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## Vulnerability and spatial competition: The case of fisheries and offshore wind projects

Buchholzer H el ene <sup>1,\*</sup>, Fresard Marjolaine <sup>1</sup>, Le Grand Christelle <sup>2</sup>, Le Floch Pascal <sup>1</sup>

<sup>1</sup> Universit e de Bretagne Occidentale, UMR AMURE, France

<sup>2</sup> Ifremer, UMR AMURE, France

\* Corresponding author : H el ene Buchholzer, email address : [helene.buchholzer@gmail.com](mailto:helene.buchholzer@gmail.com)

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### Abstract :

Professional fishing activities are subject to spatial pressures. The cohabitation between a traditional fishing activity and development of the offshore wind energy industry raises questions about space sharing and rules of use. This paper proposes to adapt the vulnerability methodology developed to deal with global threats of climate change to this example of local, non-climatic change using the case study of a floating wind turbine project between Groix and Belle- le (France). To understand and compare the potential impact of the different artisanal fishing activities, the method aims to conceptualize vulnerability with the identification of social, economic, and environmental key pressures and address them in a composite index. Although the smallest fishing units appear to be the most vulnerable, this effect is associated with a high sensitivity to the area near the coast. This research also highlights the importance of transparency and clarity during the construction of the composite index to avoid misinterpretation. This case study supports the relevance of applying the vulnerability method on a local scale to facilitate dialogue between stakeholders and reduce negotiation costs.

### Highlights

► Adaptation of the vulnerability assessment to a new local stressor (offshore wind farm) ► Fishing fleets have a distinct degree of vulnerability. ► Despite the limits, the plasticity of the method offers a wide range of applications.

**Keywords :** Vulnerability, Socio-Economic Impact, Heterogeneity, Fishery, Offshore Wind Farm

## 28 **1. Introduction**

29

30 Growing concerns about energy security and climate change have led the expansion of  
31 sustainable technologies in our oceans (Alexander et al., 2013). In line with EU Directive  
32 2009/28/EC, the number of offshore projects – particularly offshore wind farms – is increasing.  
33 Marine systems are, however, already subject to strong environmental (global warming,  
34 increases in invasive species), economic (growing numbers of regulations, development of  
35 offshore aquaculture), and social (increase in competition between stakeholders) pressures  
36 (Bennett et al., 2014). Thus, the development of renewable energy at sea places additional stress  
37 on socio-ecological systems, especially traditional fishing communities (Christie et al., 2014).  
38 Numerous studies have focused on the optimal location for offshore wind farms, considering  
39 socio-economic and ecological aspects (Punt et al., 2009; Mackinson et al., 2006; Tien and van  
40 der Hammen, 2015), the acceptability of projects according to the types of compensation  
41 envisaged (Kermagoret et al., 2016), or the perception of risks and benefits (Klain et al., 2018;  
42 Silva et al., 2019). To date, little attention has been paid to assessing the socio-economic effects  
43 of wind farms on traditional fishing activities, considering the heterogeneity of fishing  
44 communities. Fisheries are often composed of fleets with different physical (Alban and  
45 Boncoeur, 2004), economic (Jardine et al., 2020), natural (Morgan, 2016), human (Guyader et  
46 al., 2013) and social (Rosas et al., 2014) dimensions. It is, therefore, essential to assess the  
47 socioeconomic impact of changes on heterogenous fishing activities subject to spatial  
48 competition with a holistic point of view (Jardine et al., 2020).

49 The problems of competition for space between an old activity and a new one that has entered  
50 its system (Loiseau et al., 2012) can be considered with the method of vulnerability. Initially  
51 defined as 'the extent to which the components of a system are sensitive to or unable to cope  
52 with the harmful effects of a stress factor' (IPCC, 2007), this analysis makes it possible to clarify

53 the cause-effect relationships on stakeholders of a change in the socio-ecosystem (Turner et al.,  
54 2003). This method is generally applied to climate change-related pressures on coastal  
55 communities (Comte et al., 2019). In the present paper, we adapt this method at a local scale.  
56 Using the example of the offshore floating wind farm project between Groix and Belle-Île  
57 (France), this paper seeks to identify the key pressures and threats to traditional fishing activity  
58 in the area within a defined framework. The aim of this research is to compare and explain  
59 which fishing activities are more likely to be vulnerable by the wind farm project. First, a  
60 description of the impacted area and the threatened fishing fleets is done. Second,  
61 conceptualization of vulnerability is adapted at a local scale. Third, a composite index is built  
62 to obtain vulnerability scores with a scenario-based approach.

63

## 64 **2. The case study of spatial competition**

65

66 A vulnerability assessment was made on the project for the future floating offshore wind farm  
67 located between the islands Groix and Belle-Île on the French Atlantic coast. Located 22 km  
68 off the coast, the study area will contain three wind turbines lined up on a seabed of soft  
69 sediment at 55 to 70 metres depth (Fig. 1).

70 As the offshore wind farm is not yet installed, a vulnerability projection based on previous data  
71 and exposure suggestions can provide insight into the potential vulnerability. In 2018, 52  
72 fishing vessels visited the area, making total landings of 420 tonnes with a current value of two  
73 million euros (Ifremer, 2020).

