and decision makers.

Keywords : ecology of languages, Aquatic Species Invasiveness Screening Kit, alien species, risk identification, global applicability

140 **1. Introduction**

Over the last 100 years, the world has undergone considerable environmental and societal change, 141 driven in large part by advances in technology, and an important role of science is to communicate the 142 implications of these changes to the wider society. Decision-support tools play an increasingly 143 important role in communicating risks to decision makers and, more widely, to stakeholders (Barnhart 144 145 et al., 2018), and this is especially true for identifying potentially invasive species (Copp et al., 2009, 2016a, 2016b; Drolet et al., 2016). Human-driven environmental changes due to non-native species 146 147 (NNS) introductions and translocations began much earlier but took on greater impetus in the mid-148 1800s through the activities of the so-called 'acclimation societies', and more recently through increased global trade, transport and tourism (Chapman et al., 2017). [Note that the term 'non-native' 149 is used here instead of 'alien' to avoid the xenophobic associations with the latter term (Warren, 2007; 150 Rémy and Beck, 2008).] 151

To quantify and address the risks associated with these NNS introductions and their 152 consequences, assessment protocols in ecological/environmental risk analysis were adapted from 153 those used in the nuclear industry (Cardwell, 1989). A characteristic common to all risk assessments 154 is uncertainty (Copp et al., 2005a, 2016a), which is a key factor that shapes environmental and 155 climate-change policy at within-national and international levels (Mehta et al., 2019). The underlying 156 principles of risk analysis are shared with many disciplines, including the assessment of financial 157 risks (Treasury, 2004). Most often discussed in NNS risk analysis are the uncertainties associated with 158 the responses to risk assessment questions due to a lack or scarcity of information. However, less 159 addressed are the linguistic uncertainties associated with the interpretation of the questions by 160 assessors (Carey and Burgman, 2008; Ibabe and Sporer, 2004). 161

Linguistic uncertainty originates in how the questions are formulated (Turbé et al., 2017) and also 162 in the assessor's personal interpretation and use of invasion biology terminology, with some terms 163 (e.g. 'invasive') having a myriad of definitions (Copp et al., 2005a; Verbrugge et al., 2016). This was 164 highlighted in the description of the Canadian Marine Invasiveness Screening Tool, CMIST (Drolet et 165 al., 2016: p. 281): "Uncertainty may arise from the quality of information used or its interpretation 166 (judgement subjectivity, sensu Regan et al., 2002) or the interpretation of the language used in 167 assessment tool questions or expert surveys (linguistic uncertainty, sensu Regan et al., 2002), 168 resulting in both intra- and inter-assessor/expert uncertainty. Few studies have addressed these issues 169 directly (Kumschick and Richardson, 2013)." Referring to Box 1 in Leung et al. (2012), Vilà et al. 170 (2019) classified uncertainties as: linguistic (associated with the communication of guidance in the 171 use of the risk analysis protocol), stochastic (due to unknown variations of the invasion process), and 172 epistemic (associated with the level of knowledge about the NNS and/or invaded ecosystem). Aligned 173 with this is the interpretation of the term 'risk' (Hamilton et al., 2007: p. 163), which relates to 174 perception that "Science "determines risks" and the population "perceives risks"". This adds an 175

additional level of uncertainty in communicating risk to stakeholders (Hamilton et al., 2007; Tang andRundblad, 2017).

Use of common definitions in NNS risk analysis can have policy- and management-related 178 benefits (Barnhart et al., 2018), but decision-support tools used to inform decisions have been 179 prevented from being more widely adopted due to paradigm obstacles relating to a lack of 180 181 communication between technical experts and the stakeholders (Rogers and Fiering, 1986). For example, regional scientists and managers in China are sufficiently familiar with the invasiveness of 182 NNS within a local context because they spend much time in the field, but back in their offices they 183 184 struggle with English-language risk analysis protocols. This is one of the main reasons why China is lagging behind in the incorporation of risk toolkits and schemes into NNS management strategies (Li 185 et al., 2020). This may also be true of some countries in Europe (Copp et al., 2005a) – an issue 186 identified by Piria et al. (2017). As such, a greater awareness is needed from scientists and policy 187 makers on how conceptual and linguistic disputes can affect the assumptions, implications and 188 consequences of NNS research, especially with respect to risk assessment, management and 189 biological invasion processes (Verbrugge et al., 2016). 190

Terminological uncertainties in risk assessment are amplified when the assessor carries out their 191 192 evaluation in a language other than their mother tongue (Matthews et al., 2017). [Note that the terms 'mother tongue' and 'native language' are used here to refer to the initial, post-natal language or 193 languages acquired at first speech.] This is prevalent in multilingual work environments (sensu 194 Kramsch and Whiteside, 2008), which are increasingly dominated by the English language – this is 195 known as the 'diffusion-of-English' paradigm (Phillipson and Skutnabb-Kangas, 1996). This 196 linguistic uncertainty may be compounded by the influence that culture can have on the cognitive 197 processes involved in probability assessment (Phillips and Wright, 1977) and the communication of 198 risks to the general public (Tang and Rundblad, 2017). One means of reducing linguistic uncertainty 199 is to provide risk assessors with the option of carrying out screenings in their native tongue, thus 200 promoting local languages, which is in line with the 'ecology-of-language' paradigm defined by 201 Haugen (1972: p. 57) as "the study of interactions between any given language and its environment". 202