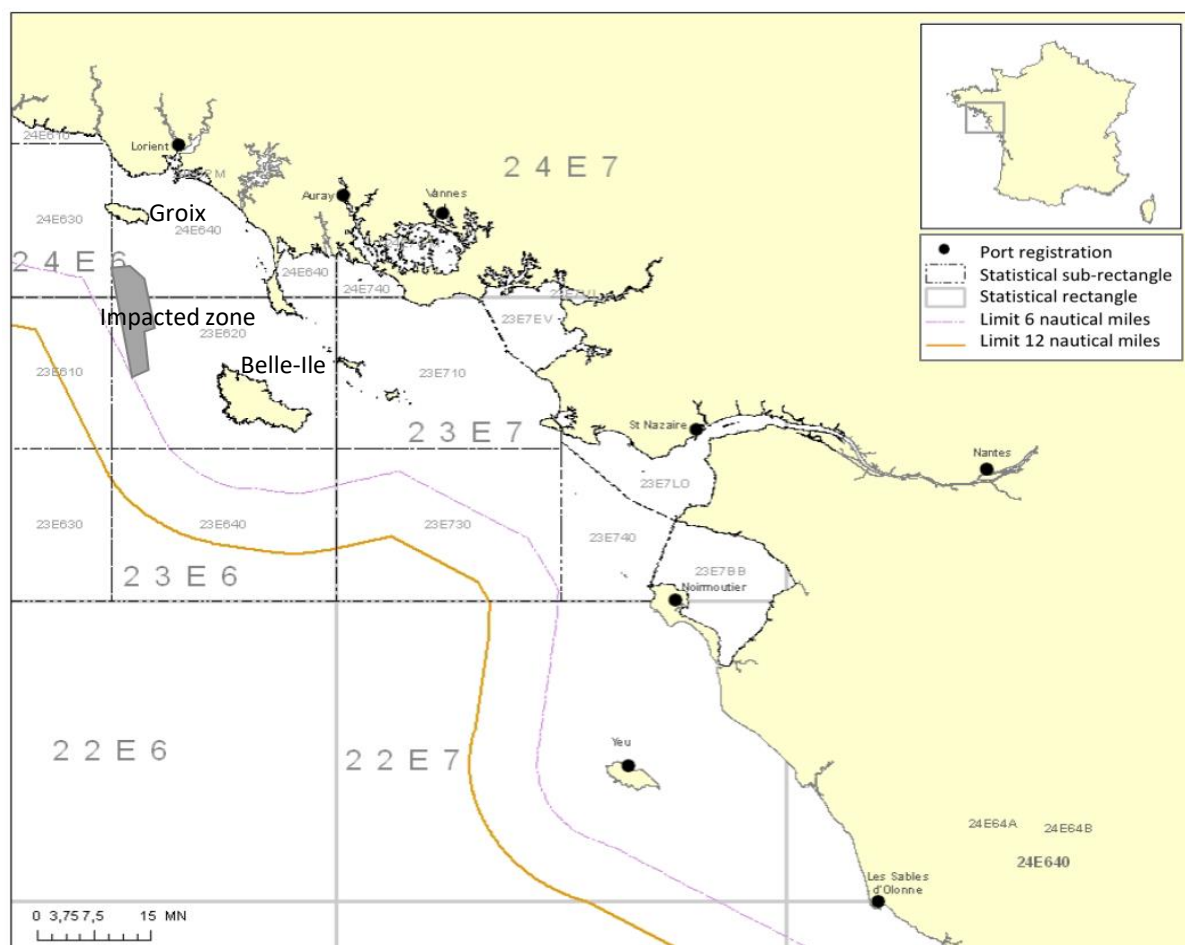
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78 **Fig. 1.** Map showing the geographic position of the impacted zone (in grey)



79

80 Sources: Ifremer – SIH/AAMP

81 The community studied is represented by the fishers exploiting commercial stocks in the wind  
 82 farm project. They engage in fishing activities that are heterogeneous from technical,  
 83 environmental, and human perspectives (Carvalho et al., 2011). Therefore, a typology of fishing  
 84 fleets is defined.

85 The segmentation used in this article is similar to the European framework used in reports on  
 86 the economic performance of European fleets, according to 'the intersection of vessel length  
 87 and fishing technique' (passive or active) (European Commission, 2019) (Table 1). The  
 88 heterogeneity is partly mitigated by differentiating between vessels under 12 and over 12 metres  
 89 in length and the *métiers*, defined as the combinations of target species, fishing area and catch  
 90 technique (Tingley et al., 2003).

91 **Table 1.** Fleets present in the impacted area in 2018.

		Size of vessels	
		< 12 metres	≥ 12 metres
Fishing Technique	Lines, traps, nets	Fleet 1 18 vessels (35%)	N/A <sup>a</sup> 2 vessels
	Trawls, dredges, seines	Fleet 2 <sup>b</sup> 21 vessels (40%)	Fleet 3 13 vessels (25%)

92 <sup>a</sup> This fleet has a population of fewer than three vessels. For confidentiality reasons, this fleet  
93 was not analysed.

94 <sup>b</sup> Fleet 2 can use lines, traps or nets as complementary activities.

95 Source: Ifremer, 2020

96

### 97 3. Conceptualization of vulnerability in the case of spatial competition

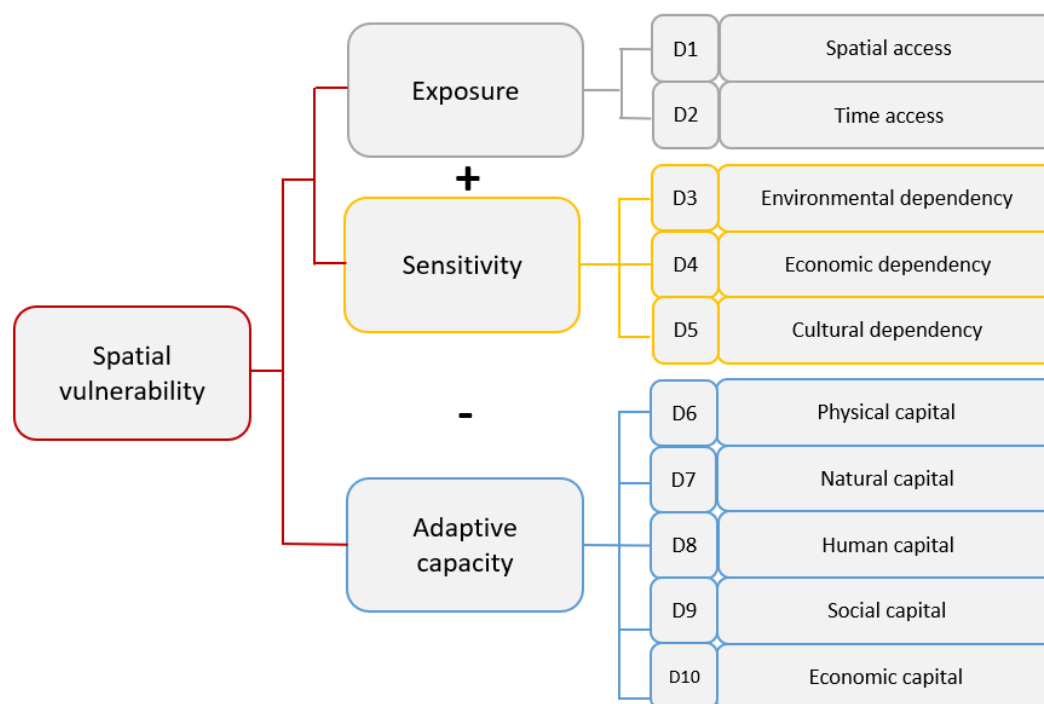
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99 Vulnerability is defined within the framework of socio-ecological systems (Holling 2001,  
100 2013), incorporating three interlocking layers: Dimensions, Domains, and Indicators. First,  
101 vulnerability is measured according to three generic dimensions: exposure, sensitivity, and  
102 adaptive capacity (IPCC, 2007). For each dimension, domains are defined (Fig. 2). Domains  
103 reflect the different characteristics most relevant for the study (O'Brien et al., 2013). The  
104 definition of these domains comes from empirical and theoretical literature searches and  
105 supplemented by a series of ten interviews with ship owners, conducted in February and March  
106 2020. The domains are then represented by one or several indicators. The indicators were  
107 primarily obtained from Ifremer, the French Institute of Marine Research  
108 (<https://sih.ifremer.fr/>) and aims to represent all the important processes generating  
109 vulnerability in the defined framework (Hinkel, 2011) (Table 2).