A basic assumption of most risk assessment schemes is that uncertainty comprises variability and 203 incertitude, but the contribution of language is often overlooked despite it being an integral source of 204 uncertainty in those assessments (Carey and Burgman, 2008). Furthermore, both verbal and written 205 forms of communication are often open to interpretation, with assessors arriving at different 206 interpretations, judgments, understanding and resulting conclusions, even when exact language is 207 used (Verbrugge et al., 2016). These discrepancies can occur even amongst speakers of the same 208 mother tongue (e.g. Doupnik and Richter, 2003) due to interpersonal understanding of terms (Regan 209 et al., 2002) and to differences in geographical context (Matthews et al., 2017). And despite any 210 symbolic competence displayed by non-native English speakers in completing risk assessments 211

(Kramsch and Whiteside, 2008), the diffusion-of-English approach to risk-scheme formulation has a serious knock-on (i.e. secondary, indirect or cumulative) effect when risk assessment outcomes (i.e. risks and uncertainties) are converted into lay-persons' terms for communication to stakeholders and the general public (Wei, 2018) – this is equally important to policy and decision makers for the formulation of legislation and incorporation of policy into management strategies.

217 The issue of language policy (diffusion-of-English vs ecology-of-language) is directly relevant to environmental and ecological decision making involved in the global struggle to avoid and/or mitigate 218 the impacts of biological invasions on native biodiversity, ecosystem function and ecosystem services. 219 Linguistic uncertainty can arise in this science-to-policy-to-management implementation process due 220 to the vague, ambiguous and context-dependent nature of language (Carey and Burgman, 2008; Lu, 221 2019; McGeoch et al., 2012). This includes neologisms (i.e. newly-defined terms such as 'invasivity', 222 'invasibility' and 'invasiveness') and changes to the precise meaning of words over time (Regan et 223 al., 2002; Wei, 2018), e.g. the 'conflation' (i.e. merging) of terms or concepts (Leung et al., 2012), 224 and the perceived meaning of terms such as 'risk' (Hamilton et al., 2007). Language policies must 225 also consider the representations and categories specified by various scientific communities, such as 226 in social vs biological sciences (Rémy and Beck, 2008; Tassin and Kull, 2012). Given that the 227 purpose of NNS risk analysis schemes is to inform decision makers of the potential risks of a NNS 228 being invasive, linguistic uncertainty is an important consideration in the identification, assessment, 229 management and communication of NNS risks. 230

The recent release of the Aquatic Species Invasiveness Screening Kit (AS-ISK) v2.1 (currently in 231 its v2.2, available at: www.cefas.co.uk/nns/tools/) represents a major departure from the 232 predominantly diffusion-of-English approach in NNS risk analysis in that its development follows the 233 alternative, ecology-of-language paradigm. The AS-ISK is a next-generation adaptation of the 234 Pheloung et al. (1999) Weed Risk Assessment (WRA) screening tool with which to identify 235 potentially invasive aquatic species using any one of several languages to carry out assessments. Such 236 a reversal of this diffusion-of-English trend serves to reduce the language-related uncertainty in the 237 risk screening process whilst contributing to global linguistic diversity (Phillipson and Skutnabb-238 Kangas, 1996). A multilingual screening toolkit is also expected to enhance clarity and quality in the 239 communication (in mother tongue) of NNS assessment outcomes (i.e. assessment questions, 240 responses, justification) to stakeholders, which is consistent with information accessibility within the 241 European Union (EEC, 1958; Ammon, 2006). 242

To examine the contribution that the multilingual AS-ISK makes to address the underlying issues associated with linguistic uncertainty in NNS risk analysis, the objectives of the present study were to: 1) provide an overview of electronic decision-support tools and their language options; 2) describe the development of the AS-ISK from its WRA origins to its current multilingual version; 3) critically assess issues encountered in the translation process pertaining to linguistic uncertainty, including

differences within and between languages due to cultural and societal factors; and 4) summarise the benefits of a multilingual decision-support tool with regard to reduced linguistic uncertainty and enhanced communication of assessment outcomes to stakeholders.

251 **2. Electronic decision-support tools**

There are more than 70 risk screening (or identification) tools and full risk assessment schemes 252 available (Srebaliene et al., 2019). Amongst the risk screening tools are the Australian WRA and its 253 direct descendants, the freshwater Fish Invasiveness Screening Kit (FISK) and the 'sister' -ISK 254 toolkits for marine fish, marine invertebrates, freshwater invertebrates, and amphibians (Copp, 2013; 255 Copp et al., 2005b). There are also the Invasive Species Environmental Impact Assessment (ISEIA: 256 Branquart, 2009), Harmonia⁺ and Pandora⁺ (D'hondt et al., 2015), and the CMIST (Drolet et al., 257 258 2016). At present, most NNS risk analysis schemes and assessment toolkits, whether electronic or 259 paper-based, are entirely in English, with some available in one or two other languages.