110

111

112 **Fig. 2.** Dimensions and domains (D1–D10) defining the spatial vulnerability of fishers  
 113 regarding the implementation of an offshore wind farm.



114

115 Source: adapted from IPCC (2007) and Adger (2006)

116

### 117 3.1 Definition of exposure

118 Exposure is the first dimension to assess vulnerability. It is defined as 'the nature and degree to  
 119 which a system experiences environmental or socio-political stress' (Adger, 2006). The  
 120 development of offshore wind farm projects makes fishing activities vulnerable to reductions  
 121 in exploitation area (Chen and Lopez-Carr, 2015). Thus, competition for the maritime space  
 122 between traditional fishing and the emergence of new uses such as wind farms can lead to a  
 123 decrease in income and welfare of fishers.

124 In contrast to environmental impacts linked to climate change, the degree of exposure caused  
 125 by a reduction in space can be modified by public authorities and the designers of offshore wind

126 farms. This is done through access regulations applied to an area, which may vary from one  
127 project to another (Christie et al., 2014; Blyth-Skyrme, 2011). Access to the area may or may  
128 not be authorized depending on (1) the characteristics of the environment, (2) the fishing  
129 technique used, and (3) the development stages of the project (McClanahan, 2010; Cohen and  
130 Foale, 2013). For example, some access to the area is prohibited during the construction phase  
131 at sea, but will be opened for some fishing techniques after construction (Roach et al., 2018).  
132 The degree of exposure is therefore multi-dimensional where vessels can either have Spatial  
133 Access (D1) represented by one indicator (spatial closure) and Temporal Access (D2)  
134 represented by one indicator (temporal closure). Because the fishing location is based on  
135 fishers' strategies and management rules, scenarios are suggested in the results section  
136 according to modification on the degree of exposure in terms of spatial and time closure.

137

### 138 *3.2 Definition of sensitivity*

139 Sensitivity was defined as “the degree of coastal region’s society’s dependence on marine  
140 fisheries” (Chen et al., 2015). Communities with a high dependence on resources and area will  
141 likely be more sensitive to the implementation of new projects (Marshall et al., 2017). Resource  
142 dependence is a concept initially described from an economic point of view with financial  
143 dependence on the area (Stanford et al., 2013). Sensitivity is high when the share of turnover  
144 derived from the impact zone is significant (Jardine et al., 2020). However, dependence on  
145 resources is not only a question of income, particularly as Europe financial support can be  
146 provided to accompany any measure causing a reduction in fishing opportunities. Dependency  
147 considers the relationship between fishers and resources (Tidball and Stedman, 2013), including  
148 (1) the consideration of the potential unique ecosystem and biodiversity in the target area.  
149 Closing a valuable area (with high diversity, high biomass, or valuable species) constraints the

150 fishers in their activity (Gray et al., 2016), (2) the consideration of 'attachment to space' and  
151 'sense of place' (Perry et al., 2014; Stedman, 2002). These cultural notions in relation to fishing  
152 habits are stronger in a space where fishing has a long history. This dependence on  
153 environmental, cultural, and economic resources is linked to the specific characteristics of a  
154 marine ecosystem. The choice of a site at sea should consider the physical properties of the  
155 environment for the new industry that is being established, and the financial and cultural  
156 dependence manifested by the present activities of the fishing fleets. Environmental (D3)  
157 dependency represented by the species richness in the area, economic (D4) dependency  
158 represented by the income in the area and cultural (D5) dependencies represented by the  
159 frequentation of the area and the fishing habit are therefore the three areas of sensitivity, which  
160 is a complementary dimension to exposure (Fig. 2). Together, they encompass the potential  
161 negative impacts of area closures.

162

### 163 *3.3 Definition of adaptive capacity*

164 Fishers have an adaptive capacity that counterbalances the potential impacts determined by the  
165 first two dimensions (IPCC, 2007). Adaptive capacity highlights the ability of the community  
166 to maintain its level of well-being, income, and cultural attachment in the face of spatial  
167 competition. The concept of opportunity cost is one approach to explore adaptive capacity  
168 (Smith et al., 2010). Opportunity cost defines the alternatives offered to fishers in terms of  
169 income. A high opportunity cost reflects opportunities to move to other fisheries. However, if  
170 this cost is low, fishers have few alternatives and will seek to maintain their activities in the  
171 same area, through negotiation or strong opposition to the project. Much of the work on  
172 fisheries is based on this concept of opportunity cost (Valcic, 2009; Smith, 2002). The difficulty  
173 when using this measure is to incorporate non-market elements, independent of the operating



174 costs of a fishery and the expected revenues. Attachment to the profession practiced, to the  
175 species sought and, more generally, to all the elements forming social capital, reinforce the  
176 feeling of dependence on the area exploited. This is comparable to a low opportunity cost or,  
177 as Smith et al. (2010) put this, 'a strong emotional attachment to fishing has the same qualitative  
178 effect as a low non-fishery wage'.

179 Adaptive capacity is divided into five areas: physical capital, natural capital, human capital,  
180 social capital, and economic capital (Chen and Lopez-Carr, 2015; Adger, 2006). The physical  
181 capital (D6) covers the characteristics of fishing vessels, with the age of the vessel (in years).  
182 A complementary measure of physical capital is based on a combination of length (in meters),  
183 engine power (in kW) and tonnage ( $m^3$ ) expressed in log (Nostbakken et al., 2011; Kirkley et  
184 al., 2002).

185 The natural capital (D7) highlights the diversity of fishing activities in the area studied, D7 is  
186 represented by two indicators: total number of *métiers*, and diversity of species caught. Human  
187 capital (D8) includes the components of the labour factor (Becker, 1975) with two indicators:  
188 the age of the fishers and the crew size. Social capital (D9) should allow the avoidance or  
189 resolution of conflicts between actors sharing the same space. This domain is represented  
190 through vessels registered in the same fishing port, meaning the members from a local  
191 community (Holland et al., 2013). Economic capital (D10) refers to an accounting interpretation  
192 of the performance of fishing enterprises (European Commission, 2019; National Marine  
193 Fisheries Service, 2018). D10 is represented by the annual turnover weighted by the boat  
194 characteristics.