Amongst the available decision-support tools, the Toolkit for Best Prevention and Management 260 Practices of Invasive Alien Species (Wittenberg and Cock, 2001) was made available in English, 261 French and Spanish. The Toolkit for the Economic Analysis of Invasive Species (Emerton and 262 Howard, 2008) offers English and French, whereas the Toolkit for Developing Legal and Institutional 263 Frameworks for Invasive Alien Species (Shine, 2008) is available in English and Portuguese. The 264 Trinational Risk Assessment Guidelines of the Commission for Environmental Cooperation 265 (Mendoza et al., 2009) offers English and Spanish, and, more recently, the CMIST was made 266 available in both French and English (MPO, 2015). For native speakers of languages other than 267 English and a few other languages, use of a second language has been necessary in virtually all steps 268 of the NNS risk analysis process, which involves risk identification (screening), full (comprehensive) 269 risk assessment, risk management, and risk communication (Copp et al., 2005a, 2005b). 270

271 The first widely-used electronic screening toolkit was the WRA, which despite its development for Australia was applied to risk assessment areas across six geographies: New Zealand, Hawaii, 272 Hawaii and Pacific Islands, Czechia, Bonin Islands, and Florida (Gordon et al., 2008). Prior to the 273 WRA's adaptation for other geographical areas (e.g. Gordon et al., 2012), the WRA was first adapted 274 into the FISK to identify potentially invasive freshwater fishes (Copp et al., 2005c, 2009b). Following 275 the release of FISK v1 in 2005 (Copp et al., 2005c), this decision-support tool was presented at a NNS 276 risk screening workshop at Notre Dame University (Indiana, USA) in April 2008 (Simons and De 277 Poorter, 2009), where Roberto Mendoza (a co-author of this article) proposed to translate FISK to 278 create a Spanish (español mexicano) language version. This resulted in S-FISK (Copp et al., 2008), 279 which was released in 2011 along with the other -ISK toolkits (Copp et al., 2005b, 2005c). At the 280 American Fisheries Society annual meeting in Ottawa, Canada (www.afs-oc.org/about-us/afs-ottawa-281 2008/), Jeffrey E. Hill (University of Florida) commented on the 'temperate zone' focus of the FISK 282

v1 and proposed a revision to make the toolkit applicable to warmer climates. Supported by a grant from the US Department of Agriculture (USDA, 2010), the questions and guidance of FISK v1 were revised, resulting in FISK v2 (Copp, 2013; Lawson et al., 2013), to ensure that it would be applicable to a wide range of climatic zones, and in particular semi-tropical and tropical areas of Florida. This wider climatic applicability of FISK v2 led to a doubling of the geographical applications worldwide, i.e. from eleven risk assessment areas where FISK v1 had been used to 25 where FISK v2 was applied (Vilizzi et al., 2019).

During the same period (2006–2008), the -ISK toolkits were included within the 'Screening 290 291 module' of the European Non-native Species in Aquaculture Risk Analysis Scheme (ENSARS) – a modular scheme developed for NNS assessments under the 2007 Regulation 'concerning the use of 292 alien and locally-absent species in aquaculture' (European Union, 2007). For aquatic species not 293 assessable with the existing -ISK toolkits (Copp, 2013), a series of generic screening questions was 294 adapted from these -ISK toolkits to create a taxon-generic screening tool (Copp et al., 2016a). In the 295 meantime, further requests were received in 2010 for alternative languages, including French (E. 296 Mazaubert, pers. comm.) and Castilian Spanish (E.D. Dana Sánchez, pers. comm.). 297

Consistent with the trend in NNS risk analysis at that time towards taxonomically-generic 298 schemes, the questions of the ENSARS generic screening tool were subsequently incorporated into 299 the FISK v2 architecture to create AS-ISK v1 (Copp et al., 2016b). As with the WRA and the FISK, 300 the AS-ISK consists of 49 basic questions that examine the biogeography and biological aspects of 301 the species being screened, resulting in a Basic Risk Assessment (BRA) score. An additional six 302 Climate Change Assessment (CCA) questions ask the assessor to determine how future climatic 303 conditions are likely to affect the BRA score with regard to the risks of the species' introduction, 304 establishment, dispersal and impact, resulting in a (combined) BRA+CCA score. To aid assessors in 305 completing their screenings, each question is accompanied by guidance. In order to achieve a valid 306 AS-ISK risk outcome, the assessor is required to provide a response, a confidence level for the 307 response, and a justification against each question. In developing AS-ISK v1, an important 308 consideration was to ensure that this new decision-support tool would be compliant with the 309 'minimum standards' (Roy et al., 2018) for risk assessments under the Regulation on the prevention 310 and management of the introduction and spread of invasive alien species (European Union, 2014). 311 Additionally, with a mind towards an ecology-of-language approach, thus endeavouring to reduce 312 'language-based uncertainty' (Carey and Burgman, 2008), the AS-ISK v1 was released with five 313 language options: English, French, Italian, Spanish and Turkish (Copp et al., 2016b), and later 314 expanded with the release of v1.2 to include (simplified) Chinese. 315

316 **3. Methods**

In the preparation for development of AS-ISK v2 (a much-enhanced version relative to v1.x that 317 involved almost complete re-coding and the inclusion of an additional eleven taxonomic groups of 318 aquatic organisms to the existing 16), comments and suggestions received from users of AS-ISK v1.x 319 were compiled and incorporated, as appropriate, into the English-language guidance template, in 320 321 order to enhance the clarity of the guidance provided within AS-ISK. These modifications were then 322 incorporated, in translated form, into the 29 languages of the graphical user interface (GUI) of the AS-ISK v2, with an additional language later included in AS-ISK v2.01, and another two languages in 323 324 AS-ISK v2.1. Development of the multilingual GUI in AS-ISK v2.x followed the approach outlined in Green et al. (2007), with the extent of language support being the most advanced allowed by the 325 Visual Basic for Application (VBA) code for ExcelTM in which the program (including its predecessor 326 -ISK toolkits) is written. This includes support of right-to-left languages (i.e. Arabic, Hebrew, Persian 327 and Urdu), which led to the re-design of the source database spread-sheet of assessments and the 328 output report template, and of double-byte-character-set languages (i.e. Chinese, Japanese and 329 Korean) (Figure 1). In the latest release AS-ISK v2.2, the output report is also made available in pdf 330 and mhtml formats (other than as a spread sheet) to facilitate even further communication and 331 accessibility of assessment outcomes to stakeholders. 332

To construct the library (or database) of language options for incorporation into the AS-ISK v2.x 333 architecture, fellow scientists were invited to act as 'author-translators' in the construction of a 334 language library to be integrated into the toolkit (Supplementary Table S1). In some cases, these were 335 persons who had requested their native language be included as a language option in AS-ISK to 336 facilitate their current and future use of this new decision-support tool in a global trial of the AS-ISK 337 as a contribution to one of the terms of reference of the Working Group on Introductions and 338 Transfers of Marine Organisms (ICES, 2019). Criteria for an invitation to act as an author-translator 339 were taxonomic expertise with aquatic species and invasion biology, and/or current or previous risk-340 screening experience with either FISK or AS-ISK v1. In most cases (74% of the author-translators), 341 translations were elaborated by a minimum of two author-translators, and in some cases this included 342 a non-biologist with linguistic expertise in order to reduce the likelihood of mistranslation into 343 another language (e.g. the English questions and guidance). 344

The author-translators, usually more than one (Supplementary Table S1), were asked to provide translations of the: questions, revised guidance text, and GUI text. To achieve this, three spread sheets (in English) were provided to the author-translators (Figure 1): (i) a Header spread-sheet containing each language-specific template for the database of screenings including the keywords for the risk screening context; (ii) a Q&A spread-sheet containing each language-specific template for the question text and guidance; and (iii) a Strings spread-sheet containing each language-specific groups of templates for the various GUI features, run-time messages and lookup responses to the questions.

The resulting collective translations were then incorporated into AS-ISK v2.x and tested thoroughly for consistency in terminology.

- During the translation process, and in line with the linguistic testing approach in the context of software localisation (Quaid, 2017), the following challenges were encountered and discussed with the author-translators as part of the on-going communication process:
- 1) For some of the languages with grammatical gender 357 (https://en.wikipedia.org/wiki/Grammatical gender), a slight rewording of the original English 358 text (although not affecting its overall meaning) was required with particular reference to the 359 responses to questions (other than 'Yes' and 'No') and related confidence levels (i.e. 'Low', 360 'Medium', 'High', 'Very high'). This was the case of Croatian-Serbian and related languages, 361 Italian and Polish. 362
- For agglutinative languages (https://en.wikipedia.org/wiki/Agglutinative_language) such as
 Turkish additional attention was paid to ensure that the root of the keyword was preserved.
- 365 3) In those (few) cases where no substantial difference between two words in a certain language was
 366 present, either a different translation was 'enforced' (i.e. by use of the 'closest synonym' available
 367 in that language) due to VBA programming requirements (e.g. 'decrease' *vs* 'lower', 'increase' *vs*368 'higher'), or the same word was used (i.e. 'certainty' *vs* 'confidence').

369 4. Results and discussion

370 4.1 Issues with linguistic uncertainty

The current release of AS-ISK v2.2 (i.e. with enhanced report output capabilities) offers users a total 371 of 32 languages, which may be used in some 164 countries worldwide (Figure 2): English, Albanian, 372 Arabic, Bulgarian, Croatian-Serbian and related languages, Chinese (simplified), Czech, Dutch, 373 Filipino, French, Georgian, German, Greek, Hebrew, Hungarian, Italian, Japanese, Korean, 374 Macedonian, Persian, Polish, Portuguese, Romanian, Russian, Slovak, Slovenian, Spanish, Swedish, 375 Thai, Turkish, Urdu, and Vietnamese. This represents the first-ever, multilingual decision-support tool 376 377 for screening NNS, and perhaps for any form of risk assessment, that promotes the ecology-oflanguage paradigm. As such, AS-ISK serves the dual purpose of contributing to linguistic diversity 378 (Phillipson and Skutnabb-Kangas, 1996) and reducing language-based uncertainty (Carey and 379 Burgman, 2008). Indeed, the languages available to assessors in AS-ISK will serve to avoid the 380 381 'linguistic short circuit' (sensu Bortolus, 2012), which often forces local environmental managers and other stakeholders to use English-only decision-support tools in learning about local systems and 382 making management decisions to protect natural resources, potentially affecting the accuracy of those 383 384 decisions.