195

196

197 **Table 2.** Description of selected indicators used for vulnerability and offshore wind farm  
198 impacts assessment of the fisheries

	Domains	Indicators	Year	Construction of the indicators	Rational / Explanation
D1	Spatial access*	I1	-	Proportion of area accessible to fishing vessel. (in %)	Reduction of fishing area affect income and well-being
D2	Time access*	I2	-	Proportion of the temporal closure accessible to fishing vessel. (in %)	Reduction of fishing time affect the income and well-being
D3	Environmental dependency	I3	2018	Number of species caught in the future wind farm area divided by the total number of species caught in a year. (in %)	Fleets are more sensitive when the diversity of catch observed in the area regarding the total catch needs to be low for low sensitivity
D4	Economic dependency	I4	2018	Annual sales (turnover) made from the area divided by the annual total turnover. (in %)	The income currently made in the area will be lost because the access to the area is restricted in space and time.
D5	Cultural dependency	I5	2018	Frequentation rate of the area by the number of months of activity declared. (in %)	The more frequently (time) they fish in the area the more dependent they are.
		I6	2011 to 2020	Number of years the fishing vessel operated in the area between 2011 and 2020 (in years)	The longer they fish in the area (in years) the harder it will be to change the fishing area
D6	Physical capital	I7	2018	Age of the vessel (in years)	The age of capital is often used as a proxy for the state of capital. The oldest vessels are the least efficient and potentially the least mobile (Guyader and Daurès, 2005).
		I8	2018	Combination of length, engine power and tonnage, transformed into a logarithm (for simplicity of values).	A vessel with a high engine power, length, and storage capacity are more likely to adapt
D7	Natural capital	I9	2018	Number of métiers declared in a year in general (in métier/years)	A high diversity of métiers reflects how fishers can shift target species for both short and long term. The use of these different tools makes it possible to diversify these catches and fish in other area.
		I10	2018	Number of species caught in a year in general (all area included) (in species/years)	The number of species catch gives a hit if they can shift form on species to another. (Guyader et al. 2013) A broader portfolio of target species makes the operators less vulnerable in principle (Aguilera et al., 2015; Morgan, 2016).
D8	Human capital	I11	2018	Age of the boat owner (in years)	The young captains are going to face longer the wind farm making them more vulnerable.
		I12	2018	Crew size (fishers/boat)	The captains have in charge more fishers and it may be more difficult to keep the full effective.
D9	Social capital	I13	2018	Number of vessels from the same fleet per harbor (in vessels/harbor)	Vessels belonging to the same harbour community facilitates exchanges through involvement in the same cooperative and the use of the same partners for the local fish market or technical assistance.
D10	Economic capital	I14	2018	General annual turnover divided by the indicator boat characteristics (D6). (in euros)	It refers to an accounting interpretation of the performance of fishing enterprises (European Commission, 2019; National Marine Fisheries Service, 2018).

199 \* Indicators defined by the index developer (the other indicators are provided by Ifremer)

#### 200 4. Composite index construction

201 A composite index aims to aggregate several individual indicators to provide a synthetic  
 202 measure of a complex, multidimensional system. Based on the method of Hahn et al. (2009),  
 203 the construction of the composite index is done in several steps: (1) standardization of data, (2)  
 204 average of indicators by domain, (3) definition of weights, (4) aggregation of dimensions and  
 205 (5) construction of scenarios (Baptista, 2014; Mazziotta and Pareto, 2013). The description of  
 206 the method is presented in annex 1.

207

208 *Step 1:* As the selected indicators have different units (Table 3), a normalization of the data is  
 209 carried out based on the Min-Max method (OECD, 2008). This universal normalization  
 210 technique provides data with a similar range allowing the data to be placed on a scale of 0 to 1  
 211 using the following conversion:

$$212 \quad Y_{X_f} = (X_f - X_{min}) / (X_{max} - X_{min})$$

213 The standard indicator,  $Y_{X_f}$ , is calculated from the averaged in indicator  $X$  of the fleet  $f$ .  $X_{min}$   
 214 and  $X_{max}$  are the minimum and maximum values possible of the sample including the vessel  
 215 of the three fleets. For percentage the scale ranges from the minimum  $X_{min}=0\%$  to the  
 216 maximum  $X_{max}=100\%$ . Table 2 shows the descriptive statistics of the indicators grouped by  
 217 domain. Averages are given in absolute or relative values with specific units (% , years, log,  
 218 euro, number) and in normalized values ( $\bar{X}$  norm.) according to step 2 of the method.

219

220 **Table 3:** Indicators selected,  $\bar{X}$  = average, CV = coefficient of variation,  $\bar{X}$  norm. = average

	Domains	Indicators	Min	Max	Fleet 1		Fleet 2		Fleet 3	
					$\bar{X}$ cv	$\bar{X}$ norm.	$\bar{X}$ cv	$\bar{X}$ norm.	$\bar{X}$ cv	$\bar{X}$ norm.
D1	Spatial access	I1	0	100	100 0	1	100 0	1	100 0	1
D2	Time access	I2	0	100	100 0	1	100 0	1	100 0	1
D3	Environmental dependency	I3	0	100	92.15 0.14	0.92	51.65 0.69	0.51	84.03 0.11	0.84
D4	Economic dependency	I4	0	100	71.26 0.42a	0.71	13.75 1.56	0.14	2.82 0.65	0.03
D5	Cultural dependency	I5	0	100	56.92 0.46	0.56	29.98 0.62	0.29	3.24 0.68	0.02
		I6	1	9	5.56 0.60	0.57	5.19 0.50	0.52	5.15 0.59	0.52
D6	Physical capital	I7	0	48	24.22 0.48	0.50	33.95 0.21	0.71	26.00 0.45	0.54
		I8	7.1	9.7	7.70 0.05	0.20	8.04 0.04	0.33	9.23 0.03	0.80
D7	Natural capital	I9	1	8	4.11 0.42	0.44	5.00 0.35	0.57	2.15 0.26	0.16
		I10	5	70	25.00 0.44	0.31	34.57 0.50	0.45	50.85 0.11	0.71
D8	Human capital	I11	29	80	50.06 0.20	0.41	42,52 0.24	0.27	46.15 0.06	0.34
		I12	1	4,89	1.45 0.42	0.12	1.81 0.27	0.21	4.03 0.09	0.78
D9	Social capital	I13	1	17	9.78 0.76	0.55	7.48 0.93	0.40	13.00 0	0.75
D10	Economic capital	I14	3830	80900	16432 0.70	0.16	16546 0.60	0.16	64642 0.16	0.79

221 Source: original work of the present study

222 *Step 2:* Each domain (D1 to D10) can be calculated from one or two standardised indicators.  
 223 To measure the domain for each fleet ( $\text{Domain}_f$ ), the average of all indicators included for each  
 224 domain is done, using the sum of the standardized indicators ( $Y_{i,f}$ ) divided by the number of  
 225 indicators per domain ( $n$ ).

$$226 \quad \text{Domain}_f = \frac{\sum_{i=1}^n Y_{X_f i}}{n}$$

227 *Step 3:* A different weight can be assigned per domain. In the example presented, the same  
 228 weighting is assigned, considering that all domains contribute equally to a particular dimension  
 229 (Baptista, 2014). This approach aims to keep the domains on a similar basis, with a weight of 1  
 230 (Tate, 2012).