Given the reciprocity between language and environment, three principal themes are involved in 385 language-environment interactions: language evolution, language environment, and language 386 endangerment (Hornberger, 2002). All three of these ecology-of-language themes are relevant to NNS 387 risk analysis in general, as they impact on linguistic uncertainty, which the multilingual AS-ISK was 388 developed to reduce. Firstly, scientific terminology in all languages undergoes continual language 389 evolution, as new phrases or terms are defined to add clarity to new (or revised) concepts and thus to 390 our understanding of natural and artificial environments. This language evolution is especially notable 391 in recent decades with the increasing awareness of the potential impacts imposed by future climate 392 conditions on the natural world, with increased uncertainty potentially introduced due to differences 393 in personal interpretations of what climate change means (not only temperature increases, but also 394 changes in e.g. precipitation, river discharge regimes). Assessors carrying out risk screenings in their 395 mother tongue are more likely to be aware of recently-evolved local terminology than that in a foreign 396 language. Secondly, the need to communicate NNS risk outcomes to stakeholders forces scientists 397 into the language environment of government agencies, academic/educational bodies, non-398 governmental organisations, and the general public (e.g. for public support of outcomes, participation 399 in management and citizen science on biological invasions). All of these can (and do) operate within 400 their own 'linguistic ecosystem', which assessors will understand better in their mother tongue than in 401 a foreign language. And thirdly, the dispersal-of-English trend in risk analysis is driving language 402 endangerment due to "inadequate [linguistic] environmental support for them [the non-English 403 languages] vis-à-vis other languages in the eco-system" (Hornberger, 2002: p. 36). A decline in a 404 language (e.g. lack of evolution leading to endangerment) reduces a scientist's ability to communicate 405 NNS risks to stakeholders in their mother tongue, requiring the use of English terminology and the 406 associated increase in linguistic uncertainty. 407

Linguistic uncertainty is particularly relevant in the context of risk analysis, which involves 408 409 subjective judgments and decisions by stakeholders who may be susceptible to various forces that have little relation to data or facts (Carey and Burgman, 2008), with linguistic uncertainty potentially 410 having a substantial contribution to the overall uncertainty associated with the analysis (Van der Bles 411 et al., 2019). Indeed, language introduces uncertainty through the subjective interpretations involved 412 in risk analysis, even when detailed guidelines are provided (Budescu et al., 2014). The issues 413 surrounding uncertainty (linguistic, epistemic and psychological) that affect decisions may be viewed 414 in a four-component framework (Latombe et al., 2019): (i) circumscription, (ii) quantification, (iii) 415 understanding of the causal mechanisms behind the phenomenon, and (iv) understanding of the 416 mechanisms through which the phenomenon has consequences. Of these, linguistic uncertainties are 417 the easiest to avoid or mitigate, so particular care should be taken in the use of terminology (Latombe 418 et al., 2019). 419

420 4.2 Differences within and between languages

The creation of AS-ISK as a multilingual decision-support tool has effectively been a study of 421 environmental interactions between any given language and its user. Those interactions combine the 422 various factors that make up national culture, including geography, history, climate, religion and 423 language (Phillips and Wright, 1977). Indeed, the aforementioned authors found experimental support 424 425 for their hypotheses that discriminations in degrees of uncertainty would be more refined in native-English speakers (who have a 'probabilistic' world-view) than in native-Chinese speakers (who have 426 a 'fatalistic' world-view), and that numerical assessments of probabilities would hold greater meaning 427 for native-English speakers than for native-Chinese speakers (e.g. Lau and Ranyard, 2005). Such a 428 'probabilistic' view is not necessarily limited to native-English speakers, given that 'probability' 429 derives from Aristotelian bi-valued logic, which had a profound influence on most western cultures. 430 Conversely, the indigenous Chinese philosophy of Yin-Yang is based on a perspective that accepts 431 co-existence in contradictions (Kosko, 1993). In contrast to the interpretation of uncertainty, more 432 recent research into Chinese vs English native speaker interpretations of 'probability' in accountancy 433 found that "native culture and language are not significant factors in explaining differences between 434 accounting students in their interpretation of 'in context' verbal probability expressions" (Salleh et al., 435 2011: p. 67). 436

The English questions and guidance, which are quite explicit, were point-by-point translated into 437 simplified Chinese. Therefore, there should be little misinterpretation from the original context by 438 assessors, who have a general biological knowledge base. However, responses to the questions could 439 differ between Chinese and English assessors due to differences in Eastern and Western cultures, as 440 the Chinese tend to have lower levels of probabilistic thinking (see above). The experience of the 441 Chinese co-authors (HW and SL) is that Chinese assessors can respond "Yes" or "No" to questions 442 for which sufficient evidence is available, but they feel uncomfortable in providing a confidence level 443 for those responses. Also, in the assessment of NNS that generate considerable economic benefits, 444 adverse impacts could be underestimated by the assessors, despite their intention to be objective, 445 when they consider that the assessment outcome might lead to a potential negative impact on that 446 447 species' use in aquaculture. Whereas, the assessors are likely to have provided objective evaluations of non-economic NNS. For Qs 10–17 in AS-ISK (see Copp et al., 2016b), the risks of NNS might be 448 accepted by Chinese assessors if they have generated huge economic benefits and local studies of 449 adverse impacts have received little or no study – this reflects the philosophy 'acceptation of 450 contradictory', which might result in differences between native English and Chinese assessors in the 451 interpretation of uncertainty. 452

Within a given language (e.g. English, German, Spanish), these national cultural factors combine to create separate, unique national cultures that affect how risks and uncertainties are expressed and understood (Phillips and Wright, 1977). This was evident in the initial translation of FISK into

456 Spanish, which was undertaken in Mexico, resulting in the use of Mexican Spanish rather than 457 Castilian Spanish. Colleagues from Spain who used S-FISK commented on what they considered to 458 be unusual terminology and sentence composition of the questions and guidance in S-FISK. For AS-459 ISK v2, this issue was resolved by Spanish and Mexican colleagues collaborating in the translation to 460 create a generic 'hispanic' language option listed under 'Spanish'.