231 *Step 4:* The value of each domain is integrated into one of the three dimensions for each fleet,  
 232 using both additive and multiplicative aggregation (Tate, 2012). The literature on composite  
 233 index construction methods discusses the unpredicted erroneous interpretations when only one  
 234 combination is selected (OECD, 2008; Greco et al., 2019; Blancas et al., 2013). For example,  
 235 the Cobb-Douglas production function is based on a multiplicative combination of variables to  
 236 demonstrate the returns to scale -increasing, constant, or decreasing-. In other contexts, where  
 237 the concept of returns to scale is not required, the additive form is often used. Models of  
 238 performance between production units, as the DEA - Data Envelopment Analysis – (Le Floc’h  
 239 et Mardle, 2006), are frequently based on additive forms of the selected factors. We select the  
 240 two forms of construction of the vulnerability index, additive and multiplicative, at the level of  
 241 each domain. The results show that differences between the domains can be significant, but  
 242 they compensate each other to give a close reading of the composite vulnerability index.

243

244

245 Additive aggregation:  $DV_f = \frac{\sum_{x=1}^k (Domain_f \times Weight_{d,f})}{\sum_{x=1}^k Weight_{d,f}}$

246 Multiplicative aggregation:  $DV_f = 1 - \prod_{x=1}^k ((1 - Domain_f) \times Weight_{d,f})$

247 Each measure of the dimension  $DV$  =Exposure or Sensitivity, or Adaptive capacity for each  
 248 fleet,  $f$ , results from the sum of the weighted domain score divided by the sum of the domain  
 249 weights. The final step combines the three-dimension scores

$$250 \quad Vulnerability_f = \frac{\left[ (Exposure_f + Sensitivity_f - Adaptive\ capacity_f) + 1 \right]}{3}$$

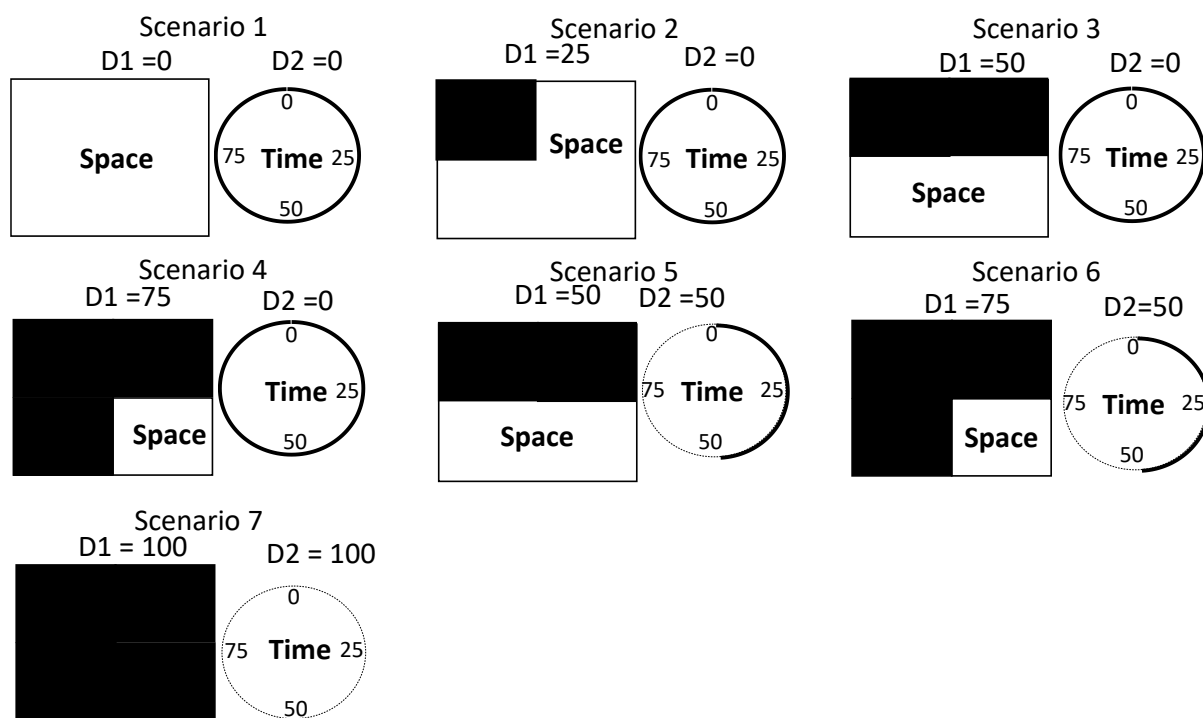
251 This equation gives a spatial vulnerability score for each fleet between 0 and 1. The extreme  
 252 situations are 1 for exposure and sensitivity and 0 for adaptive capacity, resulting in the highest  
 253 level of vulnerability (=1). On the opposite, a value equal to 0 for exposure and sensitivity and  
 254 1 for the adaptive capacity gives a vulnerability score of 0.

255 *Step 5:* The management of fisheries during the construction and operation of the wind farm  
 256 can follow a multitude of cases (Fig. 3). The public authorities may allow continued activity in  
 257 all areas without time limits. Scenario 1 provides for this first limit case (D1=0 and D2=0), even  
 258 though the construction phase necessarily prevents vessels from operating nearby for safety  
 259 reasons. This scenario (1) represents the residual vulnerability – the vulnerability the fleet have  
 260 even if they can access the area - The other extreme scenario prohibits any operation in the  
 261 vicinity of the area all year round. Scenario 7 (initial scenario) simulates this situation, which  
 262 is close to the creation of a marine protected area (D1=100 and D2=100), with no or greatly  
 263 reduced fishing opportunities (Kriegel et al., 2021; Sala and Giakoumi, 2018). Between these  
 264 two limited cases, management authorities have several options. We propose a set of three  
 265 simulations (scenarios 2 to 4) with no fishing time limit (D2=0) and a graduated area closure.  
 266 In scenario 2, 25% of the area is closed (D1=25). Half of the areas are closed in scenario 3  
 267 (D1=50). Finally, three out of four areas are not available in scenario 4 (D1=75). In scenarios

268 5 and 6, boats can use half the space ( $D1=50$ ) or only one out of four areas ( $D1=75$ ) half of the  
 269 time ( $D2=50$ ). Other possibilities are possible, without significantly changing the vulnerability  
 270 results.

271

272 **Fig. 3.** Scenario for fisheries management in the impacted area



273

274

## 275 5. Results

276

277 The vulnerability scores provide a first measure that ranks the three fleets. The construction of  
 278 scenarios provides a better perspective of the impacts on the vulnerability of the fleets, by  
 279 varying the exposure dimension, and the use of two aggregation methods offers a critical result  
 280 of the methodology.

281

282 *5.1 Vulnerability scores – initial scenario*

283 Exposure to the impacts generated by the construction of the wind farm requires a total ban on  
284 access to fisheries located within the construction zone (scenario 7). With equal exposure for  
285 all fishers (exposure = 100), vulnerability depends only on the dimension of sensitivity  
286 mitigated by the dimension of adaptive capacity (Table 4).

287 Under the assumption of the additive form, fleet 1 has the highest score ( $V_{f1=0.80}$ ), showing  
288 these vessels are the most vulnerable, followed by fleet 2 ( $V_{f2=0.66}$ ) and fleet 3 ( $V_{f3=0.58}$ ). This  
289 hierarchy is in line with a basic assumption that small vessels are highly vulnerable due to their  
290 lower mobility, and thus lower ability, to shift their fishing effort to other areas.

291 The multiplicative form offers a different reading as fleet 2 ( $V_{f2=0.61}$ ) is less vulnerable than  
292 fleet 3 ( $V_{f3=0.63}$ ) with a small difference. We note that the vulnerability score of fleets 1 and 2  
293 is reduced when the dimensions are expressed in a multiplicative combination, except for fleet  
294 3 as its score increased. Indeed, the sensitivity index and the adaptive capacity index reach  
295 higher values under a multiplicative combination. However, the increase in adaptive capacity  
296 is too low (the maximum value is reached) for fleet 3 to counteract the sensitivity.

297 The first lesson in the comparison of the two results, additive, and multiplicative forms,  
298 concerns the lower scores for the adaptive capacity when the additive form is used. This  
299 adaptive capacity is based on a multi-criteria approach to capital, based on five attributes –  
300 physical, natural, human, social, economic –.

301

302

303 **Table 4.** Vulnerability score with exposure, sensitivity, and adaptive capacity per fleet in  
304 additive and multiplicative forms – scenario 1 (D1=0, D2=0).



Scores	Fleet 1		Fleet 2		Fleet 3	
	<i>additive</i>	<i>multiplicative</i>	<i>additive</i>	<i>multiplicative</i>	<i>additive</i>	<i>multiplicative</i>
Vulnerability (between 0 and 1)	0.80	0.70	0.66	0.61	0.58	0.63
Exposure	1	1	1	1	1	1
Sensitivity	0.73	0.99	0.35	0.75	0.38	0.88
Adaptive capacity	0.34	0.89	0.37	0.91	0.64	1

305

306 *5.2 Vulnerability scores under various fisheries management*

307 Fisheries management scenarios become operational at the end of the wind farm construction  
308 phase. While the initial scenario of no fishing is a possibility, the demands of fishers for access  
309 to their fishing grounds must be expected. The exposure dimension therefore no longer has a  
310 unitary value, depending on the decisions on fisheries management. The approach is similar to  
311 marine protected areas methods developed by McCay and Jones (2011) and McClanahan  
312 (2010).

313 Without multiplying the alternatives, in complement to the initial scenario, seven cases are  
314 presented (Table 5). Each scenario is represented by two values going from 0 to 100 without  
315 distinction between the fleet (see Fig. 3).

316 **Table 5:** Vulnerability score of the different fleets under different scenarios;  $V_{add.}$  for  
317 Vulnerability score in the additive form and  $V_{mul.}$  for Vulnerability score in the multiplicative  
318 form

Scenarios	Exposure		Fleet 1		Fleet 2		Fleet 3	
	D1 (space)	D2 (time)	$V_{add.}$	$V_{mul.}$	$V_{add.}$	$V_{mul.}$	$V_{add.}$	$V_{mul.}$
Scenario 1 - Residual	0	0	0.46	0.37	0.33	0.28	0.25	0.30
Scenario 2	25	0	0.51	0.45	0.37	0.36	0.29	0.38
Scenario 3	50	0	0.55	0.53	0.41	0.45	0.33	0.46
Scenario 4	75	0	0.59	0.62	0.45	0.53	0.37	0.55
Scenario 5	50	50	0.63	0.62	0.49	0.53	0.41	0.55
Scenario 6	75	50	0.67	0.66	0.54	0.57	0.45	0.59
Scenario 7 - Initial	100	100	0.80	0.70	0.66	0.61	0.58	0.63

319

320 The construction of the different scenarios shows that when the exposition increases the  
321 vulnerability increase. Scenario 1 represents the residual vulnerability variate between 0.46 and  
322 0.28.

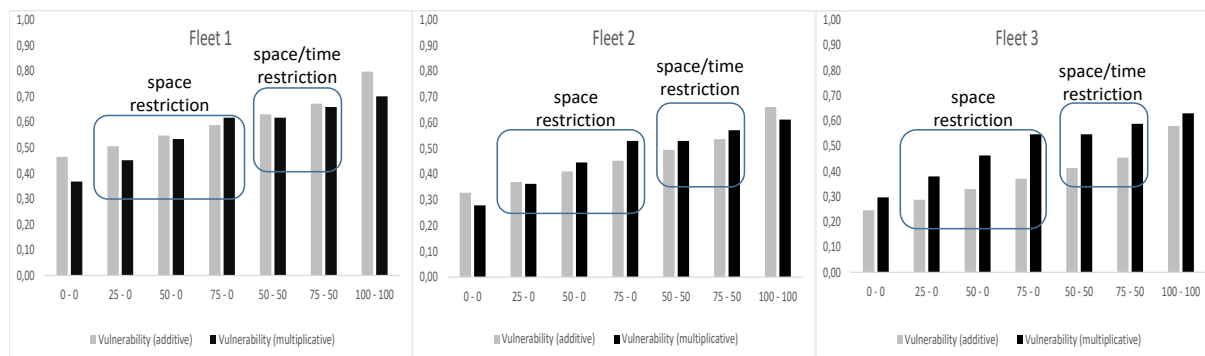
323 The most common aggregation method used in the construction of a composite index for  
324 vulnerability assessment is additive (Tonmoy et al., 2014). To test our composite index, we  
325 compare both methods, additive, and multiplicative aggregation (Fig 4)).