461 Similar to the S-FISK issue (i.e. Mexican vs Castilian Spanish), one of the difficulties encountered by the Portuguese author-translators of AS-ISK was with the Orthographic Agreement 462 (see Washington, 2018) ratified by countries where Portuguese is a primary or official language 463 (mainly Portugal, Brazil, Angola, Mozambique, East-Timor). Similar to English (e.g. UK vs USA) 464 and French (France vs Québec), there were differences in the correct forms of writing and spelling in 465 each of the signatory countries of the Orthographic Agreement. Major changes have thus been made 466 in European Portuguese and, in many cases, the Brazilian form and spelling has been 'enforced' by 467 treaty ratification and national legislation. This is particularly difficult for many people who still write 468 in the 'old' correct form (e.g 'project' was projecto instead of projeto; as was correcto instead of 469 correto). Some difficulties were also encountered with Romanian, a Daco-Romanian member of the 470 Romance language family. Biological terms that derive from Latin or Greek are sometimes difficult to 471 translate from English into Romanian, often requiring two or three Romanian words, as well as 472 several synonyms in order to avoid that the translation imposes a different meaning on the original 473 English term (e.g. 'invasional meltdown'). In the case of French, 'Québecois' French has diverged 474 from the French spoken in France such that films produced in Québecois are screened in France with 475 French sub-titles (G.H. Copp, pers. observation). 476

The AS-ISK translation into Croatian, Serbian and related languages of the former state of Yugoslavia encountered a situation similar to that of the Castilian *vs* Mexican Spanish in S-FISK. The translation into Croatian, Serbian and other related languages revealed differences, albeit slight in some cases, between these languages in terms of grammar but also word usage. As such, there are multiple versions of translated commands, even within one of these countries, which may cause confusion to users (Barić, 2011).

To maintain consistency of the translation of an English word or sentence structure, sometimes 483 the sentence structure and writing style can be different from that of a local language, such as Thai. In 484 English, some words have multiple meanings or have different roles in a sentence (e.g. noun, verb, 485 adjective), and two terms can have the same (or virtually the same) meaning, and this can result in 486 inconsistent word usage in a translated language, such as in Thai. This issue has been addressed in 487 Section 3 Methods (see item 3). In case of an English word having no direct translation into another 488 language, such as Thai, several additional words in the translated language were required to 489 communicate the sentence's intended message, which in some cases created inconsistencies in 490 491 sentence structure. Similarly, spaces between words and within a sentence may differ from English in

492 which a single space separates every word. Thus, in Thai, double or triple spaces are often used to 493 separate compound words, and additional double spaces are used between ideas. Although this may 494 have linguistic implications, it does not affect the strings of text to be displayed by VBA, which can 495 even consist of spaces only.

496 4.3 Terminology, culture, interpretation, and cognition

497 The above-mentioned issues suggest that, in the case of an AS-ISK language option elaborated by a lone author-translator, his/her own knowledge on invasion ecology and ability to interpret and 498 translate the original English questions and guidance may affect the efficiency of AS-ISK relative to 499 language options elaborated by more than one author-translator. This is due to the absence of inter-500 501 personal variability in translation and interpretation, e.g. related to regional and local conditions within that language's geographical range (Wei, 2018). The difficulties of understanding the nuances 502 in meaning and use of invasion biology terms, and scientific terms in general, are particularly acute 503 for scientists attempting to evaluate and communicate information in a language other than their 504 mother tongue, hindering the use of up-to-date scientific knowledge by field practitioners and policy 505 makers for local environmental issues (Amano et al., 2016; Mehta et al., 2019). The difficulties 506 associated with nuances in meaning are also apparent in the terminology used to express uncertainty, 507 which is not easily translated into another language, e.g. English to German (Doupnik and Richter, 508 2003). For example, in Table 1 of their article (*ibid.*), which lists various translation issues, 'unlikely' 509 in German would be aller Wahrscheinlichkeit nach nicht, which translates literally into 'in all 510 likelihood not'. 511

Further linguistic issues arise where no exact (appropriate) translation exists for an English 512 scientific term, so scientists may still prefer to use the English term within their native language text 513 to avoid the uncertainty potentially associated with inexact translations of the English term (Wei, 514 2018) - this was the case in the translation of AS-ISK v2.x with e.g. the Korean language that 515 preserved the original English word 'threshold'. This is most frequently associated with terms that are 516 first coined in an English-language article. Most new or revised scientific terms are coined in English-517 language articles (often from English-speaking countries or culture systems). When these terms are 518 519 introduced into other regions/countries, they would be incorporated into that local cultural system (Mehta et al., 2019), and in the process may 'import' nuances in the meaning of the term relative to its 520 original definition. For example, in Chinese, 'invasion' refers to enemies/criminals invading 521 522 someone's country/home, which carries a pejorative connotation; whereas, the more neutral terms of 'non-native' and 'alien' refer simply to things or people that originate from outside a region or 523 country. In English, 'invasion' still carries, to a lesser extent, a military-associated connotation. Both 524 language and cognition are affected by social culture, education, and effectively the environmental 525 setting, and as such cognitive bias can affect the certainty of risk assessment. This is especially true 526

with qualitative methods, but linguistic uncertainty due to cognitive subjectivity (a.k.a. epistemological subjectivity': Solli and da Silva, 2018) also occurs with quantitative approaches (Leung et al., 2012). This language-culture-environment-education complex can influence the communication by scientists of NNS risks to policy and decision makers, especially in cases of 'translanguaging' where English terms are re-appropriated in other languages, potentially with entirely different meanings (Wei, 2018).