326 The difference between the two calculation methods is the hierarchy between fleets. The  
327 additive approach indicates that fleet 1 is the most vulnerable, followed by fleet 2 and then fleet  
328 3. The multiplicative approach confirms that fleet 1 is the most vulnerable, followed by fleet 3.  
329 In both cases, the differences in the vulnerability score are constant, whatever the scenario.  
330 However, a second difference between the two calculation approaches can be observed when  
331 measuring the differences. In the additive form, the vulnerability score of Fleet 1 is increased  
332 by 0.14 compared to Fleet 2. Fleet 2 has a higher score of 0.08 compared to Fleet 3. With the  
333 multiplicative form, the difference between fleets 2 and 3 is small (a difference of 0.02, stronger  
334 for fleet 3).

335 Scenario 4 and 5 display same scores in the multiplicative form with the same exposure  $[(1-(1-$   
336  $0,75)*(1-0) \Leftrightarrow 1-(1-0,5)*(1-0,5)]$ . From the point of view of the implementation of  
337 management measures, the two scenarios cannot be considered equivalent. In the first case,  
338 fleets are allowed to fish without time limits but in only one out of four areas. In the second  
339 scenario, fleets are allowed to fish in two out of four areas but only half of the time.

340

341 **Fig. 4:** Vulnerability score under different scenarios using two aggregation method



342

343

## 344 5. General discussion

### 345 *Vulnerability score*

346 All vessels are vulnerable to the establishment of an offshore wind farm at different degrees  
 347 and the different scenarios show us an increase in vulnerability as exposure increases. Scenarios  
 348 also show us that the vessels present a residual vulnerability even though the exposure is zero.  
 349 This is explained by a high sensitivity to the ability to adapt. It is the difference in vulnerability  
 350 scores that allows us to understand the different aspects of the socio-ecosystem that need to be  
 351 improved to reduce vulnerability. Vulnerability is not a comparison tool but more of a  
 352 discussion tool (Hinkel, 2011). Below, the three fleets will be unpacked to better understand  
 353 their vulnerabilities.

354 Fleet 1 is more likely to be vulnerable due to a high sensitivity marked by resource dependence  
 355 (see table 3), partly explained by the location of the impacted area. Indeed, this zone is located  
 356 close to the coast. The coastal zone is used by fishers employing a wide variety of techniques,  
 357 mainly low-energy intensive ones (Guyader et al., 2013). For highly dependent fishers, a  
 358 reduction in the space exploited is a threat to their income (Van de Geer et al., 2013). Social  
 359 consequences can also occur through a loss of cultural attachment (Marshall et al., 2017). These  
 360 concepts are difficult to measure but are essential to consider during the negotiation phases to  
 361 ensure the acceptability of such a project (Kermagoret et al., 2016). The preservation of fishing

362 activities close to the impact zone is based on a high adaptive capacity, defined by the five  
363 domains, all linked to a form of capital (Morgan, 2016). The low levels of the physical and  
364 economic capital of coastal vessels are a limit to diversification, reducing the opportunity cost  
365 (Smith et al., 2010).

366 Fleet 2 is similar to fleet 1 but with lower economic dependence if the additive form is used.  
367 Domains related to forms of capital are distributed differently. In fleet 2, natural capital is based  
368 on the greatest number of *métiers* for a wide range of exploited species (intermediate between  
369 fleet 1, with the lowest number of species, and fleet 3) (Aguilera et al., 2015). These two small-  
370 scale fleets have a lower vulnerability as soon as the access is open to the area. The major issue  
371 for decision-makers is the selected criteria for separating small-scale and large-scale vessels.  
372 However, the multiplicative form makes the dividing line between small-scale and large-scale  
373 fisheries more complex as fleet 2 appears less vulnerable than fleet 3.

374 In our case study, fleet 3 uses active gears (trawling, dredging, or seining techniques). The issue  
375 of banning a technique causing strong negative impacts on the ecosystem is plausible (Kraan et  
376 al., 2020). Fleet 2 and fleet 3 have the lowest vulnerability due to weak economic dependence.  
377 The hierarchical process is inverted according to the additive or multiplicative method, but the  
378 results are very close in both cases. Its activities in the impact zone are marginal in economic  
379 terms. The site selected for the installation of floating wind turbines is located within the coastal  
380 strip, i.e., less than 20 nautical miles from the coastline, offering a sheltered area under bad  
381 weather conditions. Oriented towards mass production, fleet 3 depends on specific  
382 infrastructure in harbours (Harte et al., 2010). All vessels of fleet 3 belong to the same fishing  
383 harbour (D4, social capital). This concentration within a single harbour community facilitates  
384 the exchange of information (Rosas et al., 2014). On the one hand, even its low adaptive  
385 capacity is sufficient for this fleet to compensate for the expected losses of an area closure in  
386 the coastal strip, it can, in principle, seize other fishing opportunities (Gray et al., 2016). On the

387 other hand, its vulnerability may increase if the study considers the impacts on the ecosystem.  
388 This is therefore a possible improvement to the vulnerability method by introducing an indicator  
389 estimating the negative impact of fishing gear on the ecosystem (sediment, fauna, flora, by-  
390 catches, accidental catches).

391

### 392 *Limitations*

393 The emergence of competition for space between fishing activities and offshore wind farms has  
394 led to the exploration of the interactions using the vulnerability method. Adaptation of the  
395 method at a local scale requires the definition of the study context (Baptista, 2014; Chen and  
396 Lopez-Carr, 2015; Comte et al., 2019). For example, too holistic a definition of the system  
397 could be confusing and lead to few applicable results (O'Brien et al., 2004). Therefore, only one  
398 pressure was considered here, that of competition for space inside the wind farm area, although  
399 other impact factors are also perceived as threats to fishers' activities (climate change, Brexit  
400 negotiations, marine pollution, market competition, health crises, etc.) (Bennett et al., 2014).

401 The question of the effectiveness of the method overtime should be addressed. Indeed, unlike  
402 conventional indicators such as the Human Development Index (HDI), the vulnerability score  
403 represents a possible future. Raoux et al. (2017) show that the conditions of access to the area  
404 in time and space by professional fishers have effects not measurable *ex-ante*, on the biomass  
405 and its ecosystem. The vulnerability score does not consider the value of the resources around  
406 the study area in case of the movement of fleets. The partial or total closure of fishing areas is  
407 sometimes equated with the creation of Marine Protected Areas, with an expected positive  
408 effect on the abundance of the resource. A potential benefit can only be expected after the  
409 construction phase of an offshore wind farm has been completed (Punt et al., 2009). To account

410 for the effects obtained following the implementation of a wind farm, the vulnerability  
411 assessment will need to be updated regularly.