Another issue arises in references made to policy and/or legislation from outside of the 533 region/country where a risk analysis protocol is being used. For example, the guidance associated 534 with AS-ISK question '53' (Under the predicted future climatic conditions, what is the likely 535 magnitude of future potential impacts on biodiversity and/or ecological integrity/status?) refers to the 536 EU's 'Water Framework Directive and/or the Marine Strategy Framework Directive', which might be 537 difficult to understand for assessor/policy-makers in different countries or regions outside of Europe 538 (see Copp et al., 2016b). This can exacerbate linguistic uncertainties, which can be reduced through 539 improved guidelines and adequate training of assessors (Vilà et al., 2019). To this end, by way of 540 example, the simplified Chinese translation of AS-ISK guidance replaces mention of these two EU 541 directives with reference to similar regulations in China. Such improvements to AS-ISK's guidance in 542 the translation process will facilitate the potential communication of NNS risks to local stakeholders, 543 managers, policy and decision makers in their own countries. As such, this is consistent with the 544 concept of respecting 'the diversity of culture/ecology of language'. 545

546 4.4 Benefits of a multilingual decision-support tool and future developments

A central motivation for the creation of AS-ISK as a multilingual decision-support tool was the need 547 to communicate scientific evidence into a language understood by stakeholders, in particular policy 548 and decision makers (Bernabo, 1995; Young et al., 2014). The political process behind policy making 549 550 relies upon the communication of risk-based decisions to the general public (Russell and Gruber, 1987; Wardekker et al., 2008) and stakeholders (Matthews et al., 2017; Young et al., 2014). Scientists 551 may perceive the decision-making process as being based primarily on scientific evidence, but this 552 may only be a small component. This perception is changing, as scientists dealing with NNS risk 553 554 analysis become increasingly aware of the importance of scientific evidence in risk-based decision making for policy and environmental management. To enhance the communication of NNS risks to 555 the wider public, the decision-making process behind policy and management needs to be transparent, 556 with views exchanged and discussed with scientists in order to identify and pursue the most policy-557 relevant, but evidence-based, way forward for managing the environment (Young et al., 2014). 558 Furthermore, although international cooperation and communication is facilitated through the use of a 559 common language, within-country (or region) communication should ideally be in that country's (or 560 region's) local language to facilitate buy-in from managers and policy makers at local and regional 561

levels (Piria et al., 2017), and to benefit from local-language evidence sources. Moreover, appropriate 562 environmental management is best achieved using all available current knowledge, regardless of the 563 language in which it is written, relevant to a system or environmental issue. However, review studies 564 often investigate the information presented in the English language only (e.g. Kettenring and 565 Reinhardt Adams, 2011; Lowry et al., 2013; Mačić et al., 2018). As noted by Crowther et al. (2010: p. 566 3143): "This will reduce the number of studies needed to review, especially if there is difficulty in 567 translating a study. This may be acceptable for many reviews, but in some areas there may be many 568 important studies published in other languages. Consequently, excluding studies on the basis of 569 language must be done with care. For example, Chagas disease [i.e. parasite Trypanosoma cruzi] is 570 endemic in Latin America, and a systematic review of transfusion-transmitted Chagas disease limited 571 to English-only publications will exclude potentially important studies". 572

Indeed, to ignore scientific documents published in languages other than English can be expected 573 to bias our understanding of the systems under study. For example, in a Google Scholar survey carried 574 out in 16 languages, Amano et al. (2016) found that 35.6% of 75,513 scientific documents published 575 in 2014 on biodiversity conservation were in a language other than English. Here, a simultaneous 576 translation of these non-English documents in a common 'scientific' language, such as English, would 577 make this library of information available to risk assessors not conversant in that language (e.g. 578 Fisheries Research Board of Canada translation series). The alternative approach is to include 579 scientists with the required linguistic skills in the studies that require an understanding of, and 580 expertise in, the existing non-English scientific literature. Such an approach is of interest with species 581 for which information in English is lacking about their native range but of interest to other areas 582 where that species may be a concern as a future bioinvader (e.g. Copp et al. 2009a; Tarkan et al., 583 2016; Vilizzi et al., 2019; Rohtla et al., 2020). The variety of ecosystems and languages across the 584 globe is difficult to accommodate in any one risk screening/assessment tool and AS-ISK currently 585 586 does not offer language options for some regions characterised by exceptionally high biodiversity (e.g. Indian sub-continent and south eastern areas of Asia including Indonesia) (Figure 2). 587

Beyond linguistic uncertainty, the consistency of risk assessment outcomes appears to be 588 dependent more on the characteristics of the risk protocol than on those of the NNS (González-589 Moreno et al., 2019). Improvements to risk protocols to achieve more consistent outcomes include the 590 structure and clarity of language used to formulate assessment questions (Turbé et al., 2017), since 591 592 confidence tends to be higher with targeted choice questions, such as those used in AS-ISK, than broad, open-ended questions (Ibabe and Sporer, 2004). Further research is needed to understand better 593 594 the effects that knowledge, variability, decision and linguistic uncertainty have on the environmental 595 decision-making process and the quality of decisions made (Ascough et al., 2008). But even where these uncertainties can be minimised, the outcome of the risk analysis process must be interpreted in a 596

transparent manner and communicated in a language that is accessible to the stakeholders in order to
 foster appropriate decisions and management recommendations (Matthews et al., 2017).

Transparency is a key feature of the AS-ISK by way of its report-generating function, which 599 provides stakeholders with the questions, guidance, assessor responses and justifications in the chosen 600 language. Improvement of the language content in AS-ISK can be made by contacting the 601 602 corresponding lead author-translator with the proposed enhancements (see Supplementary Table S1). Following consideration by the author-translator concerned to ensure the modification is a more 603 accurate translation of the English original, the agreed change can be made by the AS-ISK 604 programmer (L. Vilizzi) for inclusion in the next AS-ISK release(s). The latter can also include 605 contribution of any additional languages not yet supported by the toolkit. 606

In conclusion, this new, multilingual decision-support tool is expected to contribute to increased 607 confidence in risk screenings through reduced linguistic uncertainty for assessors of non-English 608 mother tongue. More importantly, for stakeholders responsible for NNS policy, legislation and the 609 development and implementation of NNS management, the availability of risk screening reports (of 610 611 assessor responses, confidence rankings, justifications and overall risk score outcomes) in their native language is expected to increase transparency and therefore stakeholder confidence in the evidence 612 provided to them, thus facilitating their efforts to prevent further spread and/or the introduction of 613 high-risk aquatic NNS. A benefit of the many language options available to users of AS-ISK is the 614 enhanced communication of NNS risks within and amongst non-English speaking countries - this is 615 expected to facilitate international collaboration and information transfer among countries to prevent 616 the entry or dispersal of high-risk species, and implement their eradication at an early stage as part of 617 a rapid-response strategy. Considering this expectation, it would be thus interesting to assess the use 618 of AS-ISK, and the effects of its use in terms of policy and management, a few years following its 619 release. Although linguistic uncertainty associated with risk assessment outcomes can be reduced by a 620 multilingual toolkit, the lack of information on NNS is still the main constraint on increased 621 assessment confidence. This suggests that more efforts should be made to encourage public science, 622 scientific research, and international information exchange (Piria et al. 2017). 623

624 **5.** Acknowledgements

This article results from financial support from the named institutions of the co-authors and their

- supporting research grants (where applicable), including a researcher contract (IF/00020/2015) to J.M.
- 627 Santos from the Fundação para a Ciência e a Tecnologia I.P. (FCT), which also funds Portugal's
- 628 Forest Research Centre (UID/AGR/00239/2019). The participation of G.H. Copp was supported by
- 629 Cefas' Science Excellence fund.

630 Software and data availability

The AS-ISK v2.2 is available as free download at: www.cefas.co.uk/nns/tools/.

632 Author contributions

G.H. Copp and L. Vilizzi were both responsible for the conceptualisation, methodology, analysis and investigation and visualisation aspects of the study, with G.H. Copp additionally involved in supervision and project administration and L. Vilizzi in software development and validation. All authors contributed to the writing of the original draft and the reviewing and editing of the final version of the manuscript, with P. Goulletquer also contributing to the methodology and R. Mendoza to the conceptualisation.

639 **Declaration of competing interest**

The authors declare that they have no known competing financial interests or personal relationships that could have appeared to influence the work reported in this paper.

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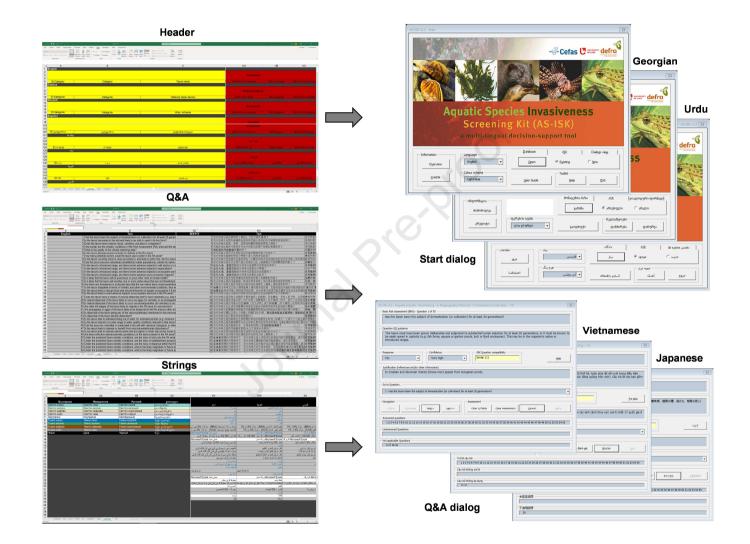
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936 Figure captions

- Figure 1 Process schematic for the development of the multilingual AS-ISK v2.x. The three spreadsheets Header, Q&A and Strings provide the multi-language input for the dialogs (Start and Q&A displayed for illustrative purposes with four examples of languages out of the 31 languages other than English supported) making up the graphical user interface of AS-ISK v2.x.
- Figure 2 Map of the 164 (84.1%; in black) of the 195 worldwide countries/political entities where the
- multilingual AS-ISK v2.2 may be used in the official language, the two (1.0%; in dark grey) where
- the language is still an official but 'secondary' (Finland, India), and the remaining 29 (14.9%; in light
- grey) for which the language option is not (yet) available. Note that education in an 'official' national
- language may not necessarily be available to all citizens of that country, so official language status is
- 946 used here as an estimator of potential usage.

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947 Figures



948 Fig. 1





949 Fig. 2

The authors declare no conflict of interest.

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