412

413 The vulnerability assessment is based on the construction of a composite index resulting from  
414 the prior identification of impacts and adaptive capacity. The selected indicators and a specific  
415 weight must be adapted to the issues raised by the fishers in interviews before the project is  
416 implemented (Islam et al., 2014). In the most favourable case of the existence of databases on  
417 threatened communities, the choice of indicators should be based on their relevance rather than  
418 their availability (Barnett et al., 2008). This justifies the creation of domains informed by a  
419 single indicator. In this study equal weights are assigned. However, Engle (2011) shows that  
420 indicators do not contribute equally to vulnerability and empirically derived weights should be  
421 used. More interaction with stakeholders using interviews needs to be done to attenuate this  
422 parameter.

423 The comparison between the two-aggregation method shows limits in the construction of the  
424 composite index if only one combination (additive or multiplicative) is used (Fig. 4). The issue  
425 with arithmetic and geometric mean approaches is that they assume a monotonic/ linear  
426 relationship between indicator and vulnerability and thus disregard potential nonlinearities and  
427 thresholds in this relationship (Tonmoy et al., 2014).

428 Due to the presented limit of the method, it is important to understand that vulnerability is a  
429 theoretical concept based on a composite index that cannot be measured in the same way as a  
430 mass of an object or an income obtain at the end of the month (OECD, 2008). To avoid  
431 misinterpretation, it is fundamental to not only base the discussion on the vulnerability score  
432 itself but also the score of dimensions and domains (Hinkel, 2011).

433

### 434 *5.3 Advantages and application of the method*

435 Applying the vulnerability assessment method to a local scale offers many advantages. It offers  
436 high flexibility of implementation at a low cost, subject to access to pre-existing databases.  
437 Used as a communication tool for discussion between stakeholders at each stage of the project,  
438 the local vulnerability assessment produces a single score based on three dimensions, the  
439 degrees of exposure, sensitivity, and adaptive capacity as a mitigation factor (Thiault et al.,  
440 2019; O'Brien et al., 2004).

441 Without putting this approach in competition with spatial optimisation models, one of the  
442 advantages of the vulnerability assessment is the place given to indicators relating to non-  
443 market values. The cultural attachment manifested by fishers is collected in at least three areas  
444 of the model: cultural dependence (through the number of years of activity in the area), human  
445 capital as a factor measuring experience, and social capital being equated with harbour  
446 communities.

447 The vulnerability assessment allows constructions of scenarios (O'Brien et al. 2004; Hahn et al  
448 2009). The choice of scenarios depends on the objectives of the management (Blyth-Skyrme,  
449 2011) and the aim of the community (in a social and economic aspect) regarding this area based  
450 on discussion with stakeholders, considering environmental and technological developments  
451 (Hinkel, 2011). Indeed, offshore wind farm projects are subject to technological breakthroughs  
452 that may modify the initial format by the number of machines installed. The area of occupation  
453 may vary overtime before the final decision on location is made. Environmental factors are also  
454 subject to other pressure factors that can change the stakes for fishers. The recommendation  
455 resulting from this research concerns an updated measure of vulnerability at each key moment  
456 of the negotiation stage to favour the social acceptance of a wind-energy project, often  
457 described as a threat to the sustainability of traditional fishing activities.

458

## 459 **6. Conclusion**

460 This research focuses on adapting the vulnerability method, often applied to climatic impact  
461 factors, to a question of spatial cohabitation in the coastal strip. The context chosen was that of  
462 spatial competition between a traditional activity, the exploitation of living marine resources  
463 by fishers, and the development of a new industry, marine renewable energy at sea. As its  
464 purpose is to reduce the costs of negotiations between stakeholders in a marine area that has  
465 multiple uses (fisheries, wind or tidal turbine sites, aquaculture basins, species conservation  
466 sites, recreational uses, etc.) the vulnerability assessment deserves to be widely applied to  
467 different situations of this kind.

468 The paper follows the method of composite index construction using two approaches, additive  
469 and multiplicative. The results focus on the vulnerability score by comparing the initial scenario  
470 with no fishing area and fishing time limits with scenarios of activity limitation in space and  
471 time. A future step is collaborative research with fishers and all stakeholders concerned by the  
472 impact area, indicating the limits of the method if only one form of calculation (additive or  
473 multiplicative) is preferred.

474

## 475 **7. Acknowledgements**

476 This work was made possible thanks to financial support from the APPEAL project. The  
477 authors would like to thank Ifremer's SIH - *Système d'Informations Halieutiques* for providing  
478 the data and all the actors involved, including the *Comité des Pêches et de l'Élevage Maritimes*  
479 *du Morbihan* (CDPMEM 56) and the fishers who participated in the study.

480



481 Access to some of the data used in this work was carried out within the secure environments of  
482 the *Centre d'accès sécurisé aux données - CASD* (Ref. ANR-10-EQPX-17).

483

484

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Appendix A: Calculation of the Human capital, domain of the dimension adaptive capacity for the composite index assessing vulnerability of fishing activity regarding the implementation of a future offshore wind farm.

	Mean fleet1	Min value for study population	Max value for study population	Standardized value for fleet 1	Human capital component value for fleet 1
D8 Age of fishers	50.06	29	80	0.41	0.26
D8 Crew size	1.45	1	4.89	0.12	

**Step 1:** (repeat for all indicators):  $Y_{X_f} = (X_f - X_{min}) / (X_{max} - X_{min})$ , example:  
 $Y_{age\ of\ fisher, fleet1} = \frac{(50.06-29)}{(80-29)} = 0.41$

**Step 2:** (repeat for all domain):  $Domain_f = \frac{\sum_{i=1}^n Y_{X_{fi}}}{n}$ , example: Human capital<sub>fleet1</sub> =  $\frac{(0.41+0.12)}{2} = 0.26$

**Step 3:** (repeat for all dimension)

using additive aggregation  $DV_f = \frac{\sum_{x=1}^k (Domain_f \times Weight_{d,f})}{\sum_{x=1}^k Weight_{d,f}}$ ,

example  $Adaptive\ capacity_{fleet1} = \frac{(0.35 \times 1) + (0.38 \times 1) + (0.26 \times 1) + (0.55 \times 1) + (0.16 \times 1)}{1+1+1+1+1} = 0.34$

using multiplicative aggregation:  $DV_f = 1 - \prod_{x=1}^k ((1 - Domain_f) \times Weight_{d,f})$

example  $Adaptive\ capacity_{fleet1} = 1 - ((1 - 0.35) \times 1) \times ((1 - 0.38) \times 1) \times ((1 - 0.26) \times 1) \times ((1 - 0.55) \times 1) \times ((1 - 0.16) \times 1)$

**Step 4:** (repeat for all fleet):  $Vulnerability_f = \frac{[(Exposure_f + Sensitivity_f - Adaptive\ capacity_f) + 1]}{3}$ ,

Example using the result of the additive aggregation

$Vulnerability_{fleet1} = \frac{[(1 + 0.73 - 0.34) + 1]}{3} = 0.80